Financial Statements as of December 31, 2024 Together With Independent Auditor's Reports



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INDEPENDENT AUDITOR'S REPORT

June 24, 2025

To the Honorable Supervisor and Town Board of the Town of Ramapo, New York:

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ramapo (Town), New York as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town, as of December 31, 2024, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Town and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Town's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

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INDEPENDENT AUDITOR'S REPORT (Continued)

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate that raise substantial doubt about the Town's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, schedule of revenues, expenditures and changes in fund balance – budget to actual for the general fund and police fund, schedules of changes in total OPEB liability and related ratios, proportionate share of net pension liability (asset), and contributions – pension plan be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

INDEPENDENT AUDITOR'S REPORT (Continued)

Required Supplementary Information (Continued)

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town's basic financial statements. The accompanying combining and individual non major fund financial statements are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual non major fund financial statements are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the schedule of revenues, expenditures, and changes in fund balance – budget and actual: town outside village fund, highway fund and special districts funds but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 24, 2025 on our consideration of the Town's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town's internal control over financial reporting and compliance.

MANAGEMENT'S DISCUSSION AND ANALYSIS (UNAUDITED) DECEMBER 31, 2024

INTRODUCTION

The following Management's Discussion and Analysis (MD&A) is required supplementary information to the Town of Ramapo, New York's (Town) financial statements. It provides a narrative overview and analysis of the financial activities of the Town for the fiscal year ended December 31, 2024.

These management comments written as of June 24, 2025 also provide the benefit of perspective on certain developments after December 31, 2024, which, while they occurred subsequent to the close of the fiscal year, are nevertheless relevant to the reader's understanding of the Town's fiscal condition at that date.

The MD&A is intended to serve as an introduction to the Town's basic financial statements, which have the following components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements.

The MD&A is designed to assist the reader in focusing on significant matters, provide an overview of the Town's finances, identify material changes from the original budget and highlight individual fund matters. Financial information is summarized in order to provide an understanding of the Town's financial condition. The following financial statements, notes and required supplementary information should be reviewed in conjunction with the MD&A.

OVERVIEW OF THE FINANCIAL STATEMENTS

The financial statements in this report include:

- Government-wide financial statements for the Town and its blended component unit, the Corporation, which is reported as a major enterprise fund;
- Fund level financial statements for all of the Town's governmental and enterprise funds; and
- Footnote disclosures providing key information relevant to the Town's financial statements.

Additionally, the Town presents:

- Required supplementary information regarding budgetary comparison schedules, pension, and other post-employment benefit obligations and
- Other supplementary information including combining sub-fund financial statements.

An overview of each of the statements included in the Town's financial statements is as follows:

GOVERNMENT-WIDE FINANCIAL STATEMENTS

- The Government-wide Financial Statements are designed to provide a broad overview of the Town's financial activities in a comprehensive manner similar to the financial reports of a private sector business.
- These statements provide both long-term and short-term information about the Town's overall financial position.
- The Statement of Net Position presents all of the Town's current and long-term assets, its current and long-term liabilities as well as the total of deferred inflows and deferred outflows of resources at the end of the year.

GOVERNMENT-WIDE FINANCIAL STATEMENTS (Continued)

- The Statement of Activities presents a summary of all aspects of financial activity that, when aggregated, result in the increase or decrease in the net position of the Town during the year.
- All changes in net position are reported on a full accrual basis: revenues, expenses, and the related assets and liabilities are recorded as soon as the underlying event giving rise to the change occurs.
- The full accrual basis requires the recognition of revenue and expenses in the current year for items that will result in cash inflows and outflows in future years, such as the actuarially calculated long-term liability for pension benefits which will be paid out over future periods.
- The Statement of Activities distinguishes "governmental activities" which are supported by
 property taxes, non-property taxes and intergovernmental activities from "program activities"
 which recover a portion of their costs through user fees and charges (i.e., the Town's summer
 camp programs).

FUND FINANCIAL STATEMENTS

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related laws and regulations. The diverse operations of the Town are accounted for in three types of funds: governmental, proprietary, and custodial.

Governmental Funds

The Town maintains the following individual governmental funds, each with a unique tax base: General Fund, Town Outside Villages Fund, Highway Fund, Special Districts (including Lighting, Water, Refuse, Sewer, Fire Protection and Ambulance Districts), Police Fund, Debt Service Fund and Capital Projects Fund. The General Fund, Police Fund, Debt Service Fund and Capital Projects Fund are considered to be major funds.

Fund accounting measures the current financial resources of each fund following the modified accrual basis. The measurement focus is on the near-term inflows and outflows of spendable resources as well as the balance of spendable resources available at the end of the year. Balance sheets at the fund level present only current assets and current liabilities.

The Town adopts annual budgets for each governmental fund. Comparisons of the actual results to the annual budgets are included within the required supplemental information herein.

Proprietary Funds

The Town reports two types of proprietary funds, an enterprise fund and two internal service funds: 1) the General liability Claims Fund; and 2) the Workers' Compensation Benefits Fund. Proprietary funds are reported on the accrual basis of accounting using the economic resources measurement focus.

The Town's enterprise fund consists of the Corporation, which was formed in 2008 by the New York State Legislature under the provisions of Section 1411 of the Not-For-Profit Corporation Law for purposes of fostering the creation, retention and expansion of jobs and economic opportunities in the Town. The Corporation constructed and operates the Clover Stadium formerly known as Palisades Credit Union Park, which hosts the New York Boulders baseball team.

The internal service funds account for the cost of insurance coverage as well as the annual claims paid for general liability judgments and workers' compensation cases. The source of funding for internal service funds is provided by transfers-in from various governmental funds. Each year, the cost for general liability claims and workers' compensation claims in each of the individual government funds is estimated. Cash is transferred to the internal service funds so that a centralized payment can be made. In addition, a long-term liability is recorded at year end based on an independent actuarial calculation of the liabilities associated with the existing general liability and workers compensation cases.

Fiduciary Funds

The Town's fiduciary activities are reported within a custodial fund. Custodial funds are used to report fiduciary activities that are not required to be reported in pension (and other employee benefit) trust funds, investment trust funds, or private-purpose trust funds.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The following is a condensed statement of government-wide net position for the Town at December 31, 2024:

	Govern Activ		Busines Activ	ss-Type vities	Total Primary Government			
	2024	2023	2024	2023	2024	2023		
Assets								
Current assets								
Cash and cash equivalents	\$ 40,860,305	\$ 38,326,209	\$ 61,282	\$ 451,796	\$ 40,921,587	\$ 38,778,005		
Receivables, net	5,888,423	5,978,378	253,508	271,505	6,141,931	6,249,883		
Other	86,600	86,600	2,096,632	2,040,585	2,183,232	2,127,185		
Total current assets	46,835,328	44,391,187	2,411,422	2,763,886	49,246,750	47,155,073		
Non current assets	160,713,124	153,224,091	30,665,479	32,020,009	191,378,603	185,244,100		
Total assets	207,548,452	197,615,278	33,076,901	34,783,895	240,625,353	232,399,173		
Deferred outflows of resources	64,961,110	79,745,148	470,857	498,519	65,431,967	80,243,667		
Liabilities								
Due within one year	41,186,339	35,204,430	2,291,115	2,271,427	43,477,454	37,475,857		
Due in more than one year	320,667,200	371,750,484	19,049,473	19,907,316	339,716,673	391,657,800		
Total liabilities	361,853,539	406,954,914	21,340,588	22,178,743	383,194,127	429,133,657		
Deferred inflows of resources	95,240,484	53,256,114	965,989	1,114,602	96,206,473	54,370,716		
Net position								
Net investment in capital assets	73,491,762	77,965,591	10,407,524	10,807,435	83,899,286	88,773,026		
Restricted	29,491,874	23,692,989		-	29,491,874	23,692,989		
Unrestricted	(287,568,097)	(284,509,182)	833,657	1,181,634	(286,734,440)	(283,327,548)		
Total net position	<u>\$(184,584,461</u>)	<u>\$(182,850,602</u>)	<u>\$ 11,241,181</u>	<u>\$ 11,989,069</u>	<u>\$(173,343,280</u>)	<u>\$(170,861,533</u>)		

The governmental activities current assets increased by \$2,444,141. The increase in current assets is primarily due to an increase in cash and cash equivalents. Non-current assets within the governmental activities increased \$7,489,033 driven primarily by an increase in capital assets of \$7,561,712. The changes in deferred outflows of resources are entirely related to the pension provided by the New York State and Local Retirement System (System) and other postemployment benefits.

Long-term liabilities include general obligation bonds, compensated absences, self-insurance claims and judgments payable, landfill closure costs, pension, and other postemployment benefit obligations. The value of the Town's proportionate net pension liability and OPEB are determined by the retirement system and an independent actuary, respectively. Total long-term liabilities decreased by \$51,083,284 in 2024 driven primarily by a decline in OPEB of \$47,970,325. During 2024, the Town net pension liability had a net change of \$5,576,786 to the net pension liability.

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

The financial position of the business-type activity has remained relatively consistent and predictable. Material changes in assets represent accumulated depreciation, while major changes in liabilities represent reductions in long-term debt. Debt service payments are subsidized by the Town along with various operating expenses.

The following is a government-wide statement of changes in net position for December 31:

	Govern Activ		Busines Activ		Total Primary Government		
	2024 2023		2024	2024 2023		2023	
Revenues							
Program revenues							
Charges for services	\$ 23,477,642	\$ 21,497,720	\$ 385,696	\$ 378,760	\$ 23,863,338	\$ 21,876,480	
Operating grants and contributions	785,204	2,899,298	-	-	785,204	2,899,298	
Capital grants and contributions	799,282	2,851,494	-	-	799,282	2,851,494	
General revenues	~~ ~~~ ~~~				~~ ~~ ~~	~~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~ ~	
Taxes	92,689,798	89,514,939	-	-	92,689,798	89,514,939	
Other	13,503,099	11,279,025	3,448	2,360	13,506,547	11,281,385	
Total revenues	131,255,025	128,042,476	389,144	381,120	131,644,169	128,423,596	
Expenses							
General governmental support	21,015,546	21,779,151	-	-	21,015,546	21,779,151	
Public safety	52,055,177	53,886,989	-	-	52,055,177	53,886,989	
Health	12,225,101	10,971,280	-	-	12,225,101	10,971,280	
Transportation	13,423,312	12,842,363	-	-	13,423,312	12,842,363	
Economic opportunity and development	620,000	2,614,802	-	-	620,000	2,614,802	
Culture and recreation	12,117,921	13,150,881	-	-	12,117,921	13,150,881	
Home and community services	16,709,105	14,877,155	-	-	16,709,105	14,877,155	
Interest on long-term debt	2,466,177	1,870,321	-	-	2,466,177	1,870,321	
Ramapo LDC			3,493,577	2,858,107	3,493,577	2,858,107	
Total expenses	130,632,339	131,992,942	3,493,577	2,858,107	134,125,916	134,851,049	
Contributions	(2,356,545)	(2,219,590)	2,356,545	2,219,590	<u> </u>	<u> </u>	
Change in net position	(1,733,859)	(6,170,056)	(747,888)	(257,397)	(2,481,747)	(6,427,453)	
Net position, beginning of year, as previously reported	(182,850,602)	(176,680,546)	11,989,069	12,246,466	(170,861,533)	(164,434,080)	
Net position, end of year	<u>\$(184,584,461</u>)	<u>\$(182,850,602</u>)	<u>\$ 11,241,181</u>	\$ 11,989,069	<u>\$(173,343,280</u>)	<u>\$(170,861,533</u>)	

GOVERNMENT-WIDE FINANCIAL ANALYSIS (Continued)

- Aggregate government-wide revenues increased by \$3,212,549 (an increase of 2.5%) primarily due to an increase in charges for services of \$1,979,922 or 9.2% and an increase in general revenues of \$5,398,933 or 5.4%. These increases were offset by a decrease in both operating and capital grants of \$2,114,094 or 72.9% and \$2,052,212 or 71.9%.
- Aggregate government wide expenses decreased by \$1,360,603 or 1.0%.
- Business Type Activity solely comprises the operations of the Ramapo Local Development Corporation resulting from the management of a minor league baseball stadium, known as Clover Stadium (formerly known as Palisades Credit Union Park Stadium). Charges for services increased by \$6,936.
- The Town made contributions to the Corporation of \$2,356,545 and \$2,219,590 in 2024 and 2023 respectively. These contributions were entirely used to finance the operating and debt service costs of the Corporation on a cash basis.

FINANCIAL ANALYSIS OF THE TOWN'S FUNDS

The Town uses fund accounting to ensure and demonstrate compliance with legal and finance-related requirements. Accounting at the fund level provides information about near-term inflows, outflows and balances of spendable resources. An operating budget for each fund is adopted by the Town Board each year. The annual budget is comprised of estimations of program revenues and expenditures which then forms the basis for the amount of taxes levied to provide adequate funds to provide general government support, public safety, health and transportation services as well as culture, recreation, home and community services.

The fund balance at the end of the year in each fund is a measure of the resources remaining after all revenues of the current year are recorded and all expenditures of the current year are paid or recorded as payable at the end of the year. These remaining resources, if positive, are often referred to as the "rainy day fund" that is available if needed in the following year.

The General Fund is an indicator of the overall financial health of the Town. The cost of general government support is accounted for in the General Fund and the resources of the General Fund (excluding any amounts specifically restricted by law or board resolution) are available for any and all general claims and liabilities of the Town.

The Town Outside Village Fund ("TOV" also referred to as the "Part Town" or "Unincorporated Ramapo") is used to account for those support services that are unrelated to the villages within the Town. Expenditures in this fund primarily encompass the cost of building, planning and zoning services.

The Police Fund captures the cost of providing police protection and public safety services in all areas of the Town except for two villages which have their own police force.

The Highway Fund is used to account for the cost of snow and brush removal as well as road repair and maintenance for all of the roads within the boundaries of the Part Town.

Special Districts include separate funds used to account for the costs associated with providing specific services to benefited areas. Districts within the Town include funds to account for the cost of streetlights, refuse and recycling services in the Part Town, sewer costs in the benefited areas and ambulance services provided on a Town-wide basis. The resources within the Special Districts funds are restricted to the specific purposes of each district and, therefore, are not available for the general claims or liabilities of the Town.

FINANCIAL ANALYSIS OF THE TOWN'S FUNDS (Continued)

The Debt Service and Capital Projects Funds are used to account for the current cash flows associated with acquisition or construction of capital assets and the related debt funding. Debt service payments are budgeted in the operating funds and then transferred into the Debt Service Fund for payment. When short-term debt such as bond anticipation notes (BANs) are issued they are initially recorded in the Capital Projects Fund. These short-term liabilities are replaced with the long-term liability recorded in the government-wide statement of net position once the long-term bonds are issued. The fund balance at the end of the year represents bond funds available to be expended for future capital projects.

Governmental Funds

The Town's governmental funds as presented in the balance sheet, reported a combined fund balance of \$27,333,157, of which \$29,491,874 is restricted for debt service, capital projects and other purposes.

During 2024, the Town's General Fund's fund balance decreased by \$374,977 to a fund balance of \$180,365.

In 2024, actual Police Fund revenues exceeded budgeted revenues by \$410,165. This was offset by actual expenditures which exceeded budgeted expenditures by \$2,126,171. This resulted in an operating deficit in 2024 of (\$1,592,280), bringing the Police Fund balance to a deficit \$3,426,700.

The Town's Capital Project Fund reported a \$8,247,386 increase in fund balance, primarily as the result of \$18,885,000 in proceeds from issuance of debt which was offset by \$14,343,751 in capital project expenditures.

GENERAL FUND BUDGETARY HIGHLIGHTS

The following schedule presents a summarized comparison of the General Fund's final budget compared to actual results.

	Year Ended December 31, 2024							
	Final	Final						
	Budget	Actual	Variance					
Total revenues	<u>\$ 39,020,233</u>	<u>\$ 39,441,584</u>	<u>\$ 421,351</u>					
Expenditures								
General Government	21,994,189	21,431,656	562,533					
Culture and recreation	9,089,673	9,827,700	(738,027)					
Other program areas	1,933,254	1,769,291	163,963					
Debt service (capital leases)	512,557	691,808	(179,251)					
Total expenditures	33,529,673	33,720,455	(190,782)					
Excess of revenues over expenditures	5,490,560	5,721,129	230,569					
Other financing uses	(7,556,177)	(6,096,106)	1,460,071					
Operating surplus (deficit)	<u>\$ (2,065,617</u>)	<u>\$ (374,977</u>)	<u>\$ 1,690,640</u>					

GENERAL FUND BUDGETARY HIGHLIGHTS (Continued)

Total revenues of the General Fund for the year exceeded budgeted revenues by \$421,351. This positive variance is comprised of aggregate increases in non-tax departmental and other revenues of \$1,791,251 offset by a decrease in state aid revenues of \$1,369,900.

Total expenditure of the General Fund exceeded budgeted expenditure by \$190,782 or 0.5%. Cost savings in general government support and other programs for the year totaled \$724,496. This was offset by additional spending on culture and recreation activities of \$738,027 resulting from the significant expansion of playgrounds and other parks and recreation facilities to better serve the growing population in the town. A non-cash variance of \$179,251 in accounting for capital leases resulted from a change in the timing of the recognition of capital lease expense. The positive variance related to other financing resulted from the transfer in of excess funds from the ambulance fund of \$974,086 and savings in debt service costs of \$691,292 resulting from accumulated interest earnings on capital funds offset by excess transfers out of \$205,307.

CAPITAL ASSETS AND DEBT ADMINISTRATION

Capital assets include land, land improvements, buildings and improvements, machinery and equipment, infrastructure and leases. The primary government's investment in capital assets (net of accumulated depreciation) is approximately \$189.1 million at December 31, 2024.

	Governmental Activities		Busines Acti		Total Primary Government			
	2024	2023	2024	2023	2024	2023		
Capital assets								
Land	\$ 39,262,089	\$ 39,284,905	\$ 8,338,047	\$ 8,338,047	\$ 47,600,136	\$ 47,622,952		
Land improvements	14,681,852	15,469,945	4,305,170	4,305,170	18,987,022	19,775,115		
Buildings and improvements	40,671,942	42,074,692	16,088,107	17,288,522	56,760,049	59,363,214		
Machinery and equipment	7,824,245	4,383,726	1,112,658	1,112,658	8,936,903	5,496,384		
Infrastructure	55,242,766	48,426,346	-	-	55,242,766	48,426,346		
Leases	1,537,475	2,019,043	<u> </u>		1,537,475	2,019,043		
Total capital assets, net	\$ 159,220,369	\$ 151,658,657	\$ 29,843,982	\$ 31,044,397	\$ 189,064,351	\$ 182,703,054		

LONG-TERM DEBT

The following tables summarizes the Town's long-term debt obligations as of December 31, 2024 and 2023:

	Governmental Activities			ss-Type ivity	Total Primary Government			
	2024	2023	2024	2023	2024	2023		
Long-term debt								
Bonds payable	\$ 81,355,000	\$ 70,355,000	\$ 20,545,000	\$ 20,545,000	\$ 101,900,000	\$ 90,900,000		
Plus unamortized premium	2,529,190	893,637	1,719,830	1,719,830	4,249,020	2,613,467		
Installment purchase agreements	248,940	432,512	-	-	248,940	432,512		
Leases	1,595,477	2,011,917			1,595,477	2,011,917		
Total long-term debt, net	<u> </u>	\$ 73,693,066	\$ 22,264,830	\$ 22,264,830	\$ 107,993,437	<u>\$ 95,957,896</u>		

In past years, the Town obtained long-term financing in the form of general obligation bonds to help finance the acquisition of capital assets. Additionally, the Town has guaranteed the bonds issued by its blended component unit, the Corporation.

