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2
3 **DEIS SCOPING DOCUMENT**
4 **WORLD HEADQUARTERS OF**
5 **JEHOVAH’S WITNESSES AUDIO/VIDEO PRODUCTION CENTER**
6 Town of Ramapo, Rockland County, New York
7

8 This document identifies the issues to be addressed in the Draft Environmental Impact Statement
9 (DEIS) for the proposed World Headquarters of Jehovah’s Witnesses Audio/Video Production
10 Center in the Town of Ramapo, NY. This Scoping Document contains the items described in
11 paragraphs (e)(1) through (7) of Section 617.8 and paragraphs (b)(1) through (7) of Section 617.9
12 of the State Environmental Quality Review Act (SEQRA) regulations.
13

14 **A. DESCRIPTION OF PROPOSED ACTION**
15

16 Watchtower Bible and Tract Society of New York, Inc., (the "Applicant") proposes to build a new
17 Audio/Video Production Center at 155 Sterling Mine Road, in the Town of Ramapo, New York
18 (the "Project Site" or "Subject Property"). The Project Site is comprised of the following tax parcels
19 (see Table 1). The proposed development is a facility for the creation and production of audio
20 and video/film recordings in an integrated working, living and worship facility for members of the
21 religious order known as the Worldwide Order of Special Full Time Servants of Jehovah’s
22 Witnesses (the "Order") and assisting religious volunteers. The Applicant has stated that the
23 proposed live/work facility is integral to the religious missionary and educational work of
24 Jehovah’s Witnesses. The occupants of the Project Site will be members of the Order, all of
25 whom are adults without minor children and live under a vow of obedience and poverty, or adult
26 religious volunteers, who will be assisting on a short-term basis. Residences at the Project Site
27 are one-bedroom and are not designed to accommodate minor children. For these and other
28 reasons, no children will reside on the Project Site. This is and, since the inception of their
29 respective use by the Applicant, has been the policy and practice at the Applicant’s other
30 live/work facilities in Dutchess, Orange, Putnam, and Ulster counties. A new mixed-use MU-3
31 zoning district is proposed to facilitate the development of this integrated facility (the "Proposed
32 Action").

**Table 1
 Project Site Tax Lots**

Town/County	Tax Lot	Existing Zoning Designation	Proposed Zoning Designation	Acres
Town of Ramapo, Rockland County	38.10-1-10 through 60	Specialized Housing Residential District (RSH)	Mixed-Use 3 (MU-3)	242 acres
	38.13-1-2 through 55			
	38.14-1-1 through 75			
	38.14-2-1 through 44			
	38.14-3-1 through 46			
	38.17-1-3 through 11			
	38.18-1-1 through 14			
Town of Tuxedo, Orange County	17-1-19.21	Rural Residential (R-2)	Rural Residential (R-2)	7 acres
TOTAL				249 acres

34
 35 The Proposed Action will consist of audio and video production studios and facilities to support
 36 operations of the world headquarters of Jehovah’s Witnesses. These support facilities will include
 37 offices, maintenance and set production workshops, and a central chilled/hot water plant with
 38 geothermal heat recovery system. Accommodations for the resident staff will include 645
 39 residential units (545 1-bedroom and 100 studio units), dining/assembly spaces,
 40 recreation/wellness/fitness facilities, and a clinic. The project also includes a Visitors Center. The
 41 proposed buildings and square feet are presented in Table 2 below. Primary access to the Project
 42 Site would be provided from a new main entrance off Sterling Mine Road in the Town of
 43 Ramapo.²

44

² Early versions of the EAF presented the total square footage of the A/V Production Center building complex. Table 2 presents all proposed non-residential and residential structures on the Project Site.

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Table 2
Proposed Buildings and Structures

Building	Square Feet
Visitor Center	118,075
Offices	375,710
Audio/Video Studios	120,000
Maintenance / Studio Support Facility	30,000
Reception	22,484
Events Facility	175,192
Central Energy Plant	17,280
Building at Backlot	3,000
Gatehouse	500
Building at Sports Fields	500
Enclosed Walkways Between Buildings	8,184
<i>Non-Residential Subtotal</i>	<i>870,925</i>
Residence 1	87,759
Residence 2	65,529
Residence 3	76,449
Residence 4	87,759
Residence 5	76,449
Residence 6	76,449
Residence 7	76,449
Residence 8	87,759
Residence 9	87,759
Residence 10	65,529
Residential Parking Garage	55,575
Resident's Fitness Center	19,378
Enclosed Walkways Between Residences	15,604
Residential Utility Structures (e.g. trash)	5,486
<i>Residential Subtotal</i>	<i>883,933</i>
TOTAL	1,754,854
Source: Site Building Area Schedule (AC601), prepared by Watchtower, last revised 7/24/2020.	

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The Project Site consists of 249 acres of land, of which 242 acres are located in the Town of Ramapo (Rockland County) and 7 acres are located in the Town of Tuxedo (Orange County). Development on the portion of the Project Site located in the Town of Tuxedo is limited to a secondary access controlled resident's only driveway entrance off Sterling Mine Road. The Ramapo portion of the Project Site was previously subdivided into 293 lots for the "Sterling Mine

53 Road Active Adult Community.”³ However, no physical improvements were made to the property
54 following the subdivision approval. The Project Site is heavily forested with native tree growth
55 and large granite bedrock outcroppings and wetlands. Of the 249-acre Project Site,
56 approximately 9.3 acres (3.7%) are wetlands and approximately 12 acres (4.8%) are bedrock
57 outcroppings.

58
59 The Proposed Action requires a zoning text, zoning map, and comprehensive plan amendments
60 from the Town of Ramapo Town Board to establish a new mixed-use MU-3 zoning district, and
61 site plan approval from the Planning Board. In addition, the Proposed Action would seek a lot
62 line merger to revert the site to a single tax lot in Ramapo.

63
64 On July 8, 2020 the Town of Ramapo Town Board declared its intent to serve as Lead Agency
65 for the Proposed Action. Having received no objection from any other Involved Agency, on
66 August 12, 2020 the Town Board adopted a Positive Declaration, thereby finding that the
67 Proposed Action may have a significant adverse impact on the environment and therefore
68 requiring that a Draft Environmental Impact Statement (DEIS) must be prepared. The applicant
69 submitted a draft scoping document to the Town and thereafter the Town circulated the draft
70 scope to all Involved Agencies and to all Interested Agencies and parties in accordance with
71 SEQRA. Written comments on the Draft Scope were received by the Town Board through
72 October 14, 2020.

73

³ The Sterling Mine Road Active Adult Community is more commonly referred to as the “Lorterdan Project.”

74 **B. INVOLVED AGENCIES AND APPROVALS REQUIRED**

**Table 3
 Required Approvals and Review**

Involved and Interested Agencies	Approval/Review
Town of Ramapo Planning Board	Site Plan Approval, Streams and Watercourse Permit, Scenic Road District Review, Subdivision Approval (lot consolidation)**
Town of Ramapo Town Board	Zoning Text and Map Amendment, Comprehensive Plan Amendment, Special Permit**, Extension of Water and/or Sewer District**
Town of Ramapo Community Design Review Committee (CRDC)	Architectural review
Town of Ramapo Building, Planning, and Zoning Department	Building Permits, Blasting Permit
Town of Ramapo Department of Public Works	Sanitary Sewer Connection
Town Ramapo Town Clerk	Sewer License
Town of Tuxedo Planning Board	Freshwater Wetlands Permit, Site Plan Approval
Town of Tuxedo Highway Superintendent	Driveway Permit
Rockland County Highway Department	Road Opening Permit, Driveway Opening Permit
Rockland County Sewer District (RCSD) No. 1	Permit to Connect to RCSD No. 1 Sewer System, Environmentally Sensitive Area Waiver**
Rockland County Drainage Agency	Drainage Permit (Nakoma Brook)
Rockland County Department of Health	Water Supply Permit
Rockland County Planning Department	General Municipal Law § 239-m and -n Referral (Project Site is within 500 feet of a County Road and municipal boundary)
Rockland County Clerk	Lot Line Abandonment
Orange County Department of Public Works	Highway Work Permit, Driveway Permit
Orange County Department of Planning	General Municipal Law § 239-m and -n Referral
NYS Department of Environmental Conservation, Region 3	State Pollutant Discharge Elimination System (SPDES) General Permit for Stormwater from Construction Activities (GP-0-15-002), Freshwater Wetlands Permit (6 NYCRR Part 662), Individual SPDES Permit for Onsite Wastewater Treatment System*, Incidental Take Permit**, Air Quality Permit**, Protection of Waters Permit**, Consent to Environmentally Sensitive Area Waiver**, Water Quality Certification**
NYS Office of Parks, Recreation, and Historic Preservation	National Historic Preservation Act Section 106 Review, NYS Historic Preservation Act Section 14.09 Review
United States Fish and Wildlife Service	Endangered Species Consultation
United States Army Corp of Engineers	USACE Nationwide Wetlands Permit
United States Environmental Protection Agency	Environmentally Sensitive Area Waiver**
Notes:	* The project proposes to connect to RCSD No. 1 Sewer System. However, an onsite sanitary sewer system is being considered as an alternative, in which case this permit would be required. ** Potentially required.

75

76

77 **ADDITIONAL INTERESTED AGENCIES**

- 78 • Town of Ramapo Highway Superintendent
- 79 • Town of Ramapo Police Department
- 80 • Town of Tuxedo Town Board
- 81 • Village of Sloatsburg Village Board
- 82 • Village of Sloatsburg Planning Board
- 83 • Sloatsburg Fire Department
- 84 • Hillburn Fire Department
- 85 • Sloatsburg Volunteer Community Ambulance Corps
- 86 • Suffern Central School District
- 87 • Harriet Cornell, Rockland County Legislature, Rockland County Task Force on Water
- 88 Resources Management
- 89 • Rockland County Sheriff's Department
- 90 • Rockland County Office of Fire and Emergency Services
- 91 • Rockland Paramedic Service
- 92 • New York State Police
- 93 • New York State Department of Transportation, Region 8
- 94 • Suez North America
- 95 • Orange and Rockland Utilities
- 96 • Deborah Munitz/ROSA 4 Rockland
- 97 • Palisades Interstate Parks Commission
- 98 • Geoff Welch
- 99 • Palisades Parks Conservancy
- 100 • Open Space Institute
- 101 • Trust for Public Lands
- 102 • Scenic Hudson
- 103 • New Jersey Conservation Foundation
- 104 • National Resource Defense Council
- 105 • New York New Jersey Trail Conference

- 106 • New Jersey Historic Preservation Office
107 • West Branch Conservation Association

108
109 **C. SCOPING**

110
111 Pursuant to Part 617.8, the Lead Agency is conducting scoping, the primary goals of which are
112 to focus the EIS on potentially significant adverse impacts, and to eliminate consideration of
113 those impacts that are not significant or irrelevant. This Scope has been prepared in accordance
114 with Part 617.8(e) and sets forth the following:

- 115
116 • Brief description of the Proposed Action
117 • Potentially significant adverse impacts
118 • Extent and quality of information needed to adequately address potentially significant
119 adverse impacts as well as the methodologies required for obtaining this information.
120 • Initial identification of mitigation measures
121 • Reasonable alternatives to be considered
122 • Information that should be included in an appendix rather than the body of the DEIS
123 • Issues raised during scoping and determined to be neither relevant nor environmentally
124 significant or that have been adequately addressed in a prior environmental review
125

126 The Positive Declaration adopted by the Lead Agency indicated that implementation of the
127 Proposed Action may result in one or more potentially significant adverse environmental impacts,
128 and listed the following as reasons supporting its Determination of Significance:

129
130 **Impact on Land**

- 131 • The Proposed Action may involve construction on slopes of 15% or greater.
132 • The Proposed Action may involve construction on land where bedrock is exposed, or
133 generally within 5 feet of existing ground surface.
134 • The Proposed Action may involve construction that continues for more than one year or
135 in multiple phases.

136
137 **Impact on Surface Water**

- 138 • The Proposed Action may involve construction within or adjoining a freshwater or tidal
139 wetland, or in the bed or banks of any other water body.

140

141 **Impacts on Plants and Animals**

- 142 • The Proposed Action may result in a reduction or degradation of any habitat used by
143 any rare, threatened or endangered species, as listed by New York State or the federal
144 government.
145 • The Proposed Action may result in a reduction or degradation of any habitat used by
146 any species of special concern and conservation need, as listed by New York State or
147 the Federal government.
148 • The Proposed Action requires the conversion of more than 10 acres of forest, grassland
149 or any other regionally or locally important habitat.
150

151 **Impact on Aesthetic Resources**

- 152 • The Proposed Action may be visible from publicly accessible vantage points seasonally
153 and year round during routine travel by residents, including travel to and from work.

154 **Impact of Historic and Archaeological Resources**

- 155 • The Proposed Action may occur wholly or partially within, or substantially contiguous to,
156 an area designated as sensitive for archaeological sites on the NY State Historic
157 Preservation Office (SHPO) archaeological site inventory.
158

159 **Impact on Transportation**

- 160 • The Proposed Action may result in the construction of paved parking area for 500 or
161 more vehicles.
162

163 **Impact of Noise, Odor, and Light**

- 164 • The Proposed Action may result in blasting within 1,500 feet of any residence, hospital,
165 school, licensed day care center, or nursing home.
166

167 **Consistency with Community Plans**

- 168 • The Proposed Action is inconsistent with local land use plans or zoning regulations.
169 • The Proposed Action may cause a change in the density of development that is not
170 supported by existing infrastructure or is distant from existing infrastructure.
171 • The Proposed Action is located in an area characterized by low-density development
172 that will require new or expanded public infrastructure.
173

174 These potential adverse impacts identified by the Lead Agency in the Positive Declaration will be
175 addressed in various sections of the DEIS as outlined below.

176 **D. GENERAL GUIDANCE, REQUIRED ELEMENTS, ORGANIZATION AND CONTENT OF**
177 **THE DEIS**

178
179 *GENERAL GUIDANCE*
180

181 The DEIS is intended to convey general and technical information regarding the potential
182 environmental impacts of the Proposed Action to the Town of Ramapo Town Board (as Lead
183 Agency) and other boards and agencies involved or interested in the review of the Proposed
184 Action. The DEIS is also intended to convey the same information to the interested public. The
185 preparer of the DEIS is encouraged to keep this audience in mind as it prepares the document.
186 Enough detail should be provided in each subject area to ensure that readers of the document
187 will understand, and be able to make decisions based upon, the information provided. Efforts
188 should be made to avoid the use of technical jargon.

189
190 Whenever possible, narrative discussions should be accompanied by appropriate tables, charts,
191 graphs, maps and figures. If a particular subject can be most effectively described in graphic
192 format, the narrative discussion should merely summarize and highlight the information
193 presented graphically. All plans and maps showing the Project Site should include adjacent
194 properties (if appropriate), neighboring uses and structures, roads and water bodies. If possible,
195 besides showing each individual environmental constraint on a separate map, a map showing all
196 of the environmental constraints should be provided.

197
198 As the DEIS will become, upon acceptance by the Lead Agency, a document supporting
199 objective findings on approvals requested under the application, the preparer is requested to
200 avoid subjective statements regarding potential impacts. The DEIS should contain objective
201 statements and conclusions of facts based upon technical analyses. Subjective evaluations of
202 impacts where evidence is inconclusive or subject to opinion should be prefaced by statements
203 indicating that "It is the applicant's opinion that..." The Lead Agency reserves the right, during
204 review of the document, to request that subjective statements be removed from the document or
205 otherwise modified to indicate that subjective statements are not necessarily representative of
206 the findings of the Board. The document and any appendices or technical reports should be
207 written in the third person (i.e., the terms "we" and "our" should not be used).

208
209 Pursuant to the requirements of SEQRA, this Scoping Document includes an initial identification
210 of mitigation measures. As the impact analyses have not yet been performed, it is not yet possible
211 to identify all possibly needed mitigation measures at this time. Discussions of mitigation
212 measures should include an explanation of how those measures would be implemented, any

213 potential environmental impacts of such implementation, the costs and the time frame associated
214 with such implementation, and the entity that would be responsible for implementing and paying
215 for the mitigation. The discussion should indicate any proposed improvements that have been
216 incorporated into the Proposed Action.

217

218 *REQUIRED ELEMENTS*

219

220 The DEIS shall contain an analysis of environmental impacts in the subject areas outlined below
221 and an identification of any significant adverse environmental effects that cannot be avoided if
222 the Proposed Action is implemented. Information for each of the subject areas shall be provided
223 in individual chapters describing existing conditions, conditions in the future without the Proposed
224 Action (the "No Build" condition), potential impacts of the Proposed Action, and mitigation
225 measures for any significant adverse impacts identified. Each chapter shall include a brief
226 introduction identifying the major topics to be considered, relevant methodology used, and
227 thresholds for determining if significant adverse impacts exist. An Executive Summary describing
228 the Proposed Action and all significant adverse impacts identified shall also be included.

229

230 The current conditions on the Project Site shall be considered the existing conditions throughout
231 the technical analyses. The "build year" for the Proposed Action shall be the expected first year
232 of full occupancy and operation of the fully built-out project. The analysis of the future without the
233 Proposed Action (the "No Build" condition) should be based upon conditions projected in the
234 build year for the Proposed Action. On the Project Site, the No Build condition should consider
235 existing site conditions and valid development approvals (i.e., subdivision), if any. The Applicant
236 shall contact The Town of Ramapo, Town of Tuxedo and Village of Sloatsburg to identify any
237 large development projects that should be included in the No Build analysis. Unless otherwise
238 noted, the DEIS Study Area shall be a quarter mile radius around the Project Site.