LONG-TERM DEBT (Continued)

In July of 2024, the Town issued public improvement bonds totaling \$18.9 million at an attractive 3.1% interest rate due to the Town's Standard and Poor's rating of AA-. The funds were allocated as follows: \$7 million for sidewalk and road improvements, \$5.8 million for heavy equipment for the highway department, \$2.1 million for vehicles and equipment for the ambulance district, \$1.3 million for sewer improvements and \$2.7 million for various general government capital needs.

CURRENTLY KNOWN FACTS AFFECTING THE TOWN:

The Town is the eighth largest in New York State with a land area of approximately 61 square miles. For the year ended December 31, 2024, the macroeconomic fundamentals of the Town have been stable.

Economic highlights are as follows:

- 2023 Census Bureau Population of 150,225, up from 148,919 in 2022
- Median family income of \$96,930
- Median value of owner-occupied housing units (2019 2023) of \$602,000
- Annual average unemployment rates among the lowest in New York State: 2024 3.0%
- Stable taxable assessed property valuation of \$1.7 billion (2015 2024)

(Source: U.S. Census Bureau, New York State Department of Labor, Town of Ramapo Tax Roll)

REQUESTS FOR INFORMATION

Questions or comments concerning any of the information in the report should be addressed to:

Town Supervisor Town of Ramapo 237 Route 59 Suffern, NY 10901

STATEMENT OF NET POSITION DECEMBER 31, 2024

	Governmental Activities	Business-Type Activities	Total Primary Government
ASSETS			
Cash - Unrestricted Cash - Restricted	\$ 15,279,963 25,580,342	\$ 61,282	\$ 15,341,245 25,580,342
Receivables:			
Accounts receivable	4,225,472	99,393	4,324,86
Due from other governments Lease receivable	1,583,277 72,679	- 154,115	1,583,27 226,79
Accrued interest receivable	6,995	154,115	6,99
Prepaid items	86,600	- 56,047	142,64
Property under sales contract		2,040,585	2,040,58
Total current assets	46,835,328	2,411,422	49,246,75
Ion-current assets:			
Non-depreciable capital assets	39,262,089	8,338,047	47,600,13
Depreciable assets, net of accumulated depreciation	119,958,280	21,505,935	141,464,21
Lease receivable, net of current portion	1,492,755	821,497	2,314,25
Total non-current assets	160,713,124	30,665,479	191,378,60
Deferred outflows of resources:			
Deferred outflows of resources. Deferred outflows of resources - Deferred loss on refunding	-	470,857	470,85
Deferred outflows of resources - Other postemployment benefits	32,407,361	-	32,407,36
Deferred outflows of resources - ERS Pensions	9,237,203	-	9,237,20
Deferred outflows of resources - PFRS Pensions	23,316,546	<u> </u>	23,316,54
Total deferred outflows of resources	64,961,110	470,857	65,431,967
Fotal assets and deferred outflows of resources	272,509,562	33,547,758	306,057,320
IABILITIES			
Accounts payable and accrued liabilities	17,077,375	-	17,077,37
Accrued interest	513,264	270,592	783,85
Jnearned revenues	880,382	-	880,38
ease liability	590,385	-	590,38
Other liabilities	442,643	-	442,64
Deposits under sales contract	-	1,162,681	1,162,68
Current portion of non-current liabilities	14,203,915	857,842	15,061,75
Current portion of other postemployment benefits	7,478,375		7,478,37
Total current liabilities	41,186,339	2,291,115	43,477,454
Non-current liabilities:			
Bonds payable, net of current	73,825,296	19,049,473	92,874,76
Lease liability, net of current portion	1,005,092	-	1,005,09
Installment purchase agreements, net of current Compensated absences, net of current	107,119 3,884,577	-	107,11 3,884,57
Net pension liability - ERS	8,169,710	-	8,169,71
Net pension liability - PFRS	21,704,908	-	21,704,90
Claims and judgments, net of current	9,984,515	-	9,984,51
Retirement incentive and other pension obligations, net of current	5,807,819	-	5,807,81
Estimated liability for landfill closure and post closure costs, net of current Total other postemployment benefits liability	559,146 195,619,018	-	559,140 195,619,01
Total long-term liabilities	320,667,200	19,049,473	339,716,673
Total liabilities	361,853,539	21,340,588	383,194,12
Deferred inflows of resources:			o === ==
Deferred inflows of resources - Leases	1,589,546.00	965,989	2,555,53
Deferred inflows of resources - ERS Pensions	4,452,127	-	4,452,12
Deferred inflows of resources - PFRS Pensions	5,903,865	-	5,903,86
Deferred inflows of resources - Other postemployment benefits	83,294,946		83,294,94
Total deferred inflows of resources	95,240,484	965,989	96,206,47
Total liabilities and deferred inflows of resources	457,094,023	22,306,577	479,400,60
IET POSITION			
Net investment in capital assets	73,491,762	10,407,524	83,899,28
Restricted	29,491,874	-	29,491,87
Inrestricted	(287,568,097)	833,657	(286,734,44

STATEMENT OF ACTIVITIES

FOR THE YEAR ENDED DECEMBER 31, 2024

			Program Revenue			Net (Expense) Revenue and Changes in Net Po				Net Position		
Functions/Programs	Expenses		Charges for Services		ating Grants		oital Grants Contributions	Governmental Activities	В	usiness-Type Activities		Total
PRIMARY GOVERNMENT: Governmental activities - General governmental support Public safety Health Transportation Economic opportunity and development Culture and recreation Home and community services Interest	\$ 21,015,54 52,055,17 12,225,10 13,423,31 620,00 12,117,92 16,709,10 2,466,17	7 1 2 0 1 5	 2,870,804 1,365,043 8,963,524 2,399,927 4,566,035 3,312,309 	\$	472,653 312,551 - - - - - -	\$	455,555 - 343,727 - - -	\$ (17,216,534) (50,377,583) (3,261,577) (10,679,658) (620,000) (7,551,886) (13,396,796) (2,466,177)	\$	- - - - - - - -	\$	(17,216,534) (50,377,583) (3,261,577) (10,679,658) (620,000) (7,551,886) (13,396,796) (2,466,177)
Total governmental activities	130,632,33	9	23,477,642		785,204		799,282	(105,570,211)		-		(105,570,211)
Business-Type Activity	3,493,57	7	385,696					<u> </u>		(3,107,881)		(3,107,881)
Total Primary Government	<u>\$ 134,125,91</u>	<u>6</u>	23,863,338	\$	785,204	<u>\$</u>	799,282	(105,570,211)		(3,107,881)		(108,678,092)
GENERAL REVENUES: Real property taxes Other property tax items: Payment in lieu of taxes Interest and penalties on real property taxes								91,828,172 483,370 378,256		- -		91,828,172 483,370 378,256
Non-property taxes: Franchise fees Non-property distribution from Rockland County Use of money and property Gain on sale of property Other New York State and Rockland County taxes Other revenues								253,162 3,162,377 3,200,422 655,788 5,086,993 1,144,357		3,631		253,162 3,162,377 3,204,053 655,788 5,086,993 1,144,357
Total general revenues								106,192,897		3,631		106,196,528
TOWN CONTRIBUTIONS								(2,356,545)		2,356,362		(183)
Change in net position								(1,733,859)		(747,888)		(2,481,747)
Net position - beginning of year								(182,850,602)		11,989,069		(170,861,533)
Net position - end of year								<u>\$ (184,584,461</u>)	\$	11,241,181	\$	(173,343,280)

BALANCE SHEET - GOVERNMENTAL FUNDS DECEMBER 31, 2024

		Major Funds			
	General Fund	Police	Capital Projects	Non-major Funds	Total
ASSETS: Cash and cash equivalents Cash - restricted Accounts receivable Lease receivable Due from other funds Due from other governments	\$ 3,417,220 520,782 1,565,434 485,149	\$ 4,746,175 1,754 	\$ - 24,502,741 - 37,883	 7,249,515 3,702,936 46,738 1,052,232 40,051,101 	\$ 15,412,910 24,502,741 4,225,472 1,565,434 46,738 1,583,277
Total assets	<u>\$ 5,988,585</u>	<u>\$ 4,755,942</u>	<u>\$ 24,540,624</u>	<u>\$ 12,051,421</u>	<u>\$ 47,336,572</u>
LIABILITIES: Accounts payable and accrued liabilities Due to other funds Due to other governments Unearned revenue Other liabilities Total liabilities	\$ 3,941,268 14,279 24,174 32,882 206,071 4,218,674	\$ 8,182,642 - - - - - - - - - - - - - - - - - - -	\$ 1,360,098 32,209 - 847,500 - - 2,239,807	\$ 3,560,098 250 212,398 - - - 3,772,746	\$ 17,044,106 46,738 236,572 880,382 206,071 18,413,869
DEFERRED INFLOWS OF RESOURCES: Deferred inflow - Leases/public-private partnerships	1,589,546	<u>-</u>	<u>-</u>	<u>-</u>	1,589,546
Total deferred inflows of resources	1,589,546	<u>-</u>	<u> </u>	<u> </u>	1,589,546
FUND BALANCE: Restricted Assigned - appropriated for subsequent year's expenditures Unassigned Total fund balance	200,000 (19,635) 180,365	(3,426,700)	22,300,817	7,191,057 1,480,000 (392,382) 8,278,675	29,491,874 1,680,000 (3,838,717) 27,333,157
Total liabilities, deferred inflows and fund balance	\$ 5,988,585	\$ 4,755,942	\$ 24,540,624	\$ 12,051,421	\$ 47,336,572
	<u>+ 0,000,000</u>	<u>+ .,. 00,012</u>	<u>+ 1,0.0,021</u>	<u>+ .2,001,121</u>	<u>+,000,012</u>

RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET POSITION DECEMBER 31, 2024

Total fund balance - governmental funds	\$	27,333,157
Total net position reported for governmental activities in the Statement of Net Position is different because:		
Deferred outflows of resources not reported in governmental funds, related to the following:		
Pension - ERS		9,237,203
Pension - PFRS		23,316,546
Postemployment benefits healthcare costs		32,407,361
Deferred inflow of resources not reported in governmental funds, related to the following:		
Pension - ERS		(4,452,127)
Pension - PFRS		(5,903,865)
Postemployment benefits healthcare costs		(83,294,946)
Capital assets including lease and SBITA assets used in governmental		
activities are not current financial resources and; therefore, are not		
reported in the funds.		159,220,369
Internal service funds are used by management to charge the costs of workers' compensation and general liabilities to individual governmental funds. The assets and liabilities of internal service funds are included in governmental activities in the statement of net position.		(10,999,862)
Long-term liabilities that are not due and payable in the current period are not reported in the funds:		
General obligation bonds		(81,355,000)
Compensated absences		(4,316,197)
Installment purchase agreements		(248,940)
Lease liability		(1,595,477)
Net pension liability, proportionate share - ERS Net pension liability, proportionate share - PFRS		(8,169,710) (21,704,908)
Estimated liability for landfill closure and post		(21,704,900)
closure care costs		(838,719)
Postemployment benefits liabilities		(203,097,393)
Retirement incentive		(7,086,494)
Governmental funds report the effect of premiums, discounts and similar items when debt is first issued, whereas these amounts are deferred and		
amortized in the Statement of Activities.		(2,529,190)
Interest payable and receivable applicable to the Town's governmental activities are not due and payable or receivable in the current period		
and accordingly are not reported in the funds. However these liabilities are included in the Statement of Net Position.		(506,269)
Total net position of governmental activities	\$	(184,584,461)
	<u> </u>	

The accompanying notes are an integral part of these statements.

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2024

		Major Funds		_	
	General Fund	Police	Capital Projects	Non Major Funds	Total
			,		
REVENUES: Real property taxes Other tax items	\$ 20,544,071 663,723	\$ 46,644,097 197,903	\$-	\$ 24,640,004 3,410,445	\$ 91,828,172 4,272,071
Nonproperty tax items	5,094	- 197,903	-	- 3,410,443	4,272,071 5,094
Departmental income	7,856,806	8,149	-	9,888,995	17,753,950
Intergovernmental charges	-	-	-	2,350,571	2,350,571
Use of money and property Licenses and permits	619,798 5,361	995,062	-	1,583,448 2,010,866	3,198,308 2,016,227
Fines and forfeitures	1,356,894	-	-	2,010,000	1,356,894
Sale of property and compensation for loss	641,283	14,505	-	-	655,788
Interfund revenue	2,147,451	-	-	-	2,147,451
State aid	5,091,604	260,968	37,883	343,727	5,734,182
Federal aid	485,714	51,583	400,000	-	937,297
Miscellaneous	23,785	96,315	838,178	186,079	1,144,357
Total revenues	39,441,584	48,268,582	1,276,061	44,414,135	133,400,362
EXPENDITURES:					
General governmental support	21,431,656	-	-	813	21,432,469
Public safety	406,386	48,885,183	-	525,524	49,817,093
Health	-	-	-	12,225,101	12,225,101
Transportation Economic opportunity and development	292,539 620,000	-	-	11,216,489	11,509,028 620,000
Culture and recreation	9,827,700	-	-	-	9,827,700
Home and community services Debt service -	450,366	-	-	16,715,382	17,165,748
Principal	444,368	863,375	-	8,239,768	9,547,511
Interest	247,440	55,922	-	2,159,376	2,462,738
Capital outlay		156,570	14,343,751		14,500,321
Total expenditures	33,720,455	49,961,050	14,343,751	51,082,453	149,107,709
EXCESS (DEFICIENCY) OF REVENUES					
OVER EXPENDITURES	5,721,129	(1,692,468)	(13,067,690)	(6,668,318)	(15,707,347)
OTHER FINANCING SOURCES (USES):					
Transfers in	974,086	-	-	9,748,628	10,722,714
Transfers out	(7,070,192)) (20,251)	-	(5,914,730)	(13,005,173)
Proceeds from issuance of debt	-	-	18,885,000	-	18,885,000
Premium on Issuance of debt	-	-	1,733,076	84,527	1,817,603
BANs redeemed from appropriations Proceeds from leases	-	- 120,439	697,000	- 259,010	697,000 379,449
Floceeus nonniedses		120,400		200,010	010,440
Total other financing sources and uses	(6,096,106))100,188	21,315,076	4,177,435	19,496,593
CHANGE IN FUND BALANCE	(374,977)) (1,592,280)	8,247,386	(2,490,883)	3,789,246
FUND BALANCE - beginning of year	555,342	(1,834,420)	14,053,431	10,769,558	23,543,911
FUND BALANCE - end of year	\$ 180,365	\$ (3,426,700)	\$ 22,300,817	<u>\$ 8,278,675</u>	\$ 27,333,157

RECONCILIATION OF THE STATEMENT OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE YEAR ENDED DECEMBER 31, 2024

Net change in fund balances - governmental funds	\$ 3,789,246
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation expense in the current period: Capital outlay expenditures less disposals Depreciation and amortization expense	14,265,095 (7,034,414)
Net change in deferred outflows of recourses related to: Pensions - ERS Pensions - PFRS Postemployment benefits healthcare costs	(1,589,875) 1,978,769 (15,172,932)
The net operating surplus (loss) of the internal service funds is reported within governmental activities.	1,195,501
The issuance of long-term debt and increase in obligations provides current financial resources to governmental funds, while the repayment of the principal of long term debt consumes the current financial resources of governmental funds: Debt issued Repayment of debt principal Compensated absences Lease proceeds Repayment of installment purchase agreements Net pension liability - ERS proportionate share Net pension liability - PFRS proportionate share Estimated liability for landfill closure and post closure care costs Retirement incentive and other pension obligations payable Postemployment benefits healthcare costs Accrued interest payable BANs redeemed from appropriation	(18,885,000) 8,984,490 273,691 379,449 183,572 3,973,281 1,603,505 (113,509) 1,357,560 47,970,325 (185,489) (697,000)
Net change in deferred inflows of recourses related to: Pensions - ERS Pensions - PFRS Postemployment benefits healthcare costs	(3,691,748) (5,822,796) (32,864,717)
Accrued interest on lease receivable	4,690
Premiums of bond issuances recognized in governmental funds statements when issued and capitalized and amortized in the Statement of Activities	 (1,635,553)
Change in net position of governmental activities	\$ (1,733,859)

The accompanying notes are an integral part of these statements.

STATEMENT OF NET POSITION - PROPRIETARY FUNDS DECEMBER 31, 2024

ASSETS	Business-Type <u>Activities</u> Local Development <u>Corporation</u>	Governmental <u>Activities</u> Internal Service <u>Fund</u>	
Cash - Restricted	\$ 61,282	\$ 944,654	
Accounts receivable Prepaid items	99,393 56,047	- 86,600	
Lease receivable	154,115		
Property under sales contracts	2,040,585	<u> </u>	
Total current assets	2,411,422	1,031,254	
Non-current assets:			
Lease receivable net of current portion Capital assets	821,497	-	
Non-depreciable capital assets	8,338,047	-	
Depreciable capital assets, net of accumulated depreciation	21,505,935		
Total non-current assets	30,665,479		
Deferred outflows of resources:			
Deferred outflows of resources - refunding	470,857	<u> </u>	
Total assets and deferred outflows of resources	33,547,758	1,031,254	
LIABILITIES			
Accounts payable and accrued liabilities	-	33,269	
Accrued interest	270,592	-	
Deposits under sales contract	1,162,681	-	
Bonds payable, current Claims payable, current	857,842	- 699,761	
Judgments payable, current		1,313,570	
Total current liabilities	2,291,115	2,046,600	
Non-current liabilities:			
Bonds payable, net of current portion	19,049,473	-	
Claims and judgments, net of current portion	-	4,273,338 5,711,178	
Judgments payable, net of current portion		5,711,176	
Total long-term liabilities	19,049,473	9,984,516	
Total liabilities	21,340,588	12,031,116	
Deferred inflow of resources:			
Deferred inflow of resources - leases	965,989		
	22 206 577	10.001.116	
Total liabilities and deferred inflow of resources	22,306,577	12,031,116	
NET POSITION			
Net investment in capital assets Unrestricted	10,407,524 833,657	- (10,999,862)	
Total net position	<u>\$ 11,241,181</u>	<u>\$ (10,999,862</u>)	

The accompanying notes are an integral part of these statements.