239 The Proposed Action includes the Audio/Video Production Center and a new mixed-use MU-3
240 zoning district. As proposed, the Audio/Video Production Center would have an FAR of 0.166,
241 but the proposed zoning would permit up to 0.25 FAR. For each DEIS assessment area a detailed
242 analysis of the proposed site plan for the Audio/Video Production, and a generic analysis of a
243 conceptual build-out of the full 0.25 FAR, will be provided. The detailed analysis of the site plan
244 will quantify potential impacts according to the methodologies specified in this scoping document.
245 The generic analysis will identify the potential location, height, square footage, and use(s) of
246 potential future development; the approvals and permits that would be required; potential for
247 increased impacts to natural resources, wetlands, visual resources, and traffic; and potential
248 mitigation measures that would be required.

249

250 *ORGANIZATION AND CONTENT OF DEIS*

251

252 *Cover Sheet and General Information*

253

254 Introductory Material - Cover Sheet that includes:

255

256 A. Title (i.e., Draft Environmental Impact Statement).

257

258 B. Identification of the Proposed Action, including name and location.

259

260 C. Identification of the Town of Ramapo Town Board as the Lead Agency for the project.

261

262 D. The following contact information:

263 Sharon M. Osherovitz, Town Clerk

264 Town of Ramapo

265 237 Rte. 59

266 Suffern, NY 10901

267 845-357-5100 ext. 263

268 osherovitzs@ramapo.org

269

270 E. Website/URL where SEQRA documents are located

271

272 F. Date submitted and any revision dates

273

274 G. Date of acceptance of the DEIS

275

276 H. Date, time and location of public hearing on the DEIS

277

278 I. Deadline by which comments on the DEIS are due

279

280 J. Name and address of sponsor of Proposed Action, and the name, address and email
281 address for a contact person representing the sponsor

282

283 K. The name and address of the primary preparer(s) of the DEIS and a list of consultants
284 involved with the Project for the applicant

- 285
- 286 L. Table of Contents
- 287
- 288 M. List of Exhibits
- 289
- 290 N. List of Tables
- 291
- 292 O. List of Appendices
- 293

294 *Executive Summary*

295

296 The executive summary should provide the reader with a clear and cogent understanding of

297 the information found elsewhere in the main body of the DEIS and should be organized as

298 follows:

299

- 300 A. Brief but complete description of the Proposed Action, including the proposed zoning text
- 301 and map amendments.
- 302
- 303 B. List of all local, County, State and other approvals required.
- 304
- 305 C. List of all Interested and Involved Agencies.
- 306
- 307 D. Summary of significant impacts identified in each subject area.
- 308
- 309 E. Summary of mitigation measures proposed for significant project impacts.
- 310
- 311 F. Description of alternatives analyzed.
- 312
- 313
- 314

315 *CHAPTER 1: PROJECT DESCRIPTION*

- 316
- 317 A. Introduction. The introduction should identify the document as the Draft Environmental
- 318 Impact Statement for the Proposed Action, and describe the location of the Proposed
- 319 Action and development program proposed.
- 320 B. Project Description
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1. Location and Site Definition. Include local and regional geographic descriptors, tax map designation(s), size of parcel(s) affected by Proposed Action, existing and proposed zoning designation(s), adjoining streets and land uses, and natural features or habitats on-site or contiguous (physically, hydrologically or otherwise) to the site. Include a site location map.
 2. Project Site History. Describe current easements, rights-of-way, deed restrictions or other encumbrances on the Project Site. Discuss the Project Site history and past approvals, (including offers to dedicate rights of way), including the current status of the Lorterdan subdivision, special permit, and conditions of approval. The current status of the 42-acre Boynton property should be provided and discussed.
 3. Project Description. Include information necessary to describe the Project and its component parts. Describe the proposed site layout and buildings; proposed zoning text and map changes; the relation of the property to other Watchtower properties near the Project Site; operational information including vehicular access, parking and loading requirements; site improvements including grading, roadways, parking areas, drainage features, and pedestrian improvements; and the construction/phasing schedule for the Proposed Action. The DEIS will describe and quantify the areas to be developed with buildings, roadways, walkways, etc. as well as other impervious areas and their use. Provide graphics depicting the site layout, conceptual landscaping plan, and limits of disturbance. Describe proposed water and sewer service to the Project Site, including extension of sewer/water districts and service lines, as applicable.
 4. Building Design. Include description of architectural features of the proposed buildings, including graphic depictions of each of the buildings, façade treatment for building sides, building color, screening for HVAC equipment, and integration of green building and low-impact development practices.
 5. Resident population. Discuss the number of personnel that will be housed onsite during routine operations; the number of estimated construction personnel during all phases of the project; whether the housing is only for adults, or if children will be housed onsite as well; the typical length of time a volunteer will reside onsite; and the estimated number of daily and weekend visitors. The

359 C. Project Purpose and Need. The DEIS will describe the purpose and need for each of the
360 proposed onsite uses, including the 645 residential units and how they relate to the
361 proposed audio-visual center. The DEIS will discuss the consolidation of Watchtower
362 studio spaces on the Project Site, anticipated phases, and planned growth.

363
364 D. Summary of Approvals Required. Identify anticipated waivers or variances required from
365 the Towns of Ramapo and Tuxedo.

366

367 **EXISTING CONDITIONS, ENVIRONMENTAL IMPACTS, AND MITIGATION**

368

369 *CHAPTER 2: LAND USE, ZONING AND PUBLIC POLICY*

370

371 A. Introduction

372

373 B. Land Use

374

375 1. Existing Conditions. Describe existing land use conditions on the Project Site and in
376 the surrounding study area. The study area for the land use survey shall include land
377 uses within ¼ mile of the project boundaries. Include mapping and photographs of
378 the subject land uses.

379

380 2. Future Conditions without the Proposed Action

381

382 3. Potential Impacts. Describe the relationship and compatibility of the Proposed Action
383 with adjoining uses and discuss the effects of the proposed facility on the established
384 land use pattern within the study area. Potential adaptive reuse of project
385 improvements for other purposes.

386

387 4. Mitigation Measures Proposed

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390

391 C. Zoning

392

393 1. Existing Conditions. Describe the existing zoning for the Project Site in the Towns
394 of Ramapo and Tuxedo. Include information on allowed uses, building bulk,
395 setbacks, etc. within the RSH (Ramapo) and R2 (Tuxedo) Zoning Districts.

396 Describe the history and current status of the previous application made under
397 the existing RSH Zoning District. Discuss the effect of density restrictions in the
398 zoning relating to environmental and other features on the site.

399

400

2. Future Conditions without the Proposed Action

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402

3. Potential Impacts. Describe the proposed zoning text and map amendment for
403 the creation and application of the MU-3 zoning district. Summarize the permitted
404 uses, dimensional requirements, parking requirements, and other proposed
405 requirements and procedures. Describe the consistency of the proposed
406 buildings and site plan with the proposed MU-3 zoning district regulations.
407 Discuss the basis for the proposed dimensional requirements, including building
408 height. Describe the potential full build-out under the MU-3 Zoning District.
409 Identify other properties within the Town of Ramapo that would meet the minimum
410 acreage and access requirements of the MU-3 Zoning District and provide
411 development potential of these identified properties in accordance with MU-3
412 zoning. Describe the Proposed Action's compliance with the R2 Zoning District.
413 Discuss implications of proposed floor area ratio of 0.25 in zoning amendment
414 versus needed FAR of 0.166 (excess floor area of 885,500 square feet). Discuss
415 alternate ways to develop of the site using the MU-3 land use and bulk provisions
416 (e.g., alternate ratios of residential to nonresidential uses).

417

418

Mitigation Measures Proposed. Discuss potential use of Special Permit to add controls to future
419 use of property. Discuss other potential zoning controls for ridgeline protection.

420

D. Public Policy

421

422

1. Existing Conditions. Outline relevant policies and key provisions of the following
423 documents with respect to the Project Site and adjacent properties:
- 424 i. Town of Ramapo Comprehensive Plan (January 2004);
 - 425 ii. Highlands Conservation Act of 2004;
 - 426 iii. Rockland Tomorrow: Rockland County Comprehensive Plan

427

428

2. Future Conditions without the Proposed Action

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430

3. Potential Impacts. Assess the compatibility of the Proposed Action with the
431 relevant policies and key provisions of the documents listed above. Discuss the
432 proposed amendments to the Comprehensive Plan to accommodate the

433 Proposed Action. Discuss the relative consistency or inconsistency of the
434 proposed zoning text and map amendments with the current Comprehensive
435 Plan in terms of land use, density, overall goals and objectives. Provide specific
436 references to the full text of relevant Comprehensive Plan policies, including
437 policies that specifically reference the Project Site and Lorterdan development
438 and, as applicable, policies relating to environmental protection, housing, and
439 multi-family development. Discuss the timing of the Comprehensive Plan
440 amendments associated with the Proposed Action, as well as the status and
441 timing of Envision Ramapo.⁴ Discuss the implications of making the proposed
442 amendments to the Comprehensive Plan and zoning not within the context of a
443 comprehensive planning effort for the entire westerly part of the Town.
444

445 4. Mitigation Measures Proposed

446 CHAPTER 3: GEOLOGY, SOILS AND TOPOGRAPHY

447 A. Introduction

448 B. Existing Conditions

- 449
- 450
- 451
- 452
- 453 1. Soils. Identify the soil conditions and surficial rock conditions on the property,
454 focusing on suitability of the property for development and stormwater
455 management purposes. Using historic aerial photographs and information from
456 the *Soil Survey of Rockland County*, any prior alterations of natural land surfaces
457 will be described. The *United States Department of Agriculture (USDA) Web Soil*
458 *Survey* and the *Soil Survey of Rockland County* will be used to identify the general
459 soil types on natural areas on the site, and the characteristics of such soils.
460

461 Soil borings will be conducted on the site and site-specific boring information
462 (including depth to groundwater) will be presented and discussed in this section
463 of the DEIS. The suitability of the soils (stability, quality, etc.) and potential
464 engineering limitations for the proposed site alterations and proposed uses on
465 the site will also be examined.
466

⁴ The Town has been updating its Comprehensive Plan, called "Envision Ramapo".

467 The soil testing conducted shall also be utilized for the stormwater management
468 systems that may be proposed. Soil testing conducted to support the site-specific
469 stormwater management systems shall conform to the requirements of Appendix
470 D of the New York State Stormwater Management Design Manual for infiltration
471 testing and unique requirements associated with the selected structural
472 stormwater management practices to meet water quality treatment goals
473 described in Chapter 6 of the New York State Stormwater Management Design
474 Manual.

475
476 The DEIS will provide a description of the environmental site assessment(s) that
477 have been completed on the subject property to assess the potential for surface
478 and/or subsurface contamination. The need for further investigation and/or
479 remediation will also be discussed.

480
481 The DEIS will include topographic information obtained through review of site-
482 specific topographic surveys.

483
484 2. Topography. Describe the topography of the site and include a topographic map
485 with information about the following slope categories: 0-10 percent, 10-15
486 percent, and greater than 15 percent.

487
488 3. Geology. Identify the major geologic conditions on the property. Describe the
489 depth to bedrock on the Project Site and the amount, if any, of bedrock removal
490 and the means and methods anticipated to be used for removing bedrock.

491
492 C. Future Conditions without the Proposed Action

493
494 D. Potential Impacts

495
496 1. Soils. Quantify the amount of cut-and-fill and the amount of soils to be exported
497 from or imported to the site. Provide information on use of excavated soils and
498 materials, and describe procedures for removal of excess material from the Site,
499 if applicable. Provide anticipated source of fill, and describe quality of fill, if
500 applicable.

501
502 2. Topography. Changes to the site's topography resulting from project grading
503 should be identified and the techniques proposed to minimize soil erosion and

- 504 slope failure should be described. Include a discussion of construction phasing
505 of site grading activities. Identify and analyze impacts to topography, and
506 evaluate effect of such impacts.
507
- 508 3. Geology. Discuss likelihood of blasting and, if needed, identify areas that will
509 require blasting and quantity amount/extent.
510
- 511 4. Erosion and Sediment Control Plan. Describe grading and excavation plans with
512 respect to changes in drainage patterns and potential soil erosion. Identify and
513 describe measures for controlling erosion and preventing sediments from
514 migrating off site.
515
- 516 5. Preliminary grading plans and road profiles will be provided in the DEIS. Identify
517 and analyze the amount and location of earthwork anticipated (preliminary cut
518 and fill analysis), identify total amount of disturbance, and evaluate the effect of
519 such earthwork with respect to soils and topography. The proposed duration of
520 construction, as it relates to land disturbance, will also be presented in this section
521 of the DEIS. Describe project phasing and the total areas to be disturbed at one
522 time. Identify anticipated source or destination of soil or rock to be imported or
523 exported from the site, as well as the associated number of truck trips and
524 timeframe associated with the export/import of soil and rock.

525 E. Mitigation Measures Proposed
526

- 527 1. A description of the measures that will be implemented to mitigate potential
528 impacts from erosion and off-site sediment transport during construction will be
529 presented. Provide and discuss the Erosion and Sediment Control Plan prepared
530 in accordance with the latest edition of the New York Guidelines for Erosion and
531 Sediment Control and the latest edition of the New York State Department of
532 Environmental Conservation publication, Stormwater Management Design
533 Manual.
534
- 535 2. Discuss and evaluate additional features of the proposed site plan that reflect
536 steps taken to avoid, minimize or mitigate potential impacts on existing
537 topography and steep slopes.
538

539 *CHAPTER 4: NATURAL RESOURCES*
540

- 541 A. Introduction
542
543 B. Existing Conditions
544

545 1. Identify vegetative communities, habitat types, and wildlife on the Project Site,
546 including a description of species presence and abundance, age, size,
547 distribution, dominance, community type, and habitat for wildlife. Data provided
548 shall be based on actual field data collected by experienced personnel at the
549 appropriate time of year and studies shall follow accepted protocols for
550 completing natural resource inventories. Inventory will include both migratory and
551 resident wildlife species.
552

553 More specifically, an ecological field survey of the Project Site will be performed
554 to identify existing habitats, according to the habitat descriptions included in the
555 New York Natural Heritage Program (NYNHP) publication *Ecological*
556 *Communities of New York State* (ECNYS, Edinger et. al., 2014). An assessment
557 of the quality and functional capacity of the identified ecological communities will
558 be performed. Inventories of vegetation and wildlife species observed during the
559 field survey, as well as those expected at the site based on habitat observations
560 and review of New York State Department of Environmental Conservation
561 (NYSDEC) databases (i.e., the New York State Breeding Bird Atlas and the New
562 York State Amphibian and Reptile Atlas Project databases) and other published
563 resources, including the Cornell Lab of Ornithology's database (eBird) and the
564 National Audubon Society's Christmas Bird Count, will be compiled.

565
566 2. Identify protected native plants, State-listed threatened or endangered plant and
567 animal species, unique or locally rare plants and animals, and significant habitat
568 areas on the Project Site. To determine if records exist for rare/protected species
569 or communities at and in the vicinity of the site, a United States Fish and Wildlife
570 Service (USFWS) IPaC (Information for Planning and Consultation) resource
571 report for federally listed species will be generated and a records request will be
572 submitted to the NYNHP for records of NYS-listed species and/or communities.
573 As applicable, the field survey will include a survey and/or habitat assessment for
574 any rare/protected species identified in agency records as potentially occurring
575 at the site.
576

577 3. Provide graphic figures of existing vegetation, wetlands and streams. Provide a
578 single graphic depicting natural resources or constrained lands with the outline of
579 proposed improvements. Where the environmental features continue beyond site
580 boundaries into neighboring properties, indicate this graphically.

581
582 4. The results of the existing ecological conditions assessment will be summarized
583 in the DEIS, with supporting figures, maps, records and data included within or
584 appended to the document.

585
586 5. Provide graphic figures of existing onsite slopes and soil types.

587
588 C. Future Conditions without the Proposed Action

589
590 D. Potential Impacts

591
592 1. Assess the potential impacts to existing vegetative communities and habitats,
593 wetlands, wildlife inventory, threatened and endangered species, and significant
594 habitats, as a result of the Proposed Action.

595
596 2. Describe the proposed method for tree removal and disposal and measures to
597 protect trees to remain. Include a tree preservation plan identifying the trees
598 greater than 8 inches diameter at breast height (dbh) within the limits of
599 disturbance, and 4 inch dbh within the front yard and along the street frontage in
600 the Town of Ramapo.

601
602 3. Discuss and evaluate additional features of the proposed site plan that reflect
603 steps taken to avoid, minimize or mitigate potential impacts on existing
604 vegetation, wildlife and ecology.

605
606 E. Mitigation Measures Proposed. A discussion of proposed avoidance, minimization and
607 mitigation measures for any potential adverse impacts to the identified ecological
608 resources will be provided, as applicable. Describe how land outside of the limits of
609 disturbance would be preserved. Discuss long-term preservation measures (e.g.
610 conservation easements), particularly with respect to buffer areas intended to protect
611 surrounding properties or important viewsheds.

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614 *CHAPTER 5: SURFACE WATER, FLOOD PLAINS, GROUNDWATER RESOURCES AND*
615 *WETLANDS*

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617 A. Introduction

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619 B. Existing Conditions

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1. Surface water resources on and adjacent to the Subject Property will be identified and described. This section of the DEIS will include a review of NYSDEC freshwater wetland maps and the National Wetland Inventory Maps to determine the potential for regulated wetlands to be present on the Subject Property. Wetlands and surface waters occurring at and adjacent to the site will be identified and assessed in the field. A summary of the applicable agency regulatory programs pertaining to the identified wetland and surface water resources will be provided. These include the United States Army Corps of Engineers (USACE), NYSDEC and the New York State Department of State (NYS DOS), as well as any applicable local government regulatory programs. Consultations will be undertaken with the NYSDEC and United States Army Corps of Engineers (USACE), if applicable, to confirm the presence of and limits of wetlands existing on or adjacent to the Subject Property. As appropriate, wetland permit applications will be submitted to the applicable regulatory agency(ies), and copies of same will be included in the DEIS.
2. Describe and identify graphically watercourses and wetlands on the Project Site. The description should include the existing drainage patterns on the site, a description of the watershed, and discharge points of existing drainage. Specifically, identify portions of the Project Site that drain to Ringwood Creek, Nakoma Brook, Ramapo River, and Wanaque Reservoir, as applicable. For each wetland, including vernal pools, indicate and discuss the location, type (including soils), vegetation, hydrology, acreage (approximate for off-site wetlands), pertinent jurisdiction, total wetlands acreage and percent of site occupied by wetlands and respective wetland buffer areas, and value to wildlife.
3. Any 100- and 500-year floodplains should be depicted on a map, and any existing development within the floodplain(s) will be shown. Federal Emergency Management Agency (FEMA) Flood Map Service data will be used to identify and confirm those portions of the Subject Property that may exist within a designated

651 flood zone. Depth to groundwater will be determined based upon published
652 sources and soil borings.