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION - PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2024

OPERATING REVENUES	D	usiness-Type <u>Activities</u> Local vevelopment <u>Corporation</u>	G	Governmental Activities Internal Service <u>Fund</u>
New York Boulders: Fixed lease revenue Lease interest Variable lease revenue Charges for services Rental income Insurance recoveries Total operating revenues	\$	148,613 24,115 99,143 - 113,825 - - 385,696	\$	- - 1,391,000 - 201,492 1,592,492
OPERATING EXPENSES General and administrative Salaries and employee benefits Professional fees Utilities Repairs and maintenance Real estate taxes Depreciation Claims		238,549 77,789 17,805 371,858 271,878 46,151 1,200,415		400,646 - - - - - - - - - - - - - - - - - -
Total operating expenses Operating income (loss)		2,224,445 (1,838,749)		379,721 1,212,771
NONOPERATING REVENUES (EXPENSES) Interest income Interest expense Interfund Transfer in (out) Total nonoperating revenues (expenses)		3,631 (819,132) - (815,501)		56,816 (74,086) (17,270)
OTHER FINANCING SOURCES				
Contribution from the Town of Ramapo Reimbursement to the Town of Ramapo		2,356,362 (450,000)		-
Total other financing sources		1,906,362		
Net changes in proprietary net position		(747,888)		1,195,501
Net position, beginning of year		11,989,069		(12,195,363)
Net position, end of year	\$	11,241,181	\$	(10,999,862)

STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS FOR THE YEAR ENDED DECEMBER 31, 2024

CASH FLOWS FROM (USED BY) OPERATING ACTIVITIES Cash received from providing services and insurance recoveries Cash paid for contractual expenses Cash paid for personal services and employee benefits	Business-Type <u>Activities</u> Local Development <u>Corporation</u> \$ 409,195 (1,002,288) (77,789)	Governmental <u>Activities</u> Internal Service <u>Fund</u> \$ 1,592,492 (1,136,405)
Net cash provided (used) by operating activities	(670,882)	456,087
CASH FLOWS PROVIDED BY NON-CAPITAL FINANCING ACTIVITIES Contribution from the Town of Ramapo Contribution to the Town of Ramapo Cash paid for transfers out	2,356,362 (450,000) 	- - (74,086)
Net cash provided (used) by non capital financing activities	1,906,362	(74,086)
CASH FLOWS USED BY CAPITAL AND RELATED FINANCING ACTIVTIES Bond repayments Interest payments	(685,000) (944,625)	-
Net cash provided (used) by financing activities	(1,629,625)	
CASH FLOWS FROM INVESTING ACTIVITIES Interest income received	3,631	56,816
Net increase (decrease) in cash and cash equivalents	(390,514)	438,817
CASH AND CASH EQUIVALENTS, beginning of year	451,796	505,837
CASH AND CASH EQUIVALENTS, end of year	<u>\$ 61,282</u>	<u>\$ 944,654</u>
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income	\$ (1,838,749)	\$ 1,212,771
Adjustments to reconcile operating income (loss) to net cash provided (used) by operating activities Depreciation Transfers out	1,200,415	-
Changes in operating assets and liabilities Accounts receivable Lease receivable Prepaid Deferred inflow of resources - Leases Accounts payable and accrued expenses Claims and judgment payable	21,227 150,885 (56,047) (148,613) -	- - - (13,859) (742,825)
Net cash provided (used) by operating activities	<u>\$ (670,882)</u>	\$ 456,087

STATEMENT OF FIDUCIARY NET POSITION - CUSTODIAL FUND DECEMBER 31, 2024

	Custodial Fund
ASSETS Cash and cash equivalents	<u>\$ 1,202,891</u>
NET POSITION Restricted:	
Metro North Rail	1,700
Building and zoning escrows	1,186,088
State bail	15,051
Held for Other Governments	52
Total net position	<u>\$ 1,202,891</u>

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION - CUSTODIAL FUND FOR THE YEAR ENDED DECEMBER 31, 2024

	Custodial Fund
ADDITIONS	
Building and zoning escrows	\$ 647,915
Bail	1,151
Other	1,138,727
Property tax collections - other governments	330,238,805
PILOT collections - other governments	4,413,405
Total additions	336,440,003
DEDUCTIONS	
Building and zoning escrows	278,073
Bail	200
Other	1,138,727
Property tax collections - other governments	330,238,804
Metro North payment	850
PILOT collections - other governments	4,413,405
Total deductions	336,070,059
	000.044
Net changes in fiduciary net position	369,944
Not position boginning of year	832,947
Net position, beginning of year	002,047
Net position, end of year	\$ 1,202,891
Net position, end of year	φ <u>1,202,001</u>

NOTES TO FINANCIAL STATEMENTS DECEMBER 31, 2024

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Town of Ramapo (Town) was established in 1791 and operates in accordance with Town Law and other general laws of the State of New York. The Town Board is the legislative body responsible for overall operations. The Town Supervisor serves as the chief executive officer and the Town Comptroller serves as the chief financial officer. The Town provides the following services to its residents: public safety, health, transportation, economic opportunity and development, culture and recreation, home and community services and general and administrative support.

The accounting policies of the Town conform to accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units and the Uniform System of Accounts as prescribed by the State of New York. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles.

The following is a summary of the Town's more significant accounting policies:

A. Financial Reporting Entity

The financial reporting entity consists of a) the primary government, which is the Town, b) organizations for which the Town is financially accountable and c) other organizations for which the nature and significance of their relationship with the Town are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete as set forth by GASB.

In evaluating how to define the Town, for financial reporting purposes, management has considered all potential component units. The following organization is included in the Town's reporting entity as a proprietary component unit:

Ramapo Local Development Corporation (Corporation) was formed in 2008 by the New York State Legislature under the provisions of Section 1411 of the Not-for-Profit Corporation Law for purposes of fostering the creation, retention and expansion of jobs and economic opportunities in the Town. Additionally, the Corporation is authorized to construct, acquire, rehabilitate, and improve facilities for use in the Town. In 2017, the Town Board became the Board of the Corporation.

The Corporation is reported as a major enterprise fund in the Town's financial statements. The Corporation issues stand-alone financial statements that can be obtained from its administrative office at the address indicated below.

Ramapo Local Development Corporation 237 Route 59 Suffern, New York 10901

The Town's support of the Corporation is critical to its operations and financial condition. The Corporation's revenues and cash flows from operations are not sufficient to meet its debt service requirements and day-to-day cash needs. As a result, the Corporation is dependent upon the Town for short-term liquidity in the form of inter-organization loans (when applicable) and contributions.

A. Financial Reporting Entity (Continued)

In addition, the Town incurs administrative and operational costs on behalf of the Corporation. See Note 1e regarding the Town's contribution of property held for sale or redevelopment to the Corporation. A summary of amounts reported as contributions from the Town to the Corporation for the year ended December 31, 2024 are as follows:

Operating costs	\$ 726,737
Debt service costs	1,629,625
Reimbursement to Town	(450,000)
	\$ 1,906,362

In September 2017, the Town began making the majority of debt service payments on the Corporation's outstanding bonds, which the Town has guaranteed, without being reimbursed. Debt service payments by the Town that the Corporation has the ability to repay are recorded as due to the Town (when applicable). Debt service payments by the Town that the Corporation does not have the ability to repay are recorded as contributions from the Town. The Corporation remains contingently liable to reimburse debt service costs incurred on behalf of the Town to the Town if it is ever able to do so. The Corporation is contingently liable to the Town for the repayment of contributions for debt service costs of \$11,725,448 as of December 31, 2024. The Town has not recorded this contingent receivable in its financial statements due to the financial uncertainty of the Corporation.

B. Government-Wide Financial Statements

The government-wide financial statements (i.e. the Statement of Net Position and the Statement of Activities) report information on all non-fiduciary activities of the Town as a whole. For the most part, the effect of interfund activity has been removed from these statements, except for interfund services provided and used. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Position presents the financial position of the Town at the end of its fiscal year. The Statement of Activities demonstrates the degree to which direct expenses of a given function or segment, are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Certain indirect costs have been allocated and are reported as direct program expenses or individual functions and programs. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods or services, or privileges provided by a given function or segment, (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment and (3) interest earned on grants that is required to be used to support a particular program. Taxes and other items not identified as program revenues are reported as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds, and custodial funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements.

C. Fund Financial Statements

The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts which comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources fund balances, revenues and expenditures. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The Town maintains the minimum number of funds consistent with legal and managerial requirements. The focus of governmental fund financial statements is on major funds as that term is defined in professional pronouncements. Each major fund is to be presented in a separate column, with non-major funds, if any, aggregated and presented in a single column. The Town maintains internal service and fiduciary funds, which are reported by type. Since the governmental fund statements are presented on a different measurement focus and basis of accounting than the government-wide statements' governmental activities column, reconciliation is presented on the pages following, which briefly explains the adjustments necessary to transform the fund based financial statements into the governmental activity's column of the governmentwide presentation. The Town's resources are reflected in the fund financial statements in three broad fund categories, in accordance with generally accepted accounting principles as follows:

- a. <u>Governmental Funds</u> Governmental Funds are those through which most general government functions are financed. The acquisition use and balances of expendable financial resources and the related liabilities are accounted for through governmental funds. The following funds are classified as major for 2024:
 - General Fund The General Fund constitutes the primary operating fund of the Town and is used to account for and report all financial resources not accounted for and reported in another fund.
 - Police Fund- The Police Fund is used to account for police services provided to residents of the Town other than those residing in two villages that maintain their own police department. The major revenue of the Police Fund is real property taxes.
 - Capital Projects Fund The Capital Projects Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for capital outlays, including the acquisition or construction of major capital facilities and other capital assets, other than those financed by proprietary funds.

C. Fund Financial Statements (Continued)

a. <u>Governmental Funds</u> – (Continued)

The Town has the following non-major governmental funds.

- Town Outside Villages District The Town Outside Villages District is used to account for transactions which by statute effect only those areas outside the boundaries of the Villages located within the Town. The major revenues of this fund are real property taxes, non-property taxes, departmental income and licenses and permits.
- Highway Fund The Highway Fund is used to account for road and bridge maintenance and improvements as defined in the Highway Law of the State of New York. The major revenues of the highway fund are real property taxes, intergovernmental charges and state aid. The Highway Fund is broken down between Town-Wide Highway and Town Outside Villages Highway. Expenditures for repairs and improvements to highways outside the boundaries of the Villages located within the Town are accounted for in the Town Outside Villages Highway Fund.
- Special Districts Fund The Special Districts Fund is used to account for the operation and maintenance of the Town's water, ambulance, sewer, street lighting, refuse and garbage and fire protections districts. The major revenues of this fund are real property taxes and departmental income.
- Debt Service Fund The Debt Service Fund is used to account for and report financial resources that are restricted, committed, or assigned to expenditures for principal and interest, and for financial resources that are being accumulated for principal and interest maturing in future years.

b. <u>Proprietary Funds</u> – Proprietary funds include the Town's enterprise fund and internal service fund. The enterprise fund is used to account for the Corporation and its activities. Internal service funds are used to account for operations that provide services to other departments or agencies of the government, or other governments, on a cost reimbursement basis. The Town has established a Workers' Compensation Fund and a General Liability Fund as internal service funds.

c. <u>Custodial Fund</u> – (not included in government-wide financial statements) – The custodial fund is used to account for assets held by the Town in a trustee or custodial capacity. The Town's custodial fund is used to account for assets held on behalf of outside parties, including other governments.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as current financial resources (current assets less current liabilities) or economic resources (all assets and liabilities). The basis of accounting indicates the timing of transactions or events for recognition in the financial reports.

D. Measurement Focus, Basis of Accounting and Financial Statement Presentation (Continued)

The government-wide financial statements and the proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon⁻ as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town generally considers revenues to be available if they are collected within ninety days after the year end. Property taxes associated with the current fiscal period as well as charges for services and intergovernmental revenues are considered to be susceptible to accrual and have been recognized as revenues of the current fiscal period. Fees and other similar revenues are not susceptible to accrual because generally they are not measurable until received in cash. If expenditures are the prime factor for determining eligibility, revenues from Federal and State grants are accrued when the expenditure is made.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to claims, compensated absences, landfill obligations and post-employment benefit obligations are recorded only when the payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under leases are reported as other financing sources.

The Custodial Fund has no measurement focus and utilizes the accrual basis of accounting.

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances

 Cash and Cash Equivalents – Cash and cash equivalents consist of funds deposited in demand accounts, time deposit accounts, and certificates of deposit with original maturities of three months or less.

The Town's investments are governed by State statutes. The Town has adopted its own written investment policy which provides for the deposit of funds in Federal Deposit Insurance Corporation (FDIC) insured commercial banks or trust companies located within the state. The Town authorized the use of demand deposit accounts, time deposit accounts, and certificates of deposit. Permissible investments include obligations of the U.S. Treasury, U.S. Agencies repurchase agreements, and obligations of New York State or its political subdivisions. The Town has no investments as of December 31, 2024.

Collateral is required for demand deposit accounts, time deposit accounts, and certificates of deposit at 100% of all deposits not covered by Federal deposit insurance. The Town has entered into custodial agreements with the various banks which hold their deposits. These agreements authorize the obligations that may be pledged as collateral. Such obligations include, among other instruments, obligations of the United States and its agencies and obligations of the State and its municipal and Town subdivisions.

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances (Continued)

Custodial credit risk is the risk that in the event of a bank failure, the Town's deposits may not be returned to it. The Town discloses deposits exposed to custodial credit risk if they are not covered by depository insurance and the deposits are either uncollateralized, collateralized by securities held by the pledging financial institution or collateralized by securities held by the pledging financial institution's trust department but not in the Town's name. The Town's aggregate bank balances at December 31, 2024 are fully secured by a combination of Federal Deposit Insurance and the pledge of externally segregated liquid assets with a combined value of 100% of the aggregate bank balance.

At December 31, 2024, the reported amount of the Town's deposits was \$42,062,596 and the bank balance was \$43,128,217. Of the bank balance, \$500,000 was covered by federal depository insurance (FDIC) or by collateral held by the Town's agent in the Town's name, \$42,568,704 was covered by collateral held in the pledging bank's trust department in the Town's name, and \$59,513 was uninsured and uncollateralized. The Town was fully collateralized after year-end December 31, 2024 on January 3, 2025.

- 2. Property tax Real property taxes attach as an enforceable lien on real property and are levied on January 1st. The Town collects county, town, police, highway, and special districts taxes, which are due January 1st and payable without penalty to January 31st. The Town retains the total amount of the Town, Police, Highway, and Special Districts taxes from the total collection and returns the balance to Rockland County.
- 3. Lease-related amounts are recognized at the inception of leases in which the Town is the lessor. The deferred inflow of resources is recorded in an amount equal to the corresponding lease receivable plus certain additional amounts received from the lessee at or before the commencement of the lease term that relate to future periods, less any lease incentives paid to, or on behalf of, the lessee at or before the commencement of the lease term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease.
- 4. Subscription-based information technology arrangements (SBITA) are contracts that convey the right to use another party's software as specified in the contract for a period of time in an exchange or exchange-like transaction. The Town recognizes a SBITA intangible asset and corresponding subscription liability when the asset is placed in service. The asset is amortized over the subscription term and the liability is reduced as paid.
- 5. Public-private participation agreements are recognized at the inception of the agreement. The deferred inflow of resources is recorded in an amount equal to the corresponding agreement receivable plus certain additional amounts received from the private organization at or before the commencement of the agreement term that relate to future periods, less any agreement incentives paid to, or on behalf of, the organization at or before the commencement term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease.
- 6. Other Receivables Other receivables include accounts receivable and amounts due from other governments and individuals for services provided by the Town. Receivables are recorded and revenues recognized as services are provided or as specific program expenditures/expenses are incurred. Management determines the allowance for doubtful accounts by identifying troubled accounts and by using historical experience applied to an aging of accounts.

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances (Continued)

- 7. Interfund Transactions During the course of its operations, the Town processes certain transactions that affect more than one fund and other transactions between the various funds. Interfund services provided and used are accounted for as revenues in the provider funds and expenditures or expenses in the user funds. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. Advances or loans from one fund to another are recorded as receivables in the remitting fund and payables in the receiving fund. Other interfund transactions generally represent transfers of resources from one fund to be utilized in another fund and are recorded in the financial statements as due from other funds (receivables) and due to other funds (payables).
- 8. Prepaid Expenses/Items Certain payments to vendors reflect expenditures applicable to future accounting periods and are recorded as prepaid items using the consumption method in both the government-wide and fund financial statements. Reported amounts in governmental funds, if any, are equally offset by non-spendable fund balance, which indicates that these amounts do not constitute available spendable resources even though they are a component of current assets.
- 9. Capital Assets Capital assets which include land, land improvements, buildings and improvements, machinery and equipment, infrastructure (e.g., roads, bridges, sidewalks, and similar items), lease assets, and SBITA assets are reported in the government-wide financial statements and are capitalized at cost on the government-wide statement of net position and enterprise fund statement of net position. In the case of gifts or contributions, such capital assets are recorded at fair value at the time received.

In the case of the initial capitalization of general infrastructure assets (i.e. those reported by governmental activities) the Town includes all such items regardless of their acquisition date or amount. The Town estimated the historical cost for the initial reporting of these assets through back trending (i.e. estimating the current replacement cost of the infrastructure to be capitalized and using the appropriate price-level index to deflate the cost to the acquisition year or estimated acquisition year).

Major outlays for capital assets and improvements are capitalized as projects are constructed. The cost of normal maintenance and repairs that do not add to the value of an asset or materially extend asset lives is not capitalized.

The Town's capitalization threshold is \$5,000. All reported capital assets, except land and construction in progress, if any, are depreciated. Depreciation is computed using the straight-line method over the following estimated lives:

Asset Class	Life in Years
Land improvements	20
Buildings and improvements	20 - 25
Machinery and equipment	5 - 20
Infrastructure	20 - 65

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances (Continued)

9. Management periodically reviews capital assets for impairment to determine whether any events or circumstances indicate the carrying value of the assets may not be recoverable. No impairments were recognized in 2024.

Capital assets also include lease and SBITA assets with a term greater than one year. The Town does not implement a capitalization threshold for lease assets or SBITA assets. Lease and SBITA assets are amortized on a straight-line basis over the term of the lease.

10. Property Under Sales Contracts and Deposits Held Under Sales Contracts – The Corporation values property under sales contracts at the lower of cost or net realizable value. When property is transferred from the Town, cost represents the Town's carrying value at the time of transfer. In March 2016, the Town transferred, without consideration, a parcel of land to the Corporation, land located at 301 Pomona Road, at \$2,040,585, the Town's carrying value at the time of the transfer. Management has evaluated the property's net realizable value and determined that no impairment was necessary for the year ended December 31, 2024.

In April 2017, the Corporation entered into a transaction for the sale of its property located at 301 Pomona Road with a developer who intends to build 485,000 square foot mixed-use development, including a hotel, retail and residential space. At the time, the buyer made a down payment of approximately \$1.2 million. The total potential sale price of approximately \$5.8 million is subject to downward adjustment based on the approved amount of square feet of the development. If the approval is less, the price will decrease proportionally. In addition, the buyer intends to grant to the Corporation participation in 10% profits on the buyer's resale of the property after return of the capital, expenses of the development, and a 6% return on the equity of the buyer. If the buyer does not resell the property within 10 years, the corporation has an option that would monetize their profit share based on a formula.