653

654 4. Identify sole source aquifers underlying the Project Site. Using publicly available
655 sources, provide a bedrock aquifer map for the Project Site that includes
656 fractures, aquifer recharge areas, surface flow directions, and groundwater
657 connections, as applicable. Include a map of County groundwater protection
658 zones to public water wells and aquifers within 1,000 linear feet of the Project
659 Site.

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661 C. Future Conditions without the Proposed Action

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663 D. Potential Impacts

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665 1. Proposed development within floodplain areas will be identified and depicted on a
666 map. Relevant regulations relating to development within such areas will be
667 described along with the consistency of the Proposed Action therewith.

668

669 2. Impacts to groundwater, including sole source aquifers, from development and
670 occupancy of the Project will be discussed. The potential for water table impacts will
671 also be discussed. Include a discussion of fracture locations and the potential
672 groundwater contamination. Identify potential groundwater displacement resulting
673 from foundations and excavation associated with the Proposed Action. Discuss
674 potential groundwater impacts resulting from the proposed septic system for the
675 3,000 square foot backlot building.

676

677 3. Identify, discuss and analyze direct and indirect disturbances to on-site wetlands,
678 including vernal pools, and respective wetlands buffer areas as regulated by the
679 Town of Ramapo, Town of Tuxedo, the NYSDEC and the U.S. Army Corps of
680 Engineers, including acreage impacted for each regulatory jurisdiction (with reference
681 to a map).

682 4. Identify, discuss and analyze potential water quality impacts resulting from
683 the development of the Proposed Action to Ringwood Creek, Nakoma Brook,
684 Ramapo River and the northern headwaters of the Passaic River Watershed, and
685 Wanaque Reservoir, as applicable.

686

687 E. Mitigation Measures Proposed

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689

1. Identify and analyze proposed wetland mitigation areas required to address disturbance of regulated wetlands, or other measures to mitigate disturbance to the wetland buffers. Identify and discuss permits required by local, City, County, State and Federal agencies. Evaluate impact of proposed stormwater management plan on wetland hydrology.

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Discuss efforts to avoid encroachment on wetlands, watercourses, and buffer areas. Describe measures that would be taken to minimize impacts on water resources during construction and after completion of the Proposed Action. Describe proposed wetland enhancement measures, and measures to increase the biodiversity of the Project Site.

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2. Identify, discuss and analyze proposed mitigation measures to address potential impacts to Ringwood Creek, Nakoma Brook, Ramapo River and the northern headwaters of the Passaic River Watershed, and Wanaque Reservoir, as applicable.

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705 *CHAPTER 6: STORMWATER MANAGEMENT*

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A. Introduction

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- B. Existing Conditions. Existing stormwater management facilities (including recorded easements, should they exist) will be described and existing stormwater quantified. Stormwater discharges to existing surface water bodies and wetlands will be identified.

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C. Future Conditions without the Proposed Action

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- D. Potential Impacts. Drainage plans will be presented in this section of the DEIS, and changes from existing drainage/stormwater management will be described. This section of the DEIS will also describe the methods of stormwater management from the proposed development. This section of the DEIS will include a projection of stormwater to be generated, and discussions of the proposed collection and stormwater management systems (including ownership and party[ies] responsible for maintenance) and anticipated changes in drainage patterns and floodwater flows as a result of the Proposed Action. An analysis of compliance of the proposed stormwater management system with

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723 regulatory requirements will also be provided in this section of the DEIS. Preliminary
724 existing and post-development drainage calculations will be provided.
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726 Appropriate modeling of the existing site conditions shall be prepared following the
727 criteria of the New York State Stormwater Management Design Manual. At a minimum,
728 the 1-year, 24-hour, 10-year, 24-hour and 100-year, 24-hour storm events shall be
729 analyzed. Provide / list the 24-hour rainfall intensities utilized in the analysis for as well
730 as the identifying the source of the data. Provide a description of each stormwater
731 practice proposed that provides water quality, RRv and water quantity controls with the
732 appropriate NYSDEC designation number noted pursuant to part III.B.2.a of General
733 Permit 0-20-001. The plans shall cover the dimensional and material requirements. There
734 shall be a general discussion of stormwater management planning undertaken with
735 emphasis on items outlined in Section 5.2 (Table 5.4) and Section 5.3 (Table 5.7) of the
736 New York State Stormwater Management Design Manual. For green infrastructure
737 practices, differentiate between those which are and are not being utilized to obtain the
738 required WQv and RRv. if not being utilized, provide reasoning.
739

740 Consistency with the relevant recommendations of the *New York State Stormwater*
741 *Management Design Manual* and the *New York Standards and Specifications for Erosion*
742 *and Sediment Control*, as well as conformity with the *Rockland County Department of*
743 *Public Works Drainage Requirements* will be discussed. In addition, a discussion of the
744 conceptual Stormwater Pollution Prevention Plan (SWPPP) proposed for the project,
745 including construction phases, will be provided.
746

747 E. Mitigation Measures Proposed

748

749 CHAPTER 7: VISUAL AND AESTHETIC RESOURCES, AND COMMUNITY CHARACTER

750

751 A. Introduction. This section of the DEIS will detail the existing aesthetic characteristics of
752 the site and surrounding area through descriptive text and representative photographs.
753 Potential changes in views of the Subject Property and its surroundings upon
754 implementation of the Proposed Action will be evaluated through comparisons of post-
755 development conditions to the existing conditions and to the established aesthetic
756 character of the surrounding neighborhood.
757

758 B. Existing Conditions. Describe through text and photographs the visual character of the
759 Project Site within the context of its surrounding area. Include a description of prevalent

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land-forms and vegetative cover. Identify and describe through a GIS modeled viewshed analysis, photographs, or site sections significant views into the Project Site from a range of representative publicly accessible vantage points listed in Table 3 below.

Table 3
Vantage Point Locations

Map Key	Location Name
1	NY/NJ Border - Cooper Union Trailhead
2	Ringwood Beach - Sheppard Pond
3	Alexander Road & Eagle Valley Drive
4	Eagle Valley Road (west) and Sterling Mine Road
5	Table Rock Road
6	Juniper Terrace Neighborhood 1
7	Juniper Terrace Neighborhood 2
8	Juniper Terrace (west) and Sterling Mine Rd
9	Juniper Terrace Neighborhood 3
10	Juniper Terrace Neighborhood 4
11	Juniper Terrace (east) and Sterling Mine Road
12	Eagle Valley Road (east) and Sterling Mine Road
13	Sloat House
14	Old Sloatsburg Cemetery
15	Jacob Sloat House*
16	Sloat's Dam
17	McCready, Robert and Mary House
18	Dater Mountain Trail
19	Dater Mountain Lookout
20	Seven Lakes Drive
21	Harriman State Park Road 1
22	Harriman State Park Road 2
23	Harriman State Park - Ramapo Torne lookout*
24	Harriman State Park Blue Trail Overlook (Dater Mountain)*
25	Harriman State Park Blue Trail 1*
26	Harriman State Park Blue Trail 2*
27	Ringwood State Park overlook*

28	Sterling Forest State Park 1*
29	Sterling Forest State Park 2*
30	Sterling Forest State Park 3*
31	Liberty Rock, Sloatsburg*
32	Table Rock Estate (St. Joseph's Home)*
* Site section will be provided.	

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C. Future Conditions without the Proposed Action

D. Potential Impacts. Describe and visually demonstrate the changes to the views into the Project Site from the publicly accessible vantage points described above using a combination of photographs depicting the existing conditions, simulations depicting the proposed future conditions, line of sight drawings, cross-sections, and perspective renderings. The DEIS should include computer viewshed mapping of both landform and vegetative cover to document location, distance and potential visibility from the above visual resources. Cross-sections should identify the portion of the viewshed within the Applicant's control by depicting the property line and buffers proposed on the Project Site. Discuss the visual and architectural character of the building program proposed, with special attention to the off-site visibility of buildings and structures that will be allowed by the proposed maximum building height. Discuss the cultural and natural context of the Project Site within the Highlands Region. Assessment of impacts shall be based on the NYSDEC Program Policy document "Assessing and Mitigating Visual and Aesthetic Impacts" last revised December 13, 2019. Describe the proposed type and levels of exterior site lighting and any interior building lighting that will be visible from adjoining properties and public vantage points. Discuss the Proposed Action's consistency with the Scenic Road District regulations.