The Corporation's property sales are accounted for in accordance with GASB Codification Section R30: *Real Estate*. In accordance with these provisions, the Corporation has determined that the above sale has not been consummated for accounting purposes as all consideration to be exchanged is contingent and variable upon the developer's ability to obtain necessary approvals from certain governmental organizations. Accordingly, the Corporation has applied the deposit method of accounting for reporting this transaction. Under the deposit method, the seller (Corporation) does not recognize any gain or receivable from the buyer (developer) and continues to report in its financial statement the underlying property. Cash received from the buyer (developer) of \$1,194,264 is reported as a deposit on the sales contract, net of deferred selling costs of \$31,583.

The deposits held under sales contracts, net of deferred selling costs, will be recognized upon the finalization of the consideration amount, which is expected to occur when the buyer (developer) obtains the necessary approvals from certain governmental organizations. As of the date of the financial statements, no square footage approvals have been obtained, and the profit share agreement is unsigned and in draft form.

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances (Continued)

- 11. In addition to assets, the Statement of Net Position typically reports a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net assets that applies to a future period and as so will not be recognized as an outflow of resources (expense/expenditure) until then. The Town has the following items reported in this category:
 - Deferred charges resulting from pension and OPEB contributions made subsequent to the measurement date of the plan. Amortization is expensed against pension expense and OPEB expense in future periods.
 - Deferred charges resulting from differences between projected and actual earnings on pension plan investments of the plan. Amortization is expensed against pension expense in future periods.
 - The Town has reported deferred outflows of resources of \$470,857 for deferred loss on refunding bonds in the business-type activities. This amount results from the difference in carrying value of the refunded debt and its reacquisition price. The deferred loss on refunding is being amortized on a straight-line basis and is reported as a component of interest expense.

In addition to liabilities, the Statement of Net Position will typically report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until then.

The Town has the following items reported in this category:

- The net amount of the Town's balances of deferred inflows of resources related to pensions is reported in the government-wide Statement of Net Position as deferred inflows of resources. This represents the effect of the net change in the Town's proportion of the collective net pension asset or liability and the difference during the measurement period between the Town's contributions and its proportionate share of total contributions to the pension systems not included in pension expense.
- Deferred charges resulting from changes of benefit terms, differences between expected and actual experience, and changes in assumptions related to OPEB. Amortization is offset against OPEB expense in future periods.
- Lease-related and Public-private partnership-related amounts are recognized at the inception of leases and arrangements when the Town is the lessor or the Town is in such arrangements. The deferred inflow of resources is recorded in an amount equal to the corresponding lease receivable plus certain additional amounts received from the lessee or private entity at or before the commencement of the lease or arrangement term that relate to future periods, less any lease or arrangement incentives paid to, or on behalf of, the lessee or private entity at or before the commencement of the lease or arrangement term. The inflow of resources is recognized in a systematic and rational manner over the term of the lease or arrangement.

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances (Continued)

12. Long-Term Liabilities – In the government-wide and proprietary fund financial statements, long-term liabilities consist of bonds payable, compensated absences, claims and judgements payable, lease liabilities, SBITA liabilities, landfill closure costs, retirement incentives and other pension obligations payable, other post-employment benefits liability and the net pension liability.

Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are expensed as incurred.

In the Fund Financial Statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of the debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from actual debt proceeds received, are reported as Capital Projects Fund expenditures.

13. Compensated Absences In accordance with GASB Statement 101, *Compensated Absences*, The Town recognizes a liability for compensated absences for leave time that (1) has been earned for services previously rendered by employees, (2) accumulates and is allowed to be carried over to subsequent years, and (3) is more likely than not to be used as time off or settled (for example paid in cash to the employee) during or upon separation from employment. Based on the criteria listed, four types of leave qualify for liability recognition for compensated absences – vacation, sick leave, compensatory time and holiday. The liability for compensated absences is reported as incurred in the government-wide financial statements. A liability for compensated absences is recorded in the governmental funds only if the liability has matured because of employee resignations or retirements. The liability for compensated absences includes salary-related benefits, where applicable.

In accordance with policies adopted by the Town Board, Town employees may accumulate 50 working days of vacation and police may accumulate unlimited days of vacation. Total days earned annually varies depending on years of service. A maximum of 215 days sick leave can also be accumulated for Town employees and police are allowed unlimited days of sick leave. In the event of termination or upon retirement, an employee is entitled to payment for accumulated sick days in excess of 165 days at their pay rate. Town employees accumulate no holiday time and police are may accumulate unlimited days of holiday time. In the event of termination or upon retirement, an employee is entitled to payment for accumulated balances. Both Town employees and police have unlimited compensation time. In the event of termination or upon retirement, an employee is entitled to payment for their accumulated balances.

The adoption of GASB 101 did not have a material impact on beginning net position.

14. Claims and Judgments Payable – The Internal Service Fund reflects workers' compensation and general liabilities which are based upon actuarial estimates of the ultimate cost of claims that have been incurred but not reported. The length of time for which such costs must be estimated varies depending on the coverage involved. Because actual claim costs depend on such complex factors as inflation, changes in doctrines of legal liability and damage awards, the process used in computing claims and judgements liabilities does not necessarily result in an exact amount. Claim liabilities are recomputed periodically using a variety of actuarial and statistical techniques to produce current estimates that reflect recent settlements, claim frequency and other economic and social factors. A provision for inflation in the calculation of estimated future claims costs is implicit in the calculation because reliance is placed both on actuarial historical data that reflects past inflation and other factors that are considered to be appropriate modifiers of past experience.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances (Continued)

- 15. Landfill Closure Costs- During November 1997, the Town closed and capped its only landfill. State and Federal laws and regulations require the Town to perform certain maintenance and monitoring functions at the site for thirty years after closure. The amount reported as landfill closure costs of \$559,146 at December 31, 2024 represents the estimated post-closure liability, based on 100% use of the landfill's capacity. Actual cost may differ due to inflation, changes in technology, or changes in regulations.
- 16. Pensions The Town is a participating member in the New York State and Local Retirement System (ERS) and the New York State and Local Police and Fire Retirement (PFRS) (collectively, the system). Employees in the ERS and PFRS permanent positions are required to enroll in the System, while employees in ERS part-time or seasonal positions have the option of enrolling. The System is a cost-sharing, multiple-employer, public employee defined benefit retirement system. The impact on the Town's financial position and results of operation due to its participation in the System is more fully disclosed in Note 9.
- 17. Retirement Incentives and Other Pension Obligations Payable New York State, at various times, may enact laws which allow local employers to defer a portion of their retirement bill and enact laws authorizing local governments to make available various retirement incentive programs and amortize certain contributions. Note 9 provides detail of the programs in which the Town has elected to participate.
- 18. Total Other Postemployment Benefits Liability The Town recognizes in its financial statements that the impact of other postemployment benefits, principally employer funded healthcare costs. The impact of the Town's financial position and the results of the operations associated with other postemployment benefits is more fully disclosed in note 10.
- 19. Net Position Net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is classified into the following components.
 - Net investment in capital assets The category groups all capital assets, including restricted capital assets, into one component of net position. Accumulated depreciation and the outstanding balance of debt, including bonds and bond anticipation notes, which are attributable to the acquisition, construction, or improvement of those assets, reduce the balance in this category.
 - Restricted Net Position This category presents external restrictions imposed by creditors, grantors, contributors, or laws or regulations of the Town or other governments and restrictions imposed by law through constitutional provisions or enabling legislation.
 - Unrestricted Net Position This category represents net position of the Town not restricted for any other purpose.
 - Order of Spending When both restricted and unrestricted resources are available for use, the Town normally uses restricted resources first, and then unrestricted resources as needed, unless there are legal requirements to the contrary. The Town does not have a formal policy with respect to the order in which unrestricted resources are to be used, therefore in accordance with GASB Statement No. 54, the Town's unrestricted resources will be used in the following order: restricted and unrestricted.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

E. Assets, Liabilities Deferred Inflows/Outflows of Resources and Net Position or Fund Balances (Continued)

Fund Balance – Generally, fund balance represents the difference between current assets and deferred outflows of resources and current liabilities and deferred inflows of resources. In the fund financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Under this standard, the fund balance classifications are as follows:

- Non-spendable This category includes amounts that cannot be spent because they are either not in a spendable form (inventories, prepaid amounts, long term receivables) or they are legally or contractually required to remain intact (the corpus of a permanent fund).
- Restricted This category is reported when constraints placed on the use of the resources are imposed by creditors, grantors, contributors, or laws or regulations of other governments and restrictions imposed by law through constitutional provisions or enabling legislation. Enabling legislation includes a legally enforceable requirement that these resources be used only for the specific purposes as provided in the legislation. This fund balance classification is used to report funds that are restricted for debt service obligations and for other items described in the General Municipal Law of the State of New York.
- Committed This category is reported for amounts that can be used for specific purposes pursuant to formal action of the Town's highest level of decision-making authority. The Town Board is the highest level of decision-making authority for the Town that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, these funds may only be used for the purpose specified unless the Town removes or changes the purpose by taking the same action that was used to establish commitment.
- Assigned This category represents amounts constrained only by the Town's intent to be used for a specific purpose but are not restricted or committed in any manner.
- Unassigned This category represents the residual amount after all the other classifications have been established for the General Fund. Other governmental funds cannot report a positive unassigned fund balance.

In order to calculate the amounts to report as restricted and unrestricted fund balance in the governmental fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. When both restricted and unrestricted amounts of fund balances are available for use for expenditures incurred, it is the Town's policy to use restricted amounts first and then unrestricted amounts as they are needed. For unrestricted amounts of fund balance, it is the Town's policy to use fund balance, it is the Town's policy to use fund balance in the following order: committed, assigned, and unassigned.

F. Encumbrances

Within the governmental funds, encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded to assign a portion of the applicable appropriations, is generally employed as an extension of formal budgetary integration in the General, Town Outside Villages, Police, Highway, and Special District Funds. Encumbrances outstanding at year-end are reported as assigned fund balance since they do not constitute expenditures or liabilities.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

G. Use of Estimates

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities, and deferred inflows of resources and disclosures of contingent assets and liabilities at the date of the financial statements. Estimates also affect the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates and such differences may be significant.

2. STEWARDSHIP COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Data

The Town generally follows the procedures enumerated below in establishing the budgetary data reflected in the financial statements:

- a) During August and September of each year, the various department heads and the Town Supervisor develop a detailed preliminary budget for review by the Board.
- b) The Town Clerk presents the tentative budget to the Town Board at a regular or special Town Board meeting by October 5th.
- c) The Town Board reviews the tentative budget and may modify it by passing a resolution in a Town Board meeting. Once the changes are approved the tentative budget becomes the preliminary budget which is filed with the Town Clerk and made available to the public.
- d) The Town Board must then hold a public hearing by the Thursday following election day.
- e) After the Public Hearing, the Town Board may modify the preliminary budget which then becomes the final budget to be adopted by resolution at a Town Board meeting by November 20th.
- f) If required, transfers between appropriation amounts at the functional level require approval of the board. Any modification to appropriations resulting from an increase in revenue estimates or supplemental reserve appropriation also require Board approval. Appropriations lapse at the end of the year except that outstanding encumbrance are reappropriated in the succeeding year.

Budgeted amounts are as originally adopted and/or amended by the Town Board.

B. Property Tax Limitation

On June 24, 2011, the Governor signed Chapter 97 of the Laws of 2011 (Tax Levy Limitation Law). This applies to all local governments. The Tax Levy Limitation Law became permanent as part of the 2019/2020 New York State Budget. With some exceptions, the Tax Levy Limitation Law limits the amount local governments can increase property taxes to the lower of the percent (2%), or the rate of inflation. On an annual basis, local governments are responsible for reporting to the New York State Office of the State Comptroller (OSC) the information necessary to calculate their tax levy limit and whether they plan to stay within the tax cap. Local government boards must pass local law or resolution by at least sixty percent (60%) vote to override the tax cap.

2. STEWARDSHIP COMPLIANCE AND ACCOUNTABILITY (Continued)

C. Real Property Tax Assessment and Collection Procedures

The Town Assessor is responsible for preparing and maintaining the property tax roll including determining the assessed value and taxable assessed value for all properties within the Town. The Town Tax Receiver is responsible for billing and collecting all real property taxes levied on the properties within the Town.

Real property taxes are levied using the Town's property tax roll for the Town and its special districts, the County of Rockland, Rockland County Sewer District Number One, Rockland Green (formerly known as the Rockland County Solid Waste Authority), and the fire districts located within the Town, annually no later than December 31st. The Town and its special districts recognize real property tax revenue on January 1st of the year for which they are levied.

These taxes are billed and collected by the Town Tax Receiver. Payments can be made until January 31st without penalty. There is a 1% penalty for payments made after January 31st through the last day of February, a 2% penalty for payments made after the last day of February through March 31st. After March 31st, unpaid tax bills are turned over to the Rockland County Commissioner of Finance for collection.

Real property taxes are also levied using the Town's property tax roll for the two school districts within the Town annually no later than September 1st. The Town Tax Receiver bills, collects and remits these taxes to the respective school districts. After November 1st, unpaid school tax bills are turned over to the Rockland County Commissioner of Finance for collection.

D. Fund Deficits

The following governmental funds reflect deficits at December 31, 2024:

Fund	Deficit Amount
Governmental Funds Police Fund Refuse and Garbage District	\$ 3,426,700 392,382
Proprietary Funds Workers' Compensation Internal Service Fund General Liability Internal Service Fund	3,962,954 <u>7,036,908</u> \$ 14,818,944

The Worker's Compensation Fund and General Liability Fund deficits are attributable to the accrual of claims and judgements payable, including incurred but not reported claims, which will not be satisfied in subsequent years.

The Town has developed a plan to address the Police Fund deficit, which includes budgetary measures and realignment of property tax rates.

3. CASH AND CASH EQUIVALENTS AND INVESTMENTS

A. Due From/To other Funds

The balances reflected as due from/to other funds at December 31, 2024 were as follows:

	Due to Other Funds								
						Capital	1	Non	
Due from Other Funds	General		Police		F	Projects	Major		
Capital Projects General Fund Non-Major Funds	\$	- - 14,279	\$	-	\$	- - 32,209	\$	- - 250	
Total	\$	14,279	\$	-	\$	32,209	\$	250	

Due to/from balances are short term and are expected to be resolved in the next year.

B. Interfund Transfers

Interfund transfers are defined as the flow of assets (such as cash or goods or services) between funds of the Town without equivalent flows of assets in return and without a requirement for repayment.

Interfund transfers for the year ended December 31, 2024 are as follows:

	 Transfers to Other Funds										
Transfers from Other Funds	 General		Police	1	Non Major Funds		nternal Service		Total		
Debt Service Corporation General	\$ 4,713,830 2,356,362 -	\$	20,251 - -	\$	5,014,730 - 900,000	\$	- - 74,086	\$	9,748,811 2,356,362 974,086		
Total	\$ 7,070,192	\$	20,251	\$	5,914,730	\$	74,086	\$	13,079,259		

During the year, interfund transfers were recorded to: 1) reclassify the balance of custodial funds, 2) move revenues from the fund with collection authority to the Debt Service Fund as debt service principal and interest payments became due, 3) move resources to the enterprise fund (Corporation) for expenditures occurred on the Corporation's behalf.

3. CASH AND CASH EQUIVALENTS AND INVESTMENTS (Continued)

C. Interfund Revenues

The General Fund charges certain governmental funds for direct costs incurred, including motor vehicle repairs and maintenance and gasoline, which approximated \$655,000. In addition, the general fund charges costs for administrative services including finance, payroll, information technology, purchasing, tax assessment and collection, building and ground maintenance, legal and town hall overhead. These interfund charges are developed using actual departmental costs incurred, as adjustments for non-allocable items under the State Law, or items specifically related to the General Fund. The pool of allocable costs is charged to respective funds based on their estimated usage. During 2024, the General Fund charged the Town Outside Village, Police Fund and Special Districts approximately \$1.5 million.

4. CAPITAL ASSETS

Capital assets activity for the year ended December 31, 2024 is as follows:

	January 1, 2024 Balance	Additions	Disposals	December 31, 2024 Balance	
Governmental Activities					
Capital assets that are not depreciated:					
Land	\$ 39,284,905	<u>\$</u> -	\$ 22,816	\$ 39,262,089	
Total non-depreciable cost	39,284,905		22,816	39,262,089	
Capital assets that are depreciated:					
Land improvements	44,825,114	1,198,413	-	46,023,527	
Buildings and improvements	72,336,508	89,800	-	72,426,308	
Machinery and equipment	19,241,501	4,059,536	-	23,301,037	
Infrastructure	82,247,660	8,940,162		91,187,822	
Total depreciable historical cost	218,650,783	14,287,911	<u> </u>	232,938,694	
Less accumulated depreciation:					
Land improvements	(29,355,169)	(1,986,506)	-	(31,341,675)	
Buildings and improvements	(30,261,816)	(1,492,550)	-	(31,754,366)	
Machinery and equipment	(14,857,775)	(619,017)	-	(15,476,792)	
Infrastructure	(33,821,314)	(2,123,742)		(35,945,056)	
Total accumulated depreciation	(108,296,074)	(6,221,815)	<u> </u>	(114,517,889)	
Total capital assets being depreciated, net	110,354,709	8,066,096		118,420,805	
Total Capital assets, net	149,639,614	8,066,096	22,816	157,682,894	
Lease/SBITA assets that are amortized:					
Vehicle	3,229,982	379,449	661,392	2,948,039	
Equipment	19,287	-	-	19,287	
SBITA	88,962		14,861	74,101	
Total amortized leased/SBITA assets	3,338,231	379,449	676,253	3,041,427	
Less accumulated amortization:					
Vehicle	(1,271,816)	(775,347)	612,974	(1,434,189)	
Equipment	(4,821)	(3,616)	-	(8,437)	
SBITA	(42,551)	(33,636)	14,861	(61,326)	
Total accumulated amortization	(1,319,188)	(812,599)	627,835	(1,503,952)	
Total amortized lease/SBITA assets, net	2,019,043	(433,150)	48,418	1,537,475	
Governmental Activities Capital Assets	\$ 151,658,657	\$ 7,632,946	\$ 71,234	\$ 159,220,369	

4. CAPITAL ASSETS (Continued)

Depreciation and amortization expense on capital assets of the governmental activities is charged to the Town's functions and programs as follows.