E. Mitigation Measures Proposed. Key features of the Project (e.g. building orientation, proposed landscaping, protection of existing vegetation, proposed buffer areas, light pollution reducing fixtures) that would serve to minimize potential visual and community character impacts will be presented.

CHAPTER 8: COMMUNITY FACILITIES

A. Introduction.

- 794 B. Existing Conditions. Describe existing police, fire and emergency service providers, the
795 school district(s), water and sewer service providers, and solid waste disposal service
796 provider(s) who will serve the Project Site. Describe existing parks and recreational
797 resources within 1 mile of the Project Site. This should include walking paths, trails, and
798 elements that are being considered or could be prime candidates to be converted into
799 walking paths and trails. The above will also be shown cartographically on a map.
800
- 801 C. Future Conditions without the Proposed Action. Using information made available by the
802 emergency service providers, the school district(s), solid waste disposal service
803 provider(s), and State/County/Town parks agencies describe planned changes to staffing
804 levels, service levels, equipment and/or facilities.
805
- 806 D. Potential Impacts. Assess potential impacts of the Proposed Action on staffing levels,
807 service levels, equipment and/or facilities on- and off-site. Discuss potential impacts of
808 the Proposed Action on the Town's parks and recreational facilities. Discuss the potential
809 need for a fire truck as during the review of the Lorterdan subdivision and the current
810 status of this matter. Provide a tax impact analysis. Impacts associated with school aged
811 children both in the short term (Watchtower) and in the long term shall be discussed.
812
- 813 E. Mitigation Measures Proposed. Discuss on-site security and fire protection systems, and
814 other proposed mitigation measures. Discuss separation distance between buildings,
815 proposed fire access, and construction in accordance with applicable building and fire
816 codes. Discuss the potential of a walking path on the Project Site.
817

818 *CHAPTER 9: HISTORICAL, CULTURAL AND ARCHAEOLOGICAL RESOURCES*
819

- 820 A. Introduction. The project site, or a portion of it, is located in or adjacent to an area
821 designated as sensitive for archaeological sites on the NY State Historic Preservation
822 Office (SHPO) archaeological site inventory.
823
- 824 B. Existing Conditions. A Phase IA/IB Archaeological study was prepared for the
825 previous "Sterling Mine Road Active Adult Community" and will be included in the
826 Appendix of the DEIS. Consultations will be undertaken with the SHPO and further
827 investigations (e.g., Phase 2 Archaeological Evaluation, etc.) would be performed as
828 needed. The potential for Project related impacts to historic, archaeological, and
829 cultural resources on the Project Site should be discussed. Relevant correspondence
830 with the New York State Historic Preservation Officer (SHPO) should be included in

831 the Appendix of the DEIS. Key findings and recommendations of the archeological
832 studies will be discussed in the DEIS and included in their entirety in the Appendix of
833 the DEIS. The results of previous archaeological studies conducted on the Project
834 Site should be summarized in the DEIS.

- 835
836 C. Future Conditions without the Proposed Action
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838 D. Potential Impacts
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840 E. Proposed Mitigation Measures
841

842 *CHAPTER 10: INFRASTRUCTURE AND UTILITIES*

- 843
844 A. Introduction

845
846 The existing infrastructure serving the Subject Property will be described. The
847 presence and availability of electricity, natural gas (if ultimately proposed to be used),
848 and the water supply and sewer infrastructure will be detailed. To assess the potential
849 impacts the Proposed Action would have on this infrastructure, the anticipated
850 demand for each will be estimated based on published data and standards of
851 pertinent agencies.

852
853 Consultations will be undertaken with the respective service providers regarding the
854 availability of their infrastructure to meet the anticipated demands of the Proposed
855 Action. In the event a service extension or update to infrastructure is deemed
856 necessary, the details of such extensions will be explained. Copies of
857 correspondence with service providers will be included in the DEIS.
858

- 859 B. Water Supply (Potable and Fire Protection)

860
861 1. Existing Conditions. Identify water supply availability and capacity. Discuss
862 the locations and capacity of the existing water distribution systems in the
863 vicinity of the project site, if any. Describe relationship, if any, to sole source
864 aquifer.

- 865
866 2. Future Conditions Without the Proposed Action

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3. Potential Impacts. Describe design of water supply systems; location of hookup, need for extension, supplier; projection of usage and potential impact on capacity. Identify potential on- and off-site impacts associated with connecting site to public water (e.g., earth work, tree removal, etc.). Description of standpipe location and design. Description of measures to ensure adequate pressure/supply for residential uses, fire flows, and building sprinklers.
4. Proposed Mitigation. Include discussion of conservation and water saving methods.

C. Sanitary Sewers

1. Existing Conditions. Describe existing sanitary sewer service locations and capacities surrounding the Project Site.
2. Future Conditions Without the Proposed Action
3. Potential Impacts. Determine the project sewage generation in terms of average day, maximum day and peaking hourly flows. Describe potential connection to existing sanitary sewer service.
4. Proposed Mitigation. Define required upgrades or improvements to existing receiving sanitary sewer systems that may be necessary to service the project site.

D. Electricity and Gas

1. Existing Conditions. Describe existing service providers serving the Project Site.
2. Future Conditions Without the Proposed Action
3. Potential Impacts. Describe anticipated usage and installation of service lines. Describe central chilled/hot water plant with geothermal heat recovery system. Described how compressed natural gas or liquefied natural gas

904 (CNG/LNG) will be stored on-site for back-up heating and electric power
905 generation.

906

907 4. Proposed Mitigation

908

909 *CHAPTER 11: TRAFFIC*

910

911 A. Introduction

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913 B. Existing Conditions Analysis

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915 1. Describe the physical roadway characteristics of the street network in the project
916 study area as defined below, including classifications, general condition, number
917 of lanes by direction, pavement markings, bus stops, traffic control signing and
918 traffic control.

919

920 a. The following is a description of the roadways to be included in the traffic
921 analysis:

922

- 923 • NYS Route 17 (Orange Turnpike);
- 924 • County Route 84 (Long Meadow Road);
- 925 • County Route 72 (Sterling Mine Road);
- 926 • County Route 68 (Eagle Valley Road);
- 927 • Eagle Valley Road (local road);
- 928 • Sterlington Road (Sister Servant's Lane);

929

930 b. The following is a description of the intersections to be included in the
931 traffic analysis:

- 932 • CR72 (Sterling Mine Road)/ Eagle Valley Road (West);
- 933 • CR72 (Sterling Mine Road)/ Eagle Valley Road (East);
- 934 • Orange County CR 72 (Sterling Mine Road)/ Orange County CR 84 (Long
935 Meadow Road);
- 936 • Eagle Valley Road/ Route 17 (signalized);
- 937 • Sterling Mine Road ramp/Route 17 southbound;
- 938 • Route 17/ Sterling Mine Road (all ramp connections);
- 939 • Long Meadow Road at World Headquarters Main access drive; and

940 • Long Meadow Road at World Headquarters gated security drive (if
941 needed).

942

943 2. Traffic Data Collection. Due to the current conditions related to the Coronavirus
944 pandemic the collection of traffic data on area roadways surrounding the Subject
945 Property is not possible. The Applicant has two options to consider in obtaining
946 baseline traffic volumes for the Study Area intersections. The first option is to
947 obtain and submit all available historical traffic data from the Town of Ramapo,
948 New York State Department of Transportation (NYSDOT), Rockland or Orange
949 County Highway Departments or the Village of Sloatsburg or Town of Tuxedo in
950 the Study Area. If data is available it should be summarized and graphically
951 illustrated for the Study Area and all peak hour volumes for weekday conditions
952 and a Saturday condition (if available) should be provided. If the Town determines
953 this baseline traffic volume condition is appropriate and is based on available data
954 from within the last three years it may be deemed appropriate to apply to any new
955 traffic counts obtained by the Applicant and adjusted to reflect the historical traffic
956 data available. To do this, the Applicant will need to obtain traffic volumes in the
957 exact same locations as provided in the historical data to determine the change
958 in traffic levels and potential patterns in order to assess the likely decrease in
959 traffic under current conditions and how the current traffic volumes should be
960 increased to reflect a pre-Coronavirus condition. If this is deemed appropriate by
961 the Town, it may be accepted as a baseline condition reflecting adjusted traffic
962 volumes in order to proceed with the completion of a traffic analysis. However,
963 the Applicant will need to reassess traffic conditions in the near future when
964 Schools and businesses are reopened and the general public has returned to
965 work and potentially the new normal conditions in the surrounding area. It is
966 anticipated that new traffic volumes even after the Coronavirus conditions have
967 eased will be lower than pre-Coronavirus levels and will need to be reassessed
968 at that time.

969

970 Prior to conducting any new turning movement counts, automatic traffic recorders
971 (ATR) should be installed in the same locations as all available traffic data to be
972 identified by the Applicant to obtain matching traffic volume data by location and
973 add at least one location on Sterling Mine Road near the site frontage and one
974 location on Long Meadow Road south of the existing World Headquarters facility.
975 The ATR's should be installed for a one-week period, including two weekends.
976 This data should be summarized in an hourly fashion to identify both directional

977 and hourly traffic volumes, identify peak hour volumes and identify the daily traffic
978 volumes for each segment of the roads noted above.