	D	epreciation	Amortization		
General government support	\$	186,815	\$	133,264	
Public safety		2,497,993		332,406	
Transportation		1,583,007		159,670	
Culture and recreation		1,954,000		96,166	
Home and community services				91,093	
Total depreciation expense	\$	6,221,815	\$	812,599	

	January 1, 2024 Balance	Addi	tions	Dis	posals	D	ecember 31, 2024 Balance
Business-Type activities:				·			
Capital assets that are depreciated:							
Land improvements	\$ 5,674,882	\$	-	\$	-	\$	5,674,882
Buildings	26,859,627		-		-		26,859,627
Machinery and equipment	 4,279,800	. <u> </u>					4,279,800
Total depreciable historical cost	 36,814,309				<u> </u>		36,814,309
Less accumulated depreciation:							
Land improvements	(1,369,712)		-		-		(1,369,712)
Buildings	(9,571,105)	(1,2	00,415)		-		(10,771,520)
Machinery and equipment	 (3,167,142)				-		(3,167,142)
Total accumulated depreciation	 (14,107,959)	(1,2	00,415)				(15,308,374)
Total capital assets being depreciated, net	 22,706,350	(1,2	00,415)		-		21,505,935
Capital assets not being depreciated							
Land and land improvements	 8,338,047	. <u></u>	<u> </u>				8,338,047
Total cost, net	\$ 31,044,397	<u>\$</u> (1,2	00,415)	\$		\$	29,843,982

Within the governmental activities, land improvements and buildings include approximately \$4.3 million and \$16.0 million, respectively, funded by the Town in connection with the construction of the professional baseball stadium owned and operated by the Corporation.

5. INSTALLMENT PURCHASE AGREEMENTS

The Town has entered into various installment purchase agreements to finance the acquisition of equipment. The amount financed was \$917,854 and is to be repaid over five years through 2026. The ending principal balance was \$248,940 at December 31, 2024.

Future principal and interest payments for the Town under these installment purchase agreements are as follows:

	Principal		Interest		 Total
For the year ending December 31,					
2025	\$	141,821	\$	20,766	\$ 162,587
2026		107,119		20,766	 127,885
	\$	248,940	\$	41,532	\$ 290,472

Equipment under these installment purchase agreements have been reported at December 31, 2024 as follows:

		Asset	Aco	cumulated	Net Book		
	Cost		De	preciation	Value		
Machinery and equipment	\$	917,854	\$	668,884	\$	248,970	

6. LEASE/SBITA/PPP AGREEMENTS

Lessee Agreements

The Town leases various vehicles and copiers. The leases have various inception dates and remaining terms of 15-64 months and do not have renewal options. Lease agreements are summarized as follows:

	Interest Rate	December 31,
	/ Discount	2024
Description	Rate	Balance
Vehicle leases Copier	2.80% - 6.75% 2.03%	\$1,584,628 10,849
		\$1,595,477

Activity of lease liabilities for the year ended December 31, 2024 is summarized as follows:

Beginn	ning Balance	A	dditions	Su	btractions	Enc	ling Balance	 iounts Due in one year
\$	2,011,917	\$	379,449	\$	795,889	\$	1,595,477	\$ 590,385

6. LEASE/SBITA/PPP AGREEMENTS (Continued)

F	Principal		Interest		Total
\$	590,385	\$	91,664	\$	682,049
	463,018		58,491		521,509
	376,988		26,480		403,468
	162,111		6,091		168,202
	2,975		24		2,999
\$1	,595,477	\$	182,750	\$	1,778,227
	\$	463,018 376,988 162,111	\$ 590,385 463,018 376,988 162,111 2,975	\$ 590,385 \$ 91,664 463,018 58,491 376,988 26,480 162,111 6,091 2,975 24	\$ 590,385 \$ 91,664 \$ 463,018 58,491 376,988 26,480 162,111 6,091 2,975 24

Annual requirements to amortize long-term lease obligations and related interest are as follows:

Lessor Agreements

The Town leases the Pavilion Building at Clover Stadium, land and a building to Spring Hill Ambulance Corp, and land to William Faist Volunteer Ambulance Corp. at rates of 2.03% for terms of 69 to 1097 months. Over the remaining term of the leases, the Town will receive \$2,922,778 renumeration. During the year, the Town recognized \$58,630 as lease revenue and \$32,434 as interest revenue.

Activity of lease inflows for the year ended December 31, 2024 is summarized as follows:

		Year Ending <u>2024</u>		
Lease revenue				
Land		\$	18,509	
Building			40,121	
Total Lease Revenue			58,630	
Interest Revenue			32,434	
	Total	\$	91,064	

6. LEASE/SBITA/PPP AGREEMENTS (Continued)

	Principal	Interest	Total
2025	\$ 72,679	\$ 31,107	\$ 103,786
2026	75,479	29,606	105,085
2027	66,614	28,067	94,681
2028	33,372	27,109	60,481
2029	18,508	26,504	45,012
2030-2034	39,940	129,867	169,807
2035-2039	44,204	125,604	169,808
2040-2044	48,922	120,886	169,808
2045-2049	54,143	115,665	169,808
2050-2054	59,922	109,886	169,808
2055-2059	66,318	103,490	169,808
2060-2064	73,396	96,411	169,807
2065-2069	81,230	88,577	169,807
2070-2074	89,901	79,907	169,808
2075-2079	99,496	70,312	169,808
2080-2084	110,116	59,692	169,808
2085-2089	121,869	47,939	169,808
2090-2093	134,877	34,931	169,808
2094-2099	149,273	20,535	169,808
2100-2104	78,789	7,134	85,923
2105-2109	26,596	3,404	30,000
2110-2114	19,790	711	20,501
	\$1,565,434	<u>\$ 1,357,344</u>	\$ 2,922,778

Future minimum lease payments due to the Town are as follows:

SBITA Agreements

The Town has various Subscription-Based Information Technology Arrangements (SBITA). The SBITA have various inception dates and remaining terms of 16-30 months and do not have renewal options. SBITA agreements are summarized as follows:

\$74,101 has been recorded as intangible right-to-use software arrangements in capital assets. Due to GASB Statement No. 96, these arrangements for software met the criteria of a SBITA; thus requiring it to be recorded by the Town as intangible assets and a SBITA liability. These assets are amortized over the lease terms.

6. LEASE/SBITA/PPP AGREEMENTS (Continued)

SBITA Agreements (Continued)

SBITA activity for the year ended December 31, 2024 is summarized as follows:

Beginning	Balance	Addi	tions	Sub	otractions	Ending Balance	Amounts Due within one year
\$	37,044	\$	_	\$	37,044	<u>\$</u>	<u>\$</u>

Public-Private Partnership Arrangements

The Town has an agreement for the management of Spook Rock Golf Course. During the year, the Town recognized \$336,261 as revenue and \$7,495 as interest revenue.

Activity of PPP inflows for the year ended December 31, 2024 is summarized as follows:

Public-private partnership revenue	Ye	ar Ending <u>2024</u>
PPP	\$	336,261
Total public-private partnership revenue		336,261
Interest Revenue		7,495
Total	\$	343,756

7. BOND ANTICIPATION NOTES-PAYABLE

The Town's bond anticipation note payable (BAN) is accounted for in the Capital Projects Fund. Principal payments on the BAN must be made annually. A BAN issue for capital purposes must be converted to long-term obligations within five years after the original issue date or be repaid. The changes in the Town's BAN were as follows:

Purpose	Issue Date	Interest <u>Rate</u>	Original <u>Issue Amount</u>	Jan	Balance wary 1, 2024	lssued	R	edemptions	alance per 31, 2024
Capital Projects Fund									
Various Town Projects	April 2023	4.22%	1,514,000	\$	1,514,000	\$ -	\$	1,514,000	\$ -
License Plate Reader	April 2023	4.22%	1,104,500		1,104,500	-		1,104,500	-
Various Town Projects	April 2024	5.33%	1,185,500			1,185,500		1,185,500	-
License Plate Reader	April 2024	5.33%	736,500		-	736,500		736,500	-
				\$	2,618,500	\$ 1,922,000	\$	4,540,500	\$ _

Amounts

8. LONG-TERM LIABILITIES

Changes in the Town's long-term liabilities were as follows:

	Beginning			Ending	Amounts Due Within	
Governmental Activities	Balance	lssued	Redeemed	Balance	One Year	
Long-term debt						
Bonds payable	\$ 70,355,000	\$ 18,885,000	\$ 7,885,000	\$ 81,355,000	\$ 9,610,000	
Plus unamortized premium on bonds	893,637	1,817,603	182,050	2,529,190	448,894	
	71,248,637	20,702,603	8,067,050	83,884,190	10,058,894	
Installment purchase debt	432,512		183,572	248,940	141,821	
Other noncurrent liabilities						
Compensated absences	4,589,888	-	273,691	* 4,316,197	431,620	
Claims and judgments payable	12,740,672	-	742,825	* 11,997,847	2,013,332	
Landfill closure costs	725,210	113,509	* -	838,719	279,573	
Net pension liability (A) ERS	12,142,991	-	3,973,281	* 8,169,710	-	
Net pension liability (A) PFRS	23,308,413	-	1,603,505	* 21,704,908	-	
Retirement amortizations and other						
pension obligations payable	8,444,054	1,607,868	2,965,428	7,086,494	1,278,675	
Total other postemployment benefits liability	251,067,718	15,218,594	63,188,919	203,097,393	7,478,375	
Total other noncurrent liabilities	313,018,946	16,939,971	72,747,649	257,211,268	11,481,574	
Total governmental activities	\$384,700,095	\$ 37,642,574	<u>\$ 80,998,271</u>	\$341,344,398	<u>\$ 21.682.290</u>	

* This amount is the net change in the balance

8. LONG-TERM LIABILITIES (Continued)

The changes in the Corporation long-term liabilities were as follows:

Business-Type Activities	Beginning Balance	0 0		R	edeemed	Ending Balance	D	Amounts Due Within One Year	
Bonds payable Plus unamortized premium on bonds	\$ 19,235,000 1,500,481	\$	-	\$	685,000 143,166	\$ 18,550,000 	\$	720,000 137,842	
Total business-type activities	<u>\$ 20,735,481</u>	\$	_	\$	828,166	<u>\$ 19,907,315</u>	\$	857,842	

Each governmental fund's liability for compensated absences, claims and judgements payable, landfill closure costs, net pension liability, retirement incentives, and other pension obligations payable and other post-employment benefit obligation is liquidated by the respective fund. The Town's indebtedness for bonds is satisfied by its Debt Service Fund, which is funded by the General and Special Revenue Funds.

A. Bonds Payable

Bonds payable at December 31, 2024 are comprised of the following individual issues:

Purpose	<u>Original</u>	lssued	<u>Maturity</u>	Interest Rate	Balance
Serial Bonds:					
Public Improvements (Series A)	19,330,000	2012	2025	2.000% - 3.000%	\$ 10,950,000
Public Improvements (Series A)	1,000,000	2013	2028	2.000% - 3.500%	310,000
Refunding (Series A)	11,245,000	2013	2034	2.000% - 5.000%	3,195,000
Public Improvements (Series A)	2,495,000	2014	2024	4.000%	-
Public Improvements (Series B)	33,345,000	2015	2028	3.000% - 4.125%	12,080,000
Public Improvements (Series B)	5,000,000	2015	2026	3.000% - 5.000%	1,065,000
Refunding	8,440,000	2015	2026	2.000% - 3.750%	1,750,000
Public Improvements (Series B)	17,275,000	2021	2036	2.000%	12,885,000
Public Improvements (Series A)	7,440,000	2021	2041	2.000% - 4.000%	6,610,000
Public Improvements (Series A)	10,830,000	2023	2038	4.000% - 5.000%	10,305,000
Public Improvements (Series B)	18,885,000	2024	2036	4.000% - 5.000%	18,885,000
Public Improvement Bond (refinanced 2024)	3,000,000	2023	2024	4.750%	3,000,000
New York Environmental Facilities					
Corporation Bonds:					
Public Improvements Refunding Bonds	230,000	2015	2034	3.529% - 4.129%	60,000
Torne Valley Refunding Bonds	440,000	2015	2034	3.808% - 4.569%	260,000
					\$ 81,355,000

The Town issued New York Environmental Facilities Corporation Bonds to provide for public improvements. These bonds are reported in the debt service fund. Total principal and interest remaining on the bonds are \$396,667 payable through 2034. For the current year, principal and interest paid were \$25,000 and \$14,762 respectively.

8. LONG-TERM LIABILITIES (Continued)

Interest at December 31, 2024 was as follows:

\$ 2,462,738
(327,775)
(182,050)
 513,264
\$ 2,466,177
\$

Future principal and interest due on the Town's bonds payable are as follows:

		Principal	Interest	<u>Total</u>
For the year ending December 31	1,			
2025	\$	9,610,000	\$ 3,045,389	\$ 12,655,389
2026		10,145,000	2,522,061	12,667,061
2027		9,040,000	2,153,415	11,193,415
2028		9,365,000	1,801,613	11,166,613
2029		5,480,000	1,504,344	6,984,344
2030 through 2034		24,895,000	4,651,473	29,546,473
2035 through 2039		11,890,000	830,201	12,720,201
2040 through 2041		930,000	 32,676	 962,676
-	\$	81,355,000	\$ 16,541,172	\$ 97,896,172

The Corporation's bonds payable at December 31, 2024 were comprised of the following issuance:

Purpose	<u>Original</u>	<u>lssued</u>	<u>Maturity</u>	Interest Rate	Balance
Baseball Stadium - Refunding Bonds \$	25,000,000	2013	2041	2.000%-5.000%	\$ 18,550,000

Future principal and interest due on the Corporation's bonds payable are as follows:

	<u>Principal</u>			<u>Interest</u>	<u>Total</u>	
For the year ending December 31,						
2025	\$	720,000	\$	909,500	\$	1,629,500
2026		755,000		872,625		1,627,625
2027		790,000		834,000		1,624,000
2028		830,000		793,500		1,623,500
2029 through 2033		4,820,000		3,284,500		8,104,500
2034 through 2038		6,160,000		1,918,750		8,078,750
2039 and after		4,475,000		342,875		4,817,875
	\$	18,550,000	\$	8,955,750	\$	27,505,750

Repayment of the Corporation's bonds has been guaranteed by the full faith and credit of the Town.

8. LONG-TERM LIABILITIES (Continued)

B. Claims and Judgements Payable

The Town is self-insured for workers' compensation claims up to \$900,000 per accident for police personnel and claims up to \$600,000 per accident for non-police personnel. A commercial insurance policy is maintained for claims more than these amounts and also provides third party liability coverage up to \$2,000,000 per accident. The workers' compensation claims and judgements liability at December 31, 2024 is estimated by management with the assistance of a third-party administrator and is based on an analysis of historical trends.

The Town maintains a general liability insurance policy with a deductible of \$50,000 per occurrence subject to an annual maximum deductible of \$200,000. The general liability insurance claims and judgements liability incurred is based on an analysis based on historical trends.

The remaining claims and judgements liability incurred but not reported of workers' compensation claims and general liability is based on an evaluation performed by an independent actuary.

The following summary of changes in claims and judgements liability of the Town's internal service funds:

		2024			2023	
	Workers' Compensation Benefits	General Liability Claims	Total	Workers' Compensation Benefits	General Liability Claims	Total
Balance, January 1,	\$ 5,113,541	\$ 7,627,131	\$12,740,672	\$ 6,364,135	\$13,536,976	\$19,901,111
Provision for claims and claims adjustment expenses paid	398,991	(503,160)	(104,169)	(238,623)	(3,381,927)	(3,620,550)
Less claims and claims adjustment expenses paid	(539,433)	(99,223)	(638,656)	<u>(1,011,971</u>)	(2,527,918)	(3,539,889)
Balance, December 31,	\$ 4,973,099	\$ 7,024,748	\$11,997,847	\$ 5,113,541	\$ 7,627,131	\$12,740,672

9. PENSION PLANS

A. Plan Description and Benefits Provided

The Towns participates in the New York State and Local Employees Retirement System (ERS) and the New York State and Local Police and Fire Retirement System (PFRS) which are collectively referred to as the New York State and Local Retirement System (System). The System is a cost-sharing, multiple- employer retirement system. The System provides retirement benefits as well as death and disability benefits. The net position of the System is held in the New York State Common Retirement Fund (Funds), which was established to hold all net assets and record changes in plan net position allocated in the System. The Comptroller of the State of New York serves as the Trustee of the Fund and is the administrative head of the System. The Comptroller is an elected official determined in a direct statewide election and serves a four-year term. System benefits are established under the provisions of the New York State Retirement and Social Security Law (NYSRSSL). Once a public employer elects to participate in the System, the election is irrevocable.

The New York State Constitution provides that pension membership is a contractual relationship, and plan benefits cannot be diminished or impaired. Benefits can be changes for future members only by enactment of a State statute.

The System is included in the State's financial report as a pension trust fund. The report, including information with regard to benefits provided, may be obtained by writing to the New York State and Local Retirement System, 110 State Street, Albany, NY 12244.

B. Contributions

Most members of the System who joined on or before July 26,1976 are enrolled in a noncontributory plan. Members of the System who joined after July 26, 1976 are enrolled in a contributory plan which requires a 3% contribution of their salary. As a result of Article 19 of the NYSRSSL, eligible Tier 3 and Tier 4 employees with a membership date after July 26, 1976 who have ten or more years of membership or credited service with the System are not required to contribute. Generally, members of the System may retire at 55; however members of Tiers 2,3,4,and 5 will receive a reduced benefit if they retire before 62 with less than 30 years of service.

Tier 5 members must be 62 years of age with at least 10 years of service credit to retire with full benefits, and employees with less than five years of service may withdraw and obtain a refund, including interest, of the accumulated employee contributions. The full benefit age for Tier 6 is 63 for System members. Tier 6 members with 10 years of service or more can retire as early as age 55 with reduced benefits. The contribution rate varies from 3% to 6% depending on salary. Members are required to contribute for all years of service. The average contribution rate for ERS and PFRS for the System's fiscal year ended March 31, 2024 was approximately 16.4% and 28.7% of payroll, respectively. Under the authority of NYSRSSL, the Comptroller annually certifies the actuarially determined rates expressly used in computing the employers' contributions based on salaries paid during the Systems' fiscal year ending March 31st.

Contributions made to the system for the current and two preceding years equal to 100% of the contributions required were as follows.

	 ERS		PFRS
2024	\$ 3,259,777	\$	8,022,612
2023	\$ 3,347,497	\$	7,743,262
2022	\$ 3,551,540	\$	6,972,684

C. Pension Liabilities, Pension Expense, and Deferred outflows of Resources and Deferred Inflows of Resources Related to Pensions

At December 31, 2024, the Town reported a Net Pension liability of \$8,169,710 for the Employee Retirement System and a Net Pension liability of \$21,704,908 for the Police and Fire Retirement System within the governmental activities statement of net position for its proportionate share of the net pension liability (asset). The net pension liability (asset) was measured as of March 31, 2024, and the total pension liability (asset) used to calculate the net pension liability (asset) was determined by an actuarial valuation as of that date. The Town's proportion of the net pension liability (asset) was based on the projection of the Town's long-term share of contributions to the pension plan relative to the projected contributions of all the participating members, actuarially determined.

At December 21, 2024 the Town's portion was 0.05548554% in the Employee Retirement System and 0.4576368% in the Police and Fire Retirement System.

For the year ended December 31, 2024 the Town recognized pension expense of \$12,115,432.

C. Pension Liabilities, Pension Expense, and Deferred outflows of Resources and Deferred Inflows of Resources Related to Pensions (Continued)

At December 31, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources.

	ERS			PFRS				
		Deferred Outflows of Resources	Deferred Inflows of Resources		Deferred Outflows of Resources		Deferred Inflows of Resources	
Differences between expected and actual experience Changes of Assumptions Net difference between projected and actual earnings on	\$	2,631,457 3,088,783	\$	222,767	\$	6,686,992 8,187,110	\$	-
pension plan investments Changes in proportion and differences between the Town's	5	-		3,990,859		-		5,891,835
contributions and proportionate share of contributions Contributions subsequent to the measurement date		979,505 2,537,458		238,501 -		1,745,796 6,696,648		12,030 -
Total	\$	9,237,203	\$	4,452,127	\$	23,316,546	\$	5,903,865

Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources related to pensions will be recognized in pension expense as follows:

	ERS	PFRS	Total
Plan's Year Ending March 31,			
2025	\$ (1,238,581)	\$ (1,009,494)	\$ (2,248,075)
2026	1,805,920	6,902,867	8,708,787
2027	2,486,276	3,931,214	6,417,490
2028	(805,997)	(291,351)	(1,097,348)
2029	-	1,182,797	1,182,797
Thereafter			
Total	\$ 2,247,618	\$ 10,716,033	\$ 12,963,651

D. Actuarial Assumptions

The total pension liability at March 31, 2024 was determined by using an actuarial valuation as of as of April 1, 2023, with update procedures used to roll forward the total pension liability to March 31, 2024. Significant actuarial assumptions used in the valuation were as follows.

Actuarial Cost method	Entry Age Actuarial Cost Method
Inflation rate	2.9 percent
Salary Scale	
ERS	4.4 percent, indexed by service
PFRS	6.2 percent, indexed by service
Investment rate of return, including inflation	5.9 percent, compounded annually, net of expenses, including inflation
Cost of Living Adjustments	1.5 percent
Decrement	Based on FY 2016-2020 experience
Mortality	Society of Actuaries' Scale MP-2021

Annuitant mortality rates are based on the April 1, 2015, to March 31, 2020 System's experience with adjustments for mortality improvements based on the Society of Actuaries' Scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best estimate ranges of expected future real rates of return (expected returns net of investment expense and inflation) are developed for each major asset class. These ranges are combines to produce the long-term expected rate of return by weighting the expected future real rates of return by the targe asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the target asset allocations as of March 31, 2024 are summarized below.

		Long-Term
–		Expected
<u>Asset Type</u>	Target Allocation	<u>Real Rate</u>
Domestic equity	32.00%	4.00%
International equity	15.00%	6.65%
Private equity	10.00%	7.25%
Real estate	9.00%	4.60%
Opportunistic/ARS portfolio	3.00%	5.25%
Credit	4.00%	5.40%
Real assets	3.00%	5.79%
Fixed Income	23.00%	1.50%
Cash	<u>1.00</u> %	0.25%
	100.00%	

E. Discount Rate

The discount rate used to calculate the total pension liability was 5.9%. The projection of cash flows used to determine the discount rate assumes that contributions from plan members will be made at the current contribution rates and that contributions from employers will be made at statutorily required rates, actuarially. Based upon the assumptions, the System's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the Proportionate Share of the Net Pension Liability (Asset) to the Discount Rate Assumption.

The following presents the Town's proportionate share of the net pension liability (asset) calculated using the discount rate of 5.9%, and the impact on the net pension liability (asset) of using a discount rate that is 1.0% higher or lower than the current rate.

	ERS	
	Current	
1% Decrease	Discount	1% Increase
(4.9%)	(5.9%)	(6.9%)
<u>\$25,686,399</u>	<u>\$ 8,169,710</u>	<u>\$ (6,460,362)</u>
	PFRS	
	Current	
1% Decrease	Discount	1% Increase
(4.9%)	(5.9%)	(6.9%)
\$ 50,729,462	\$ 21,704,908	<u>\$ (2,273,614</u>)

F. Pension Plan Fiduciary Net Position

The components of the current-year net pension liability of the employers as of March 31, 2024 were as follows:

	(Dollars in Thousands)				
	Employee's Retirement <u>System</u>	Police and Fire Retirement <u>System</u>	Total		
Employers' total pension liability Plan net position	\$ 240,696,851 (225,972,801)	\$ 46,137,717 (41,394,895)	\$ 286,834,568 (267,367,696)		
Employers' net pension liability	<u>\$ 14,724,050</u>	\$ 4,742,822	<u>\$ 19,466,872</u>		
Ratio of plan net position to the employers' total pension liability	-93.88%	-89.72%	-93.21%		

G. Retirement incentives and Other Pension Obligations

For the years ended December 31, 2011-2020, the Town elected to defer the maximum allowable ERS and PFRS retirement contribution under Chapter 57 of the laws of 2010 of the State of New York. The law requires participating employers to make payments on a current basis, while amortizing existing unpaid amounts relating to the System's fiscal years when the local employer opts to participate in the program.

Chapter 57 of the Laws of 2010 of the State of New York allows local employers to amortize a portion of their retirement bill for ten years, including the rate of interest annually set by the New York State Comptroller, subject to the following stipulations:

- For State fiscal year 2010-2011, the amount in excess of the graded rate of 9.5% of employee's covered pensionable salaries, with the first payment of those pension costs not due until the fiscal year succeeding that fiscal year in which amortization was instituted.
- For subsequent State fiscal years, the graded rate will increase or decrease by up to 1% depending on the gap between the increase or decrease in the System's average rate and the previous graded rate
- For subsequent fiscal years in which the System's average rates are lower than the graded rates, the employer will be required to pay the graded rate. Any additional contributions made will first be used to pay off existing amortizations, and then any excess will be deposited into a reserve account and will be used to offset future increases in contribution rates.

In 2015, the Town negotiated certain concessions with its Police and Benevolent Association for the new collective bargaining agreement with its police force members. As part of the negotiation, the Town entered into an agreement with the New York State and Local Retirement System (NYSLRS) to change its PFRS member benefits from section 38-1 benefits to section 38-e. Because of this agreement with NYSLRS, the increased benefits resulted in a past service credit cost liability of \$14,046,494 which will be repaid over 10 years. The current year cost and balance are reflected in the table below.

G. Retirement incentives and Other Pension Obligations (Continued)

The following table shows the amounts due for each year's deferral incentive program and the amortization thereto:

	Balance	Current Year	Current Year	Balance	Due Within
	<u>January 1, 2024</u>	Deferral	Amortization	December 31, 2024	<u>One Year</u>
Deferred retirement bill					
2023/24 ERS invoice	\$ -	\$ 244,852	\$ -	\$ 244,852	\$ -
2021/22 ERS invoice	293,790	-	24,696	269,094	25,044
2020/21 ERS invoice	60,064	-	6,693	53,371	6,893
2019/20 ERS invoice	46,110	-	5,210	40,900	5,359
2018/19 ERS invoice	91,671	-	11,610	80,061	12,074
2017/18 ERS invoice	192,736	-	29,565	163,171	30,544
2016/17 ERS invoice	213,181	-	40,451	172,730	41,516
2015/16 ERS invoice	474,034	-	112,784	361,250	116,518
2014/15 ERS invoice	441,075	-	154,010	287,065	146,967
2013/14 ERS invoice	353,679		173,577	180,102	180,102
Total ERS retirement bill	2,166,340	244,852	558,596	1,852,596	565,017
2024/25 PFRS invoice		1,363,016	-	1,363,016	-
2023/24 PFRS invoice	730,337	-	-	730,337	44,865
2022/23 PFRS invoice	599,361	-	40,580	558,781	42,082
2021/22 PFRS invoice	764,211	-	64,092	700,119	65,117
2020/21 PFRS invoice	281,396	-	29,235	252,161	29,702
2019/20 PFRS invoice	225,893	-	25,521	200,372	26,253
2018/19 PFRS invoice	262,389	-	33,231	229,158	34,557
2017/18 PFRS invoice	393,259	-	60,325	332,934	62,322
2016/17 PFRS invoice	236,736	-	44,921	191,815	46,103
2015/16 PFRS invoice	316,483	-	75,299	241,184	77,792
2014/15 PFRS invoice	432,507	-	139,239	293,268	144,112
2013/14 PFRS invoice	393,406		252,653	140,753	140,753
Total PFRS retirement bill	4,635,978	1,363,016	765,096	5,233,898	713,658
Total retirement bill	6,802,318	1,607,868	1,323,692	7,086,494	1,278,675
Past service cost liability PFRS	1,641,736	<u> </u>	1,641,736	<u> </u>	<u> </u>
Total retirement incentives and					
other pension obligations	\$ 8,444,054	\$ 1,607,868	\$ 2,965,428	\$ 7,086,494	\$ 1,278,675

Future principal and interest due on retirement incentives and other pension obligations is as follows:

	 Principal	 Interest	 Total
Year ending December 31, 2025 2026 2027 2028	\$ 1,278,675 1,087,079 812,399 625,732	\$ 176,453 220,961 183,833 156,249	\$ 1,455,128 1,308,040 996,232 781,981
2028	550,063	134,713	684,776
2030 through 2034 2035 through 2037	 2,035,401 697,145	 415,376 69,390	 2,450,777 766,535
	\$ 7,086,494	\$ 1,356,975	\$ 8,443,469

10. OTHER POSTEMPLOYMENT BENEFITS (OPEB)

In addition to providing pension benefits, the Town provides certain healthcare benefits for retired employees through a single employer defined benefit plan. The benefits of the plan include medical/prescription, Medicare Part B, dental and vision. Substantially all of the Town's employees may be eligible for these benefits when they reach normal retirement age while working for the Town.

There are no assets accumulated in a trust that meets the criteria of GASB 75, paragraph 4.

The Town is not required to fund the Plan other than the pay-as-you-go amount necessary to provide current benefits to retirees. The Plan does not issue a stand-alone financial report as there are no assets legally segregates for the sole purpose of paying benefits under the Plan.

The number of participants of the Plan as of the Plan's January 1, 2024 actuarial valuation date, it as follows:

	Active	Retirees	Total
Male	219	212	431
Female	<u>80</u>	<u>71</u>	<u>151</u>
Total	<u>299</u>	283	<u>582</u>

At December 31, 2024, the Town reported a liability of \$203,097,393 for its OPEB liability in the governmental activities. The OPEB liability was measured as of December 31, 2024 by an actuarial valuation using census data information as of that date. For the year ended December 31, 2024 the Town recognized OPEB expense of \$7,252,452 in the governmental activities. At December 31, 2024, the Town reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred	
	Outflows	Deferred Inflows
	of	of
	Resources	Resources
Changes of assumptions	\$ 23,189,702	\$ 52,644,775
Experience adjustment	9,217,659	30,650,171
	\$ 32,407,361	\$ 83,294,946

10. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year ending	December	31,	
0005		•	

ear erranng beeernise	
2025	\$ (9,682,999)
2026	(11,948,828)
2027	(11,553,099)
2028	(9,908,471)
2029	(8,422,259)
Thereafter	628,071
Total	<u>\$ (50,887,585</u>)

The total OPEB liability at December 31, 2024 was determined using the following actuarial assumptions:

Actuarial Cost method	Entry Age Actuarial Cost Method
Discount rate	4.08%, based on the Bond Buyer's 20 Year Bond Index
Mortality	Society of Actuaries' Scale MP-2021
Retirement, disability and termination	"Development of Recommended Actuarial Assumptions" for New York/SUNY GASB 75 Valuation prepared by the AON Hewitt dated August 2022

Measurement Date	31-Dec-24		
Disability rate	Age	Rate	
	15-25	0.100%	
	30	0.112%	
	35	0.266%	
	40	0.462%	
	45	0.713%	
	50	0.854%	
	55	0.881%	
	60	0.942%	
	65	1.035%	
	70+	0.000%	
Health care cost trend rates	Year	Pre-65 Rate	Post-65 Rate
	2024	8.000%	5.000%
	2025	7.500%	5.000%
	2026	7.000%	5.000%
	2027	6.500%	5.000%
	2028	6.000%	5.000%
	2029	5.500%	5.000%
	2030+	5.000%	5.000%
Participation rate Participant salary increases	100% assumed par 3.50% annually	rticipation rate	

10. OTHER POSTEMPLOYMENT BENEFITS (OPEB) (Continued)

Actuarial valuations involve estimates and assumptions about the probability of events far into the future and are subject to continual revisions as actual results are compared to past expectations and new estimates are made about the future. These calculations are designed to reduce short-term volatility in actuarial accrued liabilities. Projected benefits are based on the types of benefits provided at the time of each valuation and on the cost-sharing provisions then in effect.

Changes in the OPEB liability are as follows:

January 1, 2024	\$ 251,067,718
Changes for the year	
Service cost	7,863,075
Change of assumptions	(20,339,032)
Difference between expected and actual experience	(35,664,669)
Interest	7,355,519
Benefit payments	(7,185,218)
Net changes	(47,970,325)
December 31, 2024	\$ 203,097,393

The following presents the OPEB liability of the Plan as of December 31, 2024 using the current health care cost trend rates as well as what the OPEB liability would be if it were calculate using health care cost trend rates 1% lower or 1% higher than current rates:

	Healthcare						
	1%	Current	1%				
	Decrease	Discount	Increase				
	<u>(6.50%</u>	<u>(7.50%</u>	<u>(8.50%</u>				
	decreasing to	decreasing to	decreasing to				
	<u>4.00%)</u>	<u>5.00%)</u>	<u>6.00%)</u>				
Total OPEB Liability	<u>\$ 173,833,318</u>	\$ 203,097,393	\$ 240,299,033				

The following presents the OPEB liability of the Plan as of December 31, 2024 calculated using the current discount rate that is 1-percent-point lower or 1-percentage-point higher than the current rate:

	1%	Current	1%
	Decrease	Discount	Increase
	<u>(3.08%)</u>	<u>(4.08%)</u>	<u>(5.08%)</u>
Total OPEB Liability	<u>\$235,825,930</u>	\$ 203,097,393	<u>\$ 176,929,890</u>

11. FUND BALANCES

	General Fund	Police	Capital Projects	Non-Major Funds	Total
Restricted:					
Debt service	\$-	\$-	\$-	\$ 165,156	\$ 165,156
Capital projects	-	-	22,300,817	-	22,300,817
Consolidated water district	-	-	-	430,289	430,289
Consolidated ambulance district	-	-	-	3,995,363	3,995,363
Consolidated sewer district	-	-	-	383,960	383,960
Street lighting district	-	-	-	693,792	693,792
Combined fire district	-	-	-	13,752	13,752
Combined highway district	-	-	-	1,301,867	1,301,867
Town outside village				206,878	206,878
Total Restricted			22,300,817	7,191,057	29,491,874
Assigned - Subsequent year	200,000			1,480,000	1,680,000
Unassigned:					
Consolidated refuse district - deficit fund balance	-	-	-	(392,382)	(392,382)
Police fund - deficit fund balance	-	(3,426,700)	-	-	(3,426,700)
Other	(19,635)	-	-	-	(19,635)
	/	·			
Total Unassigned	(19,635)	(3,426,700)	<u> </u>	(392,382)	(3,838,717)
Total fund balance	<u>\$ 180,365</u>	<u>\$ (3,426,700)</u>	\$22,300,817	<u>\$ 8,278,675</u>	<u>\$27,333,157</u>

12. COMMITMENTS AND CONTINGENCIES

A. Litigation and Contingencies

In January of 2019 the Town entered into a Settlement Agreement with Rockland County and the Board of Commissioners of the Rockland County Sewer District No. 1 (RCSD) to resolve a financial dispute arose over the advancement of funds to the Town for future services to be provided. Under the Settlement Agreement with Rockland County, the Town is required to pay the first \$400,000 of all monies borrowed, used, or otherwise expensed by RSCD or the County, for the Hillburn Advanced Waste Water Treatment Plan Project (Project). The Town has no obligation for services or to provide funds in an amount over \$400,000. During the year ended December 31, 2024, the Town paid \$40,000 toward the project. A corresponding accrued liability in the amount of \$200,000 has been recorded at December 31, 2024.

During 2023, the Town settled a lawsuit with a developer and entered into a complex settlement agreement. The Town paid the developer \$3,000,000 in 2023 and if certain conditions are not met up to an additional \$5,000,000 could be due. The Town, in conjunction with legal counsel is monitoring continued compliance with the agreement and does not believe that any further payments will be due.

12. COMMITMENTS AND CONTINGENCIES (Continued)

A. Litigation and Contingencies (Continued)

The Town is involved in other suits and claims arising from a variety of sources. The Town records accruals for claims liability to the extent that management concludes their occurrence is probably and related damages are estimable. If the range of the liability is probable and estimable, the Town accrues the amount most likely paid. If no single amount in the estimated range is more likely to be paid, the Town accrues the lowest amount in the range. The Town's other claims liability totals \$7,024,748 at December 31, 2024 and is recorded in the General Liability Internal Service Fund.

The Town is involved in certain other claims arising from a variety of sources that do not have an estimable probability of occurrence and for which damages are not estimable. No amounts have been accrued related to other claims.

B. Grantor Agencies

Amounts received or receivable from grantor agencies could be subject to audit and adjustment by the grantor agency. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time, although the Town expects such amount, if any, to be immaterial.

C. Tax Abatements

The Town negotiates property tax abatement agreements on an individual basis. The Town has tax abatement agreements, as well as negotiated payment on Lieu of tac (PILOT) agreements. Information relevant to the disclosure of these property tax abatement agreements for the year ended December 31, 2024 is as follows:

Property Owner	Taxable Assessed Value	Tax Rate per 000	Tax Value	PILOT Received		axes bated
Spring Valley Apartments LLC	\$ 594,000	\$ 13.3814	\$ 7,949	\$ 9,423	\$	(1,474)
Braemar of Montebello	1,367,900	47.1187	64,454	15,125	\$	49,329
Youngblood Housing	423,000	13.3814	5,660	1,636	\$	4,024
Sneden Place	2,050,000	13.3814	27,432	14,230	\$	13,202
Spring Valley Site III	880,000	13.3814	11,776	1,688	\$	10,088
Spring Valley Site IV	2,000,000	13.3814	26,763	2,000	\$	24,763
Esther Dashew - FLG Companies	1,118,700	13.3814	14,970	5,964	\$	9,006
Empire Executive Inn	1,057,000	47.1187	49,804	40,004	\$	9,800
Raymour & Flanigan	4,850,000	47.1187	228,526	165,845	\$	62,681
Millennium Pipeline	3,166,746	57.1129	180,862	38,347	\$	142,515
Wilson Avenue	2,377,200	47.1187	112,010	36,650	\$	75,360
Fountainview	4,480,515	57.1129	255,895	89,277	\$	166,618
Montebello Commons	2,300,000	47.1187	108,373	1,624	\$	106,749
Schoolhouse Road Estates	1,022,635	47.1187	48,185	2,414	\$	45,771
Spook Rock United Elderly I, II & III	2,500,000	57.1129	142,782	9,310	\$	133,472
Ramapo Housing Authority	2,345,000	47.1187	110,493	3,281	\$	107,212
Spring Valley Housing Authority	2,854,500	13.3814	38,197	-	\$	38,197
Orange Avenue Apartments	2,860,000	13.3814	38,271	4,812	\$	33,459
Oakwood Housing	456,000	47.1187	21,486	3,013	\$	18,473
SV Housing Development Fund	631,000	13.3814	8,444	1,762	\$	6,683
	\$ 39,334,196		\$ 1,502,332	\$ 446,405	<u>\$</u> 1,	,055,927

12. COMMITMENTS AND CONTINGENCIES (CONTINUED)

D. Corporation Commitments

The Corporation entered into a 20-year lease commencing June 2011 with the New York Boulder's (formerly the Rockland Boulder's), a professional baseball team which is a member of the Frontier League (formerly a member of the Canadian American League). Pursuant to the lease, the team maintains their administrative officers in the Stadium building for the entire year. In addition, the team has exclusive rights to the field and Stadium for 65 days a year to accommodate their home game season schedule and pre-season events. The base rent is \$175,000 per year plus additional rent, subject to deductions for certain direct expenses, calculated as follows.