979
980 Manual traffic counts should be counted at the Study Area intersections during
981 the following peak time periods: Weekday A.M., Weekday P.M. and Saturday
982 Afternoon. These time periods are identified as 7:00 A.M. to 10:00 A.M., 3:00
983 P.M. to 6:00 P.M. for a weekday condition and on a Saturday morning/afternoon
984 from 10:00 A.M. to 2:00 P.M.

985
986 a. Data will be collected in 15-minute segments by intersection approach and
987 turning movements.

988
989 b. Data will be summarized in tabular format and included in the appendix of
990 the document.

991
992 c. All data will be summarized and peak hour volumes will be graphically
993 illustrated for each intersection for the three peak hour conditions and all
994 hourly data should be provided in a graphic illustration for a 24-hour period
995 for a typical weekday and each of the Saturday condition for the ATR
996 locations.

997
998 3. Capacity Analysis. A capacity analysis shall be performed at each of the study
999 area intersections using Synchro traffic modeling and optimization software,
1000 which implements the methodologies presented in the Highway Capacity
1001 Manual (HCM) to evaluate intersection service conditions for average delay per
1002 vehicle, level-of-service (LOS) and queuing data. Where determined to be
1003 necessary, the Highway Capacity Software (HCS) will be utilized in lieu of
1004 Synchro for analysis of the ramp intersection locations. The results will be
1005 summarized in a table format including each hour and intersection. All capacity
1006 analysis worksheets will be included in the Report Appendix.

1007
1008 4. Public Transportation. Identify public transportation available to the Project Site.
1009 This will include schedules.

1010
1011 5. Pedestrians/Bicycle. Describe existing facilities for pedestrian and bicycle
1012 crossings at study area intersections and on each roadway in the Study Area.

1013

1014 6. Safety. The most recent 3 years of available crash data records from the New
1015 York State Department of Transportation (NYSDOT) for the study area
1016 intersections will be obtained and summarized in tabular form to determine
1017 general vehicular safety conditions in the study area. Any high accident locations
1018 will be identified with possible mitigation opportunities.

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C. Future Conditions Without the Proposed Action

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1. Background Traffic Growth. Estimated traffic volumes in the study area in the future without the project (No Build). Future traffic volumes should be estimated using existing volume information adding a background growth factor, and incremental increases in traffic from substantial projects scheduled to be completed by the Build Year that are anticipated to utilize the same intersections as the Project. Trips generated by these projects should be determined using Institute of Transportation Engineers (ITE) Trip Generation 10th Edition rates and other sources where appropriate.

2. Roadway Improvements. Describe planned roadway and intersection improvements in the study area.

3. Capacity Analysis. Perform a capacity analysis at each of the study area intersections for the future without the Proposed Action. Present Synchro results tabularly for the appropriate intersections and timeframe described above. All capacity analysis worksheets will be submitted.

4. Public Transportation. Describe planned changes to the public transportation services that serve the Project Site in the future without the Proposed Action.

5. Pedestrians/Bicycle. Describe planned improvements to accommodate pedestrian/bicycle movements at study area intersections and nearby roadways in the Study Area in the future without the Proposed Action.

6. Safety. Describe in proposed changes in safety conditions to address accidents within the study area.

D. Potential Impacts

1051 1. Trip Generation and Project Generated Vehicle Assignment. Based on
1052 programmatically similar WBTS facilities in Rockland or Putnam Counties,
1053 estimate future traffic volumes resulting from the development. Overlay the
1054 project-generated traffic on the future No Build network to determine future Build
1055 traffic volumes. Calculate potential trip generation from the Project Site and the
1056 vehicular assignment of project generated trips throughout the study area
1057 roadways and intersections. Source of determining site traffic assignment will be
1058 provided.

1059
1060 Any trip generation rates and estimates for site traffic used in the analysis and
1061 estimates for the Ramapo Site obtained at other Applicant facilities in Rockland,
1062 Orange or Putnam Counties (or other locations) will provide detailed information
1063 of each facility including a detailed description of activities, schedules, specific
1064 land uses within the development, number of people present at the facility at the
1065 day of the traffic counts any specific adjustments to reflect typical conditions prior
1066 to the current economic conditions and decrease in traffic patterns due to the
1067 Coronavirus impacts. Any traffic data used to estimate site traffic estimates for
1068 the Ramapo Site will include detailed field sheets, breakdown of all obtained
1069 traffic data, hours of traffic counts and identification of peak hours using the
1070 process to determine site traffic generation for the Ramapo facility.

1071
1072 2. Capacity Analysis (Build and Mitigation). Perform a capacity analysis at each of
1073 the study area intersections (including the Project Site driveways) to assess
1074 potential impacts of the Proposed Action. Present Synchro results in a tabular
1075 format for the appropriate intersections and timeframe described above. All
1076 capacity analysis worksheets will be submitted.

1077
1078 3. Project Site Driveway Analysis. Perform a sight distance analysis to assess
1079 vehicular safety at the Project Site driveways. Analyze Project Site driveways to
1080 determine the need for traffic control devices (e.g., stop sign). This analysis will
1081 be based on Rockland County Highway Department standards.

1082
1083 4. Parking. Describe proposed off-site parking associated with the proposed
1084 development program. Determine if the number of on-site parking spaces
1085 proposed is adequate to accommodate the projected demand. The analysis will
1086 include a description on each land use, programs and events for weekdays and
1087 weekends including attendance and Staff. Describe any shuttle services that

1088 would be used to transport residents, volunteers, and visitors between the Project
1089 Site and other Watchtower facilities.

1090

1091 5. On-Site Circulation. Describe on-site circulation of vehicles (auto, truck,
1092 emergency vehicles, and bus) and pedestrians.

1093

1094 6. Public Transportation. Analyze potential consequences of the Proposed Action
1095 on public transportation in the area. Describe impacts to public transportation
1096 service resulting from new demand associated with the proposed development
1097 program.

1098

1099 7. Pedestrians/Bicycle. Analyze consequences to pedestrian/bicycle movements as
1100 a result of the Proposed Action. Describe impacts to pedestrian/bicycle
1101 movements at study area intersections and area roadways and proposed
1102 improvements to mitigate impacts resulting from potential development. Discuss
1103 proposed on-site bicycle infrastructure.

1104

1105 8. Safety. Describe the Proposed Action's potential impact on safety conditions
1106 within the study area.

1107

1108 9. Comprehensive Plan Transportation Policies. Describe how the Proposed Action
1109 would conform to the transportation initiatives and strategies contemplated by
1110 Town of Ramapo, Town of Tuxedo, Village of Sloatsburg, Rockland County, and
1111 Orange County within the study area.

1112

1113 E. Proposed Mitigation

1114

1115 1. Develop mitigation measures (e.g., signal retiming/rephasing, lane restriping,
1116 roadway improvements, etc.) and assess traffic conditions at impacted
1117 intersections with the developed mitigation measures in place.

1118

1119 *CHAPTER 12: NOISE AND LIGHTING*

1120

1121 A review of local noise ordinances in the Towns of Ramapo and Tuxedo and relevant guidance
1122 promulgated by the NYSDEC for the assessment and mitigation of noise impacts will be
1123 performed with a focus on potential impacts from construction activities. With respect to post-

1124 construction conditions, this section will consider the compatibility of the proposed non-residential
1125 and residential uses with noise that typically occurs in residential areas, including the
1126 communities surrounding the Subject Property.

1127
1128 In addition, potential impacts from lighting during construction and operation will be evaluated,
1129 and an analysis for consistency with local ordinances will be included in this section of the DEIS.
1130 Potential visibility of lighting off-site will be described. Hours of operation, safety, and security
1131 lighting will be discussed. Discuss the potential impacts of light pollution on the surrounding
1132 ecosystem and the use of full cut-off fixtures, timers, light sensors, and other means to minimize
1133 light pollution.

1134

1135 *CHAPTER 13: SOCIOECONOMICS*

1136

1137 A. Introduction

1138

1139 B. Existing Conditions. Describe existing tax revenue and economic benefits generated by
1140 the Project Site.

1141

1142 C. Future Conditions without the Proposed Action. Describe future tax generation and
1143 economic benefits that would be generated by the Project Site in the future without the
1144 Proposed Action.

1145

1146 D. Potential Impacts. Evaluate the economic and fiscal impacts of the Proposed Action.
1147 Discuss the taxable status of the Proposed Project and the potential for payments in lieu
1148 of taxes. Describe the anticipated municipal cost of the Proposed Action. Using IMPLAN
1149 (IMpact analysis for PLANning) input-output modeling system, identify the direct and
1150 indirect economic benefits of the Proposed Project generated during construction and
1151 operations. Provide the methodology and parameters used in the modeling. Volunteering
1152 should be identified as unwaged labor (except for stipend).

1153

1154 a. Construction Period:

1155

1156 i. Direct Jobs, Employee Compensation, and Economic Output. Estimate
1157 the total number of construction jobs that would be created through
1158 construction of the proposed facility, as well as the direct employee
1159 compensation and total economic output. Jobs should be reported in
1160 person-years of employment, i.e., the equivalent of one construction

1161 worker working full-time for one year. Discuss the potential to use local
1162 labor.

1163

1164 ii. Indirect and Induced Jobs, Employee Compensation, and Economic
1165 Output. Estimate the number of indirect jobs (jobs generated by business-
1166 to-business purchases of goods and services), induced jobs (jobs created
1167 by growth in income and consumer spending in the study area), and
1168 indirect and induced employee compensation and economic output
1169 generated during the construction period. Discuss the potential to use
1170 local labor.

1171

1172 b. Operational Period:

1173

1174 i. Estimate the annual economic benefits resulting from labor and
1175 expenditures used to operate the project.

1176

1177 ii. Indirect and Induced Jobs, Employee Compensation, and Economic
1178 Output: Estimate the effects of business-to-business purchases on the
1179 local economy. Using IMPLAN, estimate indirect jobs, employee
1180 compensation, economic output, and induced effects generated within
1181 Rockland County and New York State. Discuss the potential to use local
1182 labor.

1183

1184 E. Mitigation Measures Proposed.

1185

1186 *CHAPTER 14: CONSTRUCTION IMPACTS*

1187

1188 A. Introduction. This section of the DEIS will assess construction-related impacts and
1189 the means that will be employed to mitigate such impacts.

1190

1191 B. The DEIS should describe proposed construction phasing, overall schedule for
1192 project completion, and hours of construction operations. The DEIS should describe
1193 the equipment and materials storage and/or staging area, anticipated number of
1194 construction workers, anticipated lighting and security, and the delivery means and
1195 methods. The DEIS should describe how the residential and non-residential uses will
1196 be phased, and the means and methods to protect the Phase 1 residential areas
1197 while the remaining site is built-out. The DEIS should describe the erosion and

1198 sediment control plan for the Proposed Action and temporary stormwater
1199 management practices to be implemented.

1200

1201 C. The DEIS should assess the potential environmental impacts due to the construction
1202 of the Proposed Action including traffic, noise, air quality, dust, blasting, erosion and
1203 sedimentation and its impact on the surrounding area. Anticipated routes for
1204 construction traffic to and from the site should be identified, including how the existing
1205 and proposed driveways would be phased and used for construction access. The
1206 anticipated number of trucks and frequency of deliveries should be identified. The
1207 anticipated amount of cut and fill, as well as staging areas for grading activities should
1208 be described. The potential for import or export of fill should be discussed. In addition,
1209 if the environmental site assessment(s) identify the need for mitigation of surface
1210 and/or subsurface contamination, the means to address these issues during
1211 construction will be evaluated.

1212

1213 *CHAPTER 15: ALTERNATIVES*

1214

1215 A. Pursuant to Part 617, the DEIS must contain a description and evaluation of
1216 reasonable alternatives to the Proposed Action that are feasible for the applicant to
1217 pursue, taking into account the objectives and capabilities of the Project Sponsor.

1218

1219 B. Provide a narrative description and qualitative analysis of each impact issue for each
1220 alternative identified below. Provide a comparative analysis for each potential impact
1221 area to allow the Town to evaluate the Proposed Action in relation to potential
1222 alternatives. Summarize the comparative analysis in tabular format.

1223

1224 C. The DEIS will include and analyze the following Alternatives:

1225

- 1226 1. No Action Alternative (site remains in its present state)
- 1227 2. Build Out Under Existing Zoning (Lorterdan Project)
- 1228 3. Building Out Under the RR-80 Zoning
- 1229 4. Nine Residential Building Alternative (Reduced Scale Alternative)
- 1230 5. On-Site Wastewater Treatment System Alternative. Analysis of this alternative
1231 will require a discussion of potential odor impacts.
- 1232 6. Reduced Height Alternative

1233

1234 *CHAPTER 16: SIGNIFICANT ADVERSE IMPACTS THAT CANNOT BE AVOIDED OR*
1235 *ADEQUATELY MITIGATED IF THE PROJECT IS IMPLEMENTED*

1236

1237 Describe short- and long-term significant adverse environmental impacts that cannot be
1238 avoided or adequately mitigated if the Proposed Action is implemented.

1239

1240 *CHAPTER 17: IRREVERSIBLE AND IRRETRIEVABLE COMMITMENT OF RESOURCES*

1241

1242 Identify natural resources that would be consumed, converted, or made unavailable for
1243 future use by the Proposed Action.

1244

1245

1246

1247

1248 *CHAPTER 18: IMPACTS OF THE PROPOSED ACTION ON THE USE AND CONSERVATION*
1249 *OF ENERGY/SUSTAINABILITY*

1250

1251 A. This section of the DEIS will describe the existing and proposed energy sources for the
1252 Subject Property. Consultations will be undertaken with energy service providers to
1253 confirm the availability of service and identify any necessary infrastructure improvements
1254 required to serve the proposed Project.

1255

1256 B. Describe the impacts of the Proposed Action on the use and conservation of energy.
1257 Discuss the energy sources to be used, anticipated levels of consumption, and proposed
1258 energy conservation measures.

1259

1260 C. This section of the DEIS will evaluate the impacts of the Proposed Action on climate
1261 change in a manner consistent with the guidance provided in the NYSDEC's The SEQR
1262 Handbook. Specifically, this section will address topics related to energy use and
1263 flooding. The DEIS shall include an evaluation of estimated greenhouse gas (GHG)
1264 emissions resulting from the construction and occupation of the Project, including
1265 increased generation from power plants due to electric demand from the Project; any fuel
1266 combustion for heating; and fugitive emissions of methane, resulting from potential
1267 natural gas use. GHG projections will be compared with State and applicable local
1268 policies for reducing GHG. Mitigation of energy use and greenhouse gas emissions
1269 through improved energy efficiency and the use of distributed renewable energy beyond

1270 that required by basic compliance with existing building code requirements, will be
1271 analyzed.

1272
1273 Green construction and ENERGY STAR® standards will be discussed and analyzed.
1274 Low/no emissions and alternative energy sources, such as, but not limited to, ground
1275 source heat pumps/geothermal, electrified HVAC, solar PV, and solar thermal hot water
1276 systems, will be analyzed as alternatives to traditional fossil fuel powered building
1277 systems. The inclusion of electric vehicle charging stations will be discussed.

1278
1279 The costs and climate impact benefits of the Project constructed to bring about greatly
1280 reduced or no CO₂ emissions, will be compared with the costs and benefits of the Project
1281 proposed for construction. Costs to be considered include construction costs, and also
1282 lifecycle energy costs for the Project.

1283
1284 Additionally, the Project will be evaluated to determine consistency with the Climate
1285 Leadership and Protection Act (2019); consideration will be given to use of improved
1286 energy efficiency measures, installed renewable generation, and electrified heating of the
1287 Project, as New York State creates policies to implement the legislation mandating 40%
1288 economy-wide reduction in greenhouse gas emissions by 2030.

1289
1290 The FEMA Flood Map Service will be used to identify any parts of the Subject Property
1291 that currently exist within a floodplain. To assess the future flooding and severe storm
1292 risks that may impact the Proposed Action.

1293
1294 For any areas identified as at-risk for future flooding, the pertinent floodplain development
1295 requirements and building codes, including local, County and federal regulations, will be
1296 described. The Proposed Action's conformance with these standards will be explained.

1297
1298 D. The DEIS will also discuss mitigation measures which could reduce energy demands
1299 during both the construction and long-term operation. Pertinent sections of the State
1300 Energy Conservation Construction Code will be identified. Conformance with relevant
1301 energy conservation programs will also be described.

1302
1303 Chapter 19: GrOwth Inducing Aspects of the Proposed ActionIdentify potential growth
1304 inducing impacts that could result from the Proposed Action including potential use of
1305 MU-3 zoning elsewhere in the Town. Discuss potential for growth inducement from
1306 extending water and/or sewer lines to the Project Site.

1307

1308 *CHAPTER 20: ISSUES RAISED DURING SCOPING AND DETERMINED TO BE NEITHER*
1309 *RELEVANT NOR ENVIRONMENTALLY SIGNIFICANT OR THAT HAVE BEEN ADEQUATELY*
1310 *ADDRESSED IN A PRIOR ENVIRONMENTAL REVIEW*

1311

1312 A. There are no known odor impacts associated with the proposed Project. Accordingly,
1313 an odor analysis will not be required as part of the DEIS.

1314

1315 B. The Project Site is located well above sea-level. As such, there are no potential sea-
1316 level rise impacts associated with the Proposed Action.

1317

1318 *APPENDIX*

1319

1320 Until the DEIS has been completed, it is not possible to determine all information/data that
1321 will be included in an appendix, rather than in the body of the DEIS. However, at a minimum,
1322 the following should be provided as appendices to the DEIS:

1323

1324 A. SEQRA documentation, including the list of Involved and Interested Agencies, a copy
1325 of the Environmental Assessment Form (EAF), the Positive Declaration, and the
1326 DEIS Final Scoping Document.

1327

1328 B. Copies of official correspondence related to issues discussed in the DEIS.

1329

1330 C. MU-3 Zoning Petition

1331

1332 D. Site Plan