- \$1 for every fixed seat ticket sold per professional baseball game up to and including the first 150,000 tickets sold (except suite seats sold, which are paid on a gross basis without deduction for the Corporation's expenses).
- \$2 for every fixed seat ticker sold per professional baseball game above the first 150,000 tickets sold.
- \$2 for each car paid and parked for a professional baseball game, as long as the corporation provides at a minimum 1,200 parking spaces for each event.
- 20% of the Corporation's share of proceeds from sales of merchandise sold at the ballpark on the days professional baseball games are played.
- 10% of the Corporation's share of proceeds from all food and beverage items sold.
- 50% net revenue from all broadcast advertising.
- 50% of any ballpark naming rights.
- 50% of revenue from licensing of or other grant of use of rights to ballpark suites.

The lease provides that within sixty (60) days prior to the eleventh (11th) anniversary date of the opening date, the parties to this agreement have agreed to meet in good faith to discuss equitable adjustments to the rental amounts per the original agreement.

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - GENERAL FUND (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

	General Fund						
	Original <u>Budget</u>	Final <u>Budget</u>	Actual	Variance with Final Budget Favorable (Unfavorable)			
REVENUES:							
Real property taxes	\$ 20,496,383	\$ 20,496,383					
Other tax items	713,000	710,000	663,723	(46,277)			
Nonproperty tax items	2,400,000	3,000	5,094	2,094			
Departmental income	4,244,500	6,995,031	7,856,806	861,775			
Use of money and property	590,000	590,000	619,798	29,798			
Unrestricted use of money and property	-	0	-	-			
Licenses and permits	5,000	5,000	5,361	361			
Fines and forfeitures	1,205,000	1,200,000	1,356,894	156,894			
Sale of property and compensation for loss	-	5,000	641,283	636,283			
Interfund revenue	2,443,404	2,092,873	2,147,451	54,578			
State aid	6,427,000	6,461,504	5,091,604	(1,369,900)			
Federal aid	-	460,485	485,714	25,229			
Miscellaneous		957	23,785	22,828			
Total revenues	38,524,287	39,020,233	39,441,584	421,351			
EXPENDITURES:							
General governmental support	21,802,237	21,994,189	21,431,656	562,533			
Public safety	470,000	612,072	406,386	205,686			
Transportation	281,712	281,712	292,539	(10,827)			
Economic opportunity and development	569,300	569,300	620,000	(50,700)			
Culture and recreation	9,133,747	9,089,673	9,827,700	(738,027)			
Home and community services	470,170	470,170	450,366	19,804			
Debt service -	470,110	410,110	400,000	10,004			
Principal	329,000	329,000	444,368	(115,368)			
Interest	183,557	183,557	247,440	(63,883)			
Total expenditures	33,239,723	33,529,673	33,720,455	(190,782)			
EXCESS (DEFICIENCY) OF REVENUES	5 00 4 50 4	5 (00 500	5 704 400	000 500			
OVER EXPENDITURES	5,284,564	5,490,560	5,721,129	230,569			
OTHER FINANCING SOURCES (USES):							
Transfers in	-	-	974,086	974,086			
Transfers out	(7,034,564)	(7,556,177)	(7,070,192)	485,985			
Proceeds from debt	-	-	-	-			
Proceeds from leases							
Total other financing sources and uses	(7,034,564)	(7,556,177)	(6,096,106)	1,460,071			
CHANGE IN FUND BALANCE	(1,750,000)	(2,065,617)	(374,977)	1,690,640			
FUND BALANCE - beginning of year	555,342	555,342	555,342				
	¢ (1 10/ 659)	¢ (1 510 075)	¢ 100.365	¢ 1 600 640			
FUND BALANCE - end of year	<u>\$ (1,194,658</u>)	<u>\$ (1,510,275)</u>	\$ 180,365	\$ 1,690,640			

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - POLICE FUND (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

	Police Fund							
		Original <u>Budget</u>	-		<u>Actual</u>		Variance with Final Budget Favorable <u>(Unfavorable)</u>	
REVENUES: Real property taxes Other tax items Departmental income Use of money and property Sale of property and compensation for loss State aid Federal aid Miscellaneous	\$	46,561,491 185,000 3,000 736,000 - - 250,000 47,735,491	\$	46,561,491 185,000 6,733 736,000 14,505 48,000 40,258 266,430 47,858,417	\$	46,644,097 197,903 8,149 995,062 14,505 260,968 51,583 96,315 48,268,582	\$	82,606 12,903 1,416 259,062 - 212,968 11,325 (170,115) 410,165
EXPENDITURES: Public safety		47,233,291		47,409,241		48,885,183		(1,475,942)
Debt service - Principal Interest Capital outlay		368,000 46,351 -		368,000 - 57,638		863,375 55,922 156,570		(495,375) (55,922) (98,932)
Total expenditures		47,647,642		47,834,879		49,961,050		(2,126,171)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		87,849		23,538		(1,692,468)		(1,716,006)
OTHER FINANCING SOURCES (USES): Transfers out Proceeds from leases		(87,849) -		(86,218) -		(20,251) 120,439		65,967 120,439
Total other financing sources and uses		(87,849)		(86,218)		100,188		186,406
CHANGE IN FUND BALANCE		<u> </u>		(62,680)		(1,592,280)		(1,529,600)
FUND BALANCE - beginning of year		(1,834,420)		(1,834,420)		(1,834,420)		<u> </u>
FUND BALANCE - end of year	\$	(1,834,420)	\$	(1,897,100)	\$	(3,426,700)	\$	(1,529,600)

SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

	Last Ten Fiscal Years * 2024	Last Ten Fiscal Years * 2023	Last Ten Fiscal Years * 2022	Last Ten Fiscal Years * 2021	Last Ten Fiscal Years * 2020	Last Ten Fiscal Years * 2019	Last Ten Fiscal Years * 2018
Total OPEB Liability Service cost Interest Changes of benefit terms Differences between expected and actual experience	\$ 7,863,075 7,355,519 - (35,664,669)	\$ 7,611,875 8,554,739 -	\$ 11,794,142 5,927,189 - 17,352,237	\$ 10,626,860 5,486,222 - -	\$ 8,747,472 6,151,624 - (8,967,939)	\$ 6,435,095 7,587,505 - -	\$ 7,470,606 6,739,309 -
Contributions from employer Changes in assumptions Benefit payments Total change in total OPEB liability OPEB Plan Fiduciary Position	(20,339,032) (7,185,218) (47,970,325)	16,523,179 (7,880,577) 24,809,216	(66,380,138) (7,299,036) (38,605,606)	3,848,141 (6,474,888) 13,486,335	61,508,075 (5,941,166) 61,498,066	- (5,482,832) 8,539,768	(18,853,752) (4,870,359) (9,514,196)
Total OPEB liability - beginning Total OPEB liability - ending	251,067,718 \$ 203,097,393	226,258,502 \$ 251,067,718	264,864,108 \$ 226,258,502	251,377,773 \$ 264,864,108	189,879,707 \$ 251,377,773	181,339,939 \$ 189,879,707	190,854,135 \$ 181,339,939
Covered payroll	\$ 35,219,096	\$ 33,201,279	\$ 32,391,491	\$ 31,636,721	\$ 30,865,093	\$ 34,374,994	\$ 33,536,580
Total OPEB liability as a percentage of covered- payroll	576.67%	756.20%	698.51%	837.20%	814.44%	552.38%	540.72%
Notes to schedule:	2024	2023	2022	2021	2020	2019	2018
Discount rate	408.00%	3.26%	3.72%	2.03%	2.12%	4.10%	4.10%
Healthcare trend rate: Initial rate Ultimate rate Ultimate rate year	8.00% 5.00% 2030	6.50% 5.00% 2026	7.00% 5.00% 2026	7.00% 5.00% 2025	7.50% 5.00% 2025	7.50% 5.00% 2025	7.50% 5.00% 2025

* This Schedule is intended to show information for 10 years. Additional years will be displayed as the information becomes available.

Plan Assets. No assets are accumulated in a trust that meets the criteria in GASB 75, paragraph 4, to pay related benefits:

- Contributions from the employer and any nonemployer contributing entities, and earnings thereon, must be irrevocable

- Plan assets must be dedicated to providing OPEB to Plan members in accordance with the benefit terms.

- Plan assets must be legally protected from the creditors of the employer, nonemployer contributing entities, the Plan administrator, and Plan members.

SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY (ASSET) (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

	 Last 10 Fiscal Years																
NEW YORK STATE EMPLOYEES' RETIREMENT SYSTEM PLAN	 2024		2023		2022	2	2021		2020		2019		2018	2017	 2016		2015
Proportion of the net pension liability (asset)	0.0554855%		0.0566264%		0.0588911%	0.0	573561%		0.0681860%		0.0631953%		0.0676026%	0.0676387%	0.0724094%	(0.0714912%
Proportionate share of the net pension liability (asset)	\$ 8,169,709	\$	12,142,991	\$	(4,814,102)	\$	57,112	\$	16,105,120	\$	4,477,577	\$	2,181,836	\$ 6,355,486	\$ 11,621,912	\$	2,415,148
Covered payroll Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	\$ 19,789,551 41,28%	\$	19,745,178 61.50%		18,983,201 \$ -25,36%	\$ 18	0.30% 0.30%		18,461,670 87.24%		18,414,736 24.32%		19,313,119 11,30%	\$ 19,870,167 31,99%	\$ 19,436,160 59.80%	\$	18,729,889 12.89%
Plan fiduciary net position as a percentage of the total pension liability (asset)	93.88%		90.78%		103.65%		99.95%		96.27%		98.24%		94.70%	90.70%	97.95%		97.15%

New York State and Local Police and Fire Retirement System	2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
Proportion of the net pension liability (asset)	0.4576368%	0.4229840%	0.4224374%	0.4140031%	0.4036709%	0.4098125%	0.4471200%	0.4412901%	0.4504787%	0.4253619%
Proportionate share of the net pension liability (asset)	\$ 21,704,908	\$ 23,308,413	\$ 2,399,633	\$ 7,188,236	\$ 21,575,958	\$ 6,872,814	\$ 4,515,173	\$ 9,146,409	\$ 13,337,715 \$	5 1,170,849
Covered payroll Proportionate share of the net pension liability (asset) as a	\$ 21,130,908	\$ 20,610,951	\$ 17,568,471	\$ 16,912,950	\$ 17,306,188	\$ 17,728,170 \$	\$ 17,974,460	\$ 20,202,418 \$	\$ 18,029,520 \$	5 17,787,619
percentage of its covered payroll	102.72%	113.09%	13.66%	42.50%	124.67%	38.77%	25.12%	45.27%	73.98%	6.58%
Plan fiduciary net position as a percentage of the total pension liability (asset)	89.72%	87.43%	98.66%	95.79%	84.86%	95.09%	96.93%	93.46%	90.24%	99.03%

SCHEDULE OF CONTRIBUTIONS - PENSION PLAN (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

	Last 10 Fiscal Years																
NEW YORK STATE EMPLOYEES' RETIREMENT		2024		2023		2022		2021		2020		2019	2018	2017	2016		2015
Contractually required contribution Contributions in relation to the contractually required	\$	3,259,777	\$	3,347,497	\$	3,551,540	\$	3,978,494	\$	3,573,440	\$	3,521,907	\$ 3,620,226	\$ 3,545,488	\$ 3,243,464	\$	3,530,832
contribution		3,259,777		3,347,497		3,551,540		3,978,494		3,573,440		3,521,907	 3,620,226	3,545,488	 3,243,464		3,530,832
Contribution deficiency (excess)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-	\$ -	\$ -	\$ -	\$	-
Covered payroll Contributions as a percentage of covered payroll	\$	19,789,551 16,47%	\$	19,745,178 16.95%	\$	18,781,670 18.91%	\$	18,461,670 21,55%		18,414,736 19,41%		19,313,119 18.24%	\$ 19,870,167 18.22%	\$ 19,436,160 18,24%	\$ 18,729,889 17.32%	\$	18,276,369 19.32%

2024	2023	2022	2021	2020	2019	2018	2017	2016	2015
\$ 8,022,612	8,400,176	7,517,378 \$	7,522,833 \$	6,665,990 \$	6,655,373 \$	6,563,826 \$	6,899,880 \$	6,095,546 \$	4,473,420
8,022,612	8,400,176	7,517,378	7,522,833	6,665,990	6,655,373	6,563,826	6,899,880	6,095,546	4,473,420
<u>\$</u>	- 9	- \$	- \$	- \$	- \$	- \$	- \$	- \$	-
\$ 21,130,908 \$ 37 97%		,	16,912,950 \$ 44.48%	17,306,188 \$ 38,52%	17,728,170 \$ 37 54%	17,974,460 \$ 36 52%	20,202,418 \$	18,029,520 \$ 33,81%	17,787,619 25.15%
	\$ 8,022,612 \$ 	\$ 8,022,612 \$ 8,400,176 \$ 8,022,612 \$ 8,400,176 \$ <u>8,022,612</u> <u>8,400,176</u> <u>\$ -</u> <u>\$</u> \$ 21,130,908 \$ 20,610,951 \$	\$ 8,022,612 \$ 8,400,176 \$ 7,517,378 \$ 8,022,612 \$ 8,400,176 \$ 7,517,378 \$ <u>8,022,612</u> 8,400,176 <u>7,517,378</u> <u>\$ - </u> <u>\$ - </u> <u>\$ </u> \$ 21,130,908 \$ 20,610,951 \$ 17,568,471 \$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$ 8,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ 8,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ 0,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ 0,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ 0,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ 0,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ 0,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ 0,022,612 \$ 17,517,378 \$ 7,522,833 \$ 6,665,990 \$ \$ \$ 0,022,612 \$ 17,517,378 \$ 7,522,833 \$ 16,912,950 \$ 17,306,188 \$ \$ 21,130,908 \$ 20,610,951 \$ 17,568,471 \$ 16,912,950 \$ 17,306,188 \$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	$\begin{array}{c ccccccccccccccccccccccccccccccccccc$	\$ 8,022,612 \$ 8,400,176 \$ 7,517,378 \$ 7,522,833 \$ 6,665,990 \$ 6,655,373 \$ 6,563,826 \$ 6,899,880 \$ 6,095,546 \$ 8,022,612 8,400,176 7,517,378 7,522,833 \$ 6,665,990 \$ 6,655,373 \$ 6,563,826 \$ 6,899,880 \$ 6,095,546 \$ \$

SUPPLEMENTARY INFORMATION

COMBINING BALANCE SHEET - NON MAJOR GOVERNMENTAL FUNDS DECEMBER 31, 2024

		Non-Major Funds								
	To	wn Outside Village District	Highway		Special Districts		Debt Service			Total Non-Major Funds
ASSETS: Cash and Cash equivalents Accounts receivable Due from other funds Due from other governments	\$	2,237,123 62,281 760 24,376	\$	1,905,974 1,925 - 1,027,856	\$	2,973,471 3,638,730 13,769 -	\$	132,947 - 32,209 -	\$	7,249,515 3,702,936 46,738 1,052,232
Total assets	\$	2,324,540	\$	2,935,755	\$	6,625,970	\$	165,156	\$	12,051,421
LIABILITIES: Accounts payable and accrued liabilities Due to other funds Due to other governments	\$	1,617,412 250	\$	933,888	\$	1,008,798 - 12,398	\$	- - -	\$	3,560,098 250 212,398
Total liabilities		1,617,662		1,133,888		1,021,196				3,772,746
FUND BALANCE: Assigned - appropriated for subsequent year's expenditures Restricted Unassigned		500,000 206,878 -		500,000 1,301,867 -		480,000 5,517,156 (392,382)		- 165,156 -		1,480,000 7,191,057 (392,382)
Total fund balance		706,878		1,801,867		5,604,774		165,156		8,278,675
Total liabilities and fund balance	\$	2,324,540	\$	2,935,755	\$	6,625,970	\$	165,156	<u>\$</u>	12,051,421

The accompanying notes are an integral part of this supplementary information.

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -NON MAJOR GOVERNMENTAL FUNDS FOR THE YEAR ENDED DECEMBER 31, 2024

		Non-Major Funds			
	Town Outside Village District	Highway	Special Districts	Debt Service	Total Non-Major Funds
REVENUES:					
Real property taxes Other tax items Departmental income	\$ 2,443 253,162 828,818	\$ 8,002,413 3,157,283 -	\$ 16,635,148 - 9,060,177	\$ - - -	\$ 24,640,004 3,410,445 9,888,995
Intergovernmental charges Use of money and property Licenses and permits	- 229,800 1,964,461	2,350,571 236,255 46,405	- 449,257 -	- 668,136 -	2,350,571 1,583,448 2,010,866
Sale of property and compensation for loss State aid Federal aid	-	- 343,727 -	-	-	343,727
Miscellaneous	36,894	149,185			186,079
Total revenues	3,315,578	14,285,839	26,144,582	668,136	44,414,135
EXPENDITURES: General governmental support				813	813
Public safety	-	-	525,524	-	525,524
Health	-	-	12,225,101	-	12,225,101
Transportation Home and community services Debt service -	- 4,242,588	11,216,489 -	- 12,472,794	-	11,216,489 16,715,382
Principal Interest	83,746 28,130	252,115 32,637	18,907 4,590	7,885,000 2,094,019	8,239,768 2,159,376
Total expenditures	4,354,464	11,501,241	25,246,916	9,979,832	51,082,453
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	(1,038,886)	2,784,598	897,666	(9,311,696)	(6,668,318)
OTHER FINANCING SOURCES (USES): Transfers in	-		-	9,748,628	9,748,628
Transfers out Premium on Issuance of Debt	(34,382)	(3,475,429)	(1,614,239) -	(790,680) 84,527	(5,914,730) 84,527
Proceeds from leases		187,746	71,264		259,010
Total other financing sources and uses	(34,382)	(3,287,683)	(1,542,975)	9,042,475	4,177,435
CHANGE IN FUND BALANCE	(1,073,268)	(503,085)	(645,309)	(269,221)	(2,490,883)
FUND BALANCE - beginning of year	1,780,146	2,304,952	6,250,083	434,377	10,769,558
FUND BALANCE - end of year	\$ 706,878	\$ 1,801,867	\$ 5,604,774	\$ 165,156	<u>\$ 8,278,675</u>

COMBINING BALANCE SHEET - SPECIAL REVENUE FUND - HIGHWAY FUND DECEMBER 31, 2024

	High	nway Fund Town Wide	ghway Fund wn Outside Village	Total Highway Fund		
ASSETS: Cash and cash equivalents Accounts receivable Due from other governments	\$	725,944 - -	\$ 1,180,030 1,925 1,027,856	\$	1,905,974 1,925 1,027,856	
Total assets	\$	725,944	\$ 2,209,811	\$	2,935,755	
LIABILITIES: Accounts payable and accrued liabilities Due to other governments	\$	324,005 -	\$ 609,883 200,000	\$	933,888 200,000	
Total liabilities		324,005	 809,883		1,133,888	
FUND BALANCES: Restricted		401,939	 1,399,928		1,801,867	
Total fund balance		401,939	 1,399,928		1,801,867	
Total liabilities and fund balances	\$	725,944	\$ 2,209,811	\$	2,935,755	

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -SPECIAL REVENUE FUND - HIGHWAY FUND FOR THE YEAR ENDED DECEMBER 31, 2024

	Hiç	ghway Fund Town Wide	ghway Fund own Outside Village	 Total Highway Fund
REVENUES: Real property taxes Nonproperty tax items	\$	2,212,788	\$ 5,789,625 3,157,283	\$ 8,002,413 3,157,283
Intergovernmental charges Use of money and property Licenses and permits		84,341 82,364	2,266,230 153,891 46,405	2,350,571 236,255 46,405
State aid Miscellaneous		- - 144,240	 40,403 343,727 4,945	 343,727 149,185
Total revenues		2,523,733	 11,762,106	 14,285,839
EXPENDITURES: Transportation Debt service -		2,864,291	8,352,198	11,216,489
Principal Interest		-	 252,115 32,637	 252,115 32,637
Total expenditures		2,864,291	 8,636,950	 11,501,241
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(340,558)	 3,125,156	 2,784,598
OTHER FINANCING SOURCES (USES): Transfers out Proceeds from issuance of leases		-	 (3,475,429) 187,746	 (3,475,429) 187,746
Total other financing sources and uses		-	 (3,287,683)	 (3,287,683)
CHANGE IN FUND BALANCE		(340,558)	 (162,527)	 (503,085)
FUND BALANCE - beginning of year		742,497	 1,562,455	 2,304,952
FUND BALANCE - end of year	\$	401,939	\$ 1,399,928	\$ 1,801,867

COMBINING BALANCE SHEET - SPECIAL REVENUE FUND - SPECIAL DISTRICTS DECEMBER 31, 2024

	Consolidated Water District	Consolidated Ambulance District	Sewer District			Street Lighting Districts	Refuse and Garbage District			Fire Protection Districts	Total Special Districts Fund
ASSETS: Cash and cash equivalents Accounts receivable Due from other funds	\$ 430,449 - -	\$ 495,370 3,638,730 -	\$	789,297 - 13,769	\$	999,814 - -	\$	244,789 - -	\$	13,752 - -	\$ 2,973,471 3,638,730 13,769
Total assets	\$ 430,449	\$ 4,134,100	\$	803,066	\$	999,814	\$	244,789	\$	13,752	\$ 6,625,970
LIABILITIES: Accounts payable and accrued liabilities Due to other governments Total liabilities	\$ 160 - 160	\$ 126,339 12,398 138,737	\$	219,106 - 219,106		26,022 	\$	637,171 	\$	- - -	\$ 1,008,798 12,398 1,021,196
FUND BALANCE: Assigned - appropriated for subsequent year's expenditures Restricted Unassigned	 - 430,289 -	 - 3,995,363 -		200,000 383,960 -		280,000 693,792 -		- - (392,382)		- 13,752 -	 480,000 5,517,156 (392,382)
Total fund balance	 430,289	 3,995,363		583,960		973,792		(392,382)		13,752	 5,604,774
Total liabilities and fund balance	\$ 430,449	\$ 4,134,100	\$	803,066	\$	999,814	\$	244,789	\$	13,752	\$ 6,625,970

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -SPECIAL REVENUE FUND - SPECIAL DISTRICT FOR THE YEAR ENDING DECEMBER 31, 2024

	Consolidated Water District	Consolidated Ambulance District	Sewer District	Street Lighting Districts	Refuse and Garbage District	Fire Protection Districts	Total Special Districts Fund
REVENUES:							
Real property taxes	\$ 3,265,001		, , ,	\$-	\$ 6,026,981	\$ 531,476	, , ,
Departmental income	70.070	- 8,963,524 67,898	96,653 89,814	- 60,890	- 152,376	-	9,060,177 449,257
Use of money and property	78,279	07,090	09,014	60,890	152,376		449,207
Total revenues	3,343,280	13,326,423	2,703,156	60,890	6,179,357	531,476	26,144,582
EXPENDITURES:							
Public safety			-	-	-	525,524	525,524
Health		- 12,225,101	-	-	-	-	12,225,101
Home and community services	3,103,159) -	2,328,951	459,469	6,581,215	-	12,472,794
Debt service - Principal			18,907				18,907
Interest			4,590	-	-	-	4,590
Total expenditures	3,103,159	12,225,101	2,352,448	459,469	6,581,215	525,524	25,246,916
EXCESS (DEFICIENCY) OF REVENUES							
OVER EXPENDITURES	240,121	1,101,322	350,708	(398,579)	(401,858)	5,952	897,666
OTHER FINANCING SOURCES (USES):							
Transfers out		- (900,000)		-	-	-	(1,614,239)
Proceeds from leases	. <u> </u>	·	71,264		-		71,264
Total other financing sources and uses		(900,000)	(642,975)				(1,542,975)
CHANGE IN FUND BALANCE	240,121	201,322	(292,267)	(398,579)	(401,858)	5,952	(645,309)
FUND BALANCE - beginning of year	190,168	3,794,041	876,227	1,372,371	9,476	7,800	6,250,083
FUND BALANCE - end of year	\$ 430,289	\$ 3,995,363	\$ 583,960	<u>\$ 973,792</u>	<u>\$ (392,382)</u>	<u>\$</u> 13,752	\$ 5,604,774

COMBINING BALANCE SHEET - SPECIAL REVENUE FUND - FIRE PROTECTION DISTRICTS DECEMBER 31, 2024

	Ra	mapo #1	Ramapo #2	 Ramapo #3	F	Ramapo #4	 Ramapo #5	J	ohnsontown Road	 Park Crest	Fi	Total ire Protection Districts Fund
ASSETS: Cash and Cash equivalents	\$	798	<u>\$ 18</u> ^	\$ 535	\$	52	\$ 245	\$	41	\$ 11,900	\$	13,752
Total assets	\$	798	<u>\$ 18</u> 2	\$ 535	\$	52	\$ 245	\$	41	\$ 11,900	\$	13,752
FUND BALANCES: Restricted	\$	798	<u>\$ 18</u> 2	\$ 535	\$	52	\$ 245	\$	41	\$ 11,900	\$	13,752
Total fund balance		798	18^	 535		52	 245		41	 11,900		13,752
Total fund balances	\$	798	<u>\$ 18</u> 2	\$ 535	\$	52	\$ 245	\$	41	\$ 11,900	\$	13,752

COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES -SPECIAL REVENUE FUND - FIRE PROTECTION DISTRICTS FOR THE YEAR ENDED DECEMBER 31, 2024

	Ramapo #1	Ramapo #2	Ramapo #3	Ramapo #4	Ramapo #5	Johnsontown Road	Park Crest	Total Fire Protection Districts Fund
REVENUES: Real property taxes	<u>\$ 120,</u> !	5 <u>25</u> \$198,5	<u>01</u> \$103,500	<u>)</u> <u>\$ 25,000</u>	<u>\$ 70,000</u>	\$ 8,000	<u>\$ </u>	<u>\$ </u>
EXPENDITURES: Public safety	120,5		99 103,500) 25,000	70,000	8,000		525,524
CHANGE IN FUND BALANCE		<u> </u>	2	<u> </u>			5,950	5,952
FUND BALANCE - beginning of year		<u>'98</u> 1	79 53	5 52	245	41	5,950	7,800
FUND BALANCE - end of year	\$	' 98 \$ 1	81 \$ 53	5 \$ 52	\$ 245	\$ 41	\$ 11,900	\$ 13,752

COMBINING STATEMENT OF NET POSITION - INTERNAL SERVICE FUNDS DECEMBER 31, 2024

	Workers' <u>Compensation</u>	General <u>Liability</u>	Total
CURRENT ASSETS Cash and cash equivalents Prepaid expense	\$ 944,654 <u> 86,600</u>	\$	\$ 944,654 <u> </u>
Total assets	1,031,254	<u> </u>	1,031,254
CURRENT LIABILITIES Accounts payable and accrued expenses Claims payable, current Judgments payable, current	21,109 699,761 	12,160 - 1,313,570	33,269 699,761 1,313,570
Total current liabilities	720,870	1,325,730	2,046,600
NONCURRENT LIABILITIES Claims payable, net of current Judgments payable, net of current	4,273,338	5,711,178	4,273,338 5,711,178
Total non current liabilities	4,273,338	5,711,178	9,984,516
NET POSITION Unrestricted	<u>\$ (3,962,954)</u>	<u>\$ (7,036,908</u>)	<u>\$ (10,999,862</u>)

The accompanying notes are an integral part of these statements.

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN NET POSITION INTERNAL SERVICE FUNDS - FOR THE YEAR ENDED DECEMBER 31, 2024

	Workers' <u>Compensation</u>	General <u>Liability</u>	<u>Total</u>
OPERATING REVENUES Charges for services Insurance recoveries	\$ 1,391,000 201,492	\$	\$ 1,391,000 201,492
Total operating revenues	1,592,492	<u>-</u>	1,592,492
OPERATING EXPENSES General and administrative Claims	400,646 581,458	- (602,383)	400,646 (20,925)
Total operating expenses	982,104	(602,383)	379,721
Operating income	610,388	602,383	1,212,771
NONOPERATING REVENUES Interest income	56,673	143	56,816
OTHER FINANCING SOURCES (USES): Interfund Transfers		(74,086)	(74,086)
CHANGE IN NET POSITION	667,061	528,440	1,195,501
NET POSITION - beginning of year	(4,630,015)	(7,565,348)	(12,195,363)
NET POSITION - end of year	<u>\$ (3,962,954</u>)	<u>\$ (7,036,908)</u>	<u>\$ (10,999,862)</u>

The accompanying notes are an integral part of these statements.

COMBINING STATEMENT OF CASH FLOWS - INTERNAL SERVICE FUNDS FOR THE YEAR ENDED DECEMBER 31, 2024

	Workers' <u>Compensation</u>	General <u>Liability</u>	<u>Total</u>
CASH FLOWS FROM (USED BY) OPERATING ACTIVITIES Cash received from providing services and insurance recoveries Cash paid for contractual expenses Transfers Out	\$ 1,592,492 \$ (1,136,405) 	- - (74,086)	\$ 1,592,492 (1,136,405) (74,086)
Net cash provided (used) by operating activities	456,087	(74,086)	382,001
CASH FLOWS FROM INVESTING ACTIVITIES Interest income received	56,673	143	56,816
Net increase in cash and cash equivalents	512,760	(73,943)	438,817
CASH AND CASH EQUIVALENTS, beginning of year	431,894	73,943	505,837
CASH AND CASH EQUIVALENTS, end of year	<u>\$ </u>	;	\$ 944,654
RECONCILIATION OF OPERATING INCOME TO NET CASH PROVIDED (USED) BY OPERATING ACTIVITIES Operating income Operating expenses Changes in assets and liabilities Accounts payable and accrued expenses Claims and judgment payable	\$ 610,388 \$ - (13,859) <u>(140,442</u>) _	602,383 (74,086) - (602,383)	\$ 1,212,771 (74,086) (13,859) (742,825)
Net cash provided (used) by operating activities	<u>\$ </u>	(74,086)	\$ 382,001

OTHER INFORMATION

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - TOWN OUTSIDE VILLAGE FUND (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

	Town Outside Village Fund									
		Original <u>Budget</u>		Final <u>Budget</u>		<u>Actual</u>	Fi	riance with nal Budget Positive <u>Negative)</u>		
REVENUES: Real property taxes Other tax items Departmental income Use of money and property Licenses and permits Sale of property and compensation for loss Miscellaneous	\$	- 290,000 758,000 190,000 2,435,596 85,000 15,000	\$	- 290,000 758,000 275,000 2,435,596 - 15,000	\$	2,443 253,162 828,818 229,800 1,964,461 - 36,894	\$	2,443 (36,838) 70,818 (45,200) (471,135) - 21,894		
				3,773,596		3,315,578		<u> </u>		
Total revenues EXPENDITURES: Home and community services		3,773,596 4,039,214		4,039,214		4,242,588		(458,018) (203,374)		
Debt service -										
Principal Interest						83,746 28,130		(83,746) (28,130)		
Total expenditures		4,039,214		4,039,214		4,354,464		(315,250)		
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		(265,618)		(265,618)		(1,038,886)		(773,268)		
OTHER FINANCING SOURCES (USES): Transfers out Proceeds from leases		(34,382)		(34,382)		(34,382) 		-		
Total other financing sources and uses		(34,382)		(34,382)		(34,382)		<u>-</u>		
CHANGE IN FUND BALANCE		(300,000)		(300,000)		(1,073,268)		(773,268)		
FUND BALANCE - beginning of year		1,780,146		1,780,146		1,780,146				
FUND BALANCE - end of year	\$	1,480,146	\$	1,480,146	\$	706,878	\$	(773,268)		

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - HIGHWAY FUND (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

		Highwa	ay F	und		
	Original <u>Budget</u>	Final <u>Budget</u>		Actual	F	ariance with inal Budget Positive (Negative)
REVENUES: Real property taxes Nonproperty tax items Intergovernmental charges Use of money and property Licenses and permits State aid Federal aid Miscellaneous	\$ 7,995,927 2,900,000 2,350,230 120,000 45,000 320,000 - 170,000	\$ 7,995,927 2,900,000 2,350,230 120,000 45,000 320,000 - 174,545	\$	8,002,413 3,157,283 2,350,571 236,255 46,405 343,727 - 149,185	\$	6,486 257,283 341 116,255 1,405 23,727 - (25,360)
Total revenues	 13,901,157	 13,905,702		14,285,839		380,137
EXPENDITURES: Transportation Debt service - Principal Interest	10,132,695 - -	10,238,375 - -		11,216,489 252,115 32,637		(978,114) (252,115) (32,637)
Total expenditures	 10,132,695	 10,238,375		11,501,241		(1,262,866)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 3,768,462	 3,667,327		2,784,598		(882,729)
OTHER FINANCING SOURCES (USES): Proceeds from issuance of leases Transfers out	 - (3,768,462)	 - (3,768,462)		187,746 (3,475,429)		187,746 293,033
Total other financing sources and uses	 (3,768,462)	 (3,768,462)		(3,287,683)		480,779
CHANGE IN FUND BALANCE	 	 (101,135)		(503,085)		(401,950)
FUND BALANCE - beginning of year	 2,304,952	 2,304,952		2,304,952		
FUND BALANCE - end of year	\$ 2,304,952	\$ 2,203,817	\$	1,801,867	\$	(401,950)

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES -BUDGET AND ACTUAL - SPECIAL DISTRICTS FUND (UNAUDITED) FOR THE YEAR ENDED DECEMBER 31, 2024

		Special Dis	stric	ts Fund		
	Original <u>Budget</u>	Final <u>Budget</u>		<u>Actual</u>	F	ariance with ïnal Budget Positive (Negative)
REVENUES: Real property taxes Departmental income Use of money and property Federal aid State aid	\$ 16,610,123 7,150,000 290,000 - -	\$ 16,610,123 7,150,000 290,000 - -	\$	16,635,148 9,060,177 449,257 - -	\$	25,025 1,910,177 159,257 - -
Total revenues	 24,050,123	 24,050,123		26,144,582		2,094,459
EXPENDITURES: Public safety Health Home and community services	531,475 11,410,000 11,207,036	531,475 11,410,000 12,166,173		525,524 12,225,101 12,472,794		5,951 (815,101) (306,621)
Debt service - Principal Interest	 -	 -		18,907 4,590		(18,907) (4,590)
Total expenditures	 23,148,511	 24,107,648		25,246,916		(1,139,268)
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES	 901,612	 (57,525)		897,666		955,191
OTHER FINANCING SOURCES (USES): Transfers out Proceeds from leases	 (716,423) 	 (716,423) 		(1,614,239) 71,264		(897,816) 71,264
Total other financing sources and uses	 (716,423)	 (716,423)		(1,542,975)		(826,552)
CHANGE IN FUND BALANCE	 185,189	 (773,948)		(645,309)		128,639
FUND BALANCE - beginning of year	 6,250,083	 6,250,083		6,250,083		
FUND BALANCE - end of year	\$ 6,435,272	\$ 5,476,135	\$	5,604,774	\$	128,639

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INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

June 24, 2025

To the Honorable Supervisor and Town Board of the Town of Ramapo, New York

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, business-type activities, each major fund, and the aggregate remaining fund information of the Town of Ramapo, New York (Town), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements and have issued our report thereon dated June 24, 2025.

Report on Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town's internal control over financial reporting (internal control) as a basis for designing the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a *material weakness*, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. identified certain deficiencies in internal control, described in the accompanying Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

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(Continued)

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS* (Continued)

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the of financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matter that is required to be reported under *Government Auditing Standards* and which is described in the accompanying schedule of findings as item 2024-001.

Town's Response to Findings

Government Auditing Standards requires the auditor to perform limited procedures on the Town's response to the findings identified in our audit and described in the accompanying schedule of findings and questioned costs. The Town's response was not subjected to the other auditing procedures applied in the audit of the financial statements and, accordingly, we express no opinion on the response.

Purpose of This Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

TOWN OF RAMAPO

SCHEDULE OF FINDINGS DECEMBER 31, 2024

Section I—Summary of Auditor's Results

Financial Statements Type of report the auditor issued on whether the financial statements audited were prepared in accordance with GAAP: Unmodified Internal control over financial reporting: Material weakness(es) identified? Yes X Significant deficiencies identified? Yes X Noncompliance material to financial statements noted? X Yes No

TOWN OF RAMAPO

SCHEDULE OF FINDINGS (Continued) DECEMBER 31, 2024

Compliance Finding

2024-001 Budgeting

Criteria: Expenditures should not be made unless adequate budgetary appropriations are available for spending.

Condition: The Town's budgets for its Police Fund (3%), Highway Fund (10%) and Special Districts Fund (5%) were over expended (percentages not including debt service).

Effect: Overspending budgets has the potential to significantly impact the Town's fiscal health.

Cause: Certain expenditure budgets were over expended.

Recommendation: The Town should strengthen its budgetary and expenditure monitoring controls to ensure that future budgets are not over expended.

Management's response: The Town administration is committed to ensuring that budgets are not materially overspent. We have in place budgeting and expenditure monitoring controls to ensure that future spending is in line with budgeted amounts. Please note that the expenditure variances in 2024 in the Police Fund (3%) primarily resulted from unforeseen public safety events requiring extra overtime and other resources. Likewise, the variance in 2024 in the Highway Fund (10%) resulted from significantly above average snowstorm activity resulting in serious road safety issues needing immediate attention. The Special Districts Fund (5%) includes public safety costs such as street lights and fire hydrants where the payments to the utilities are non-discretionary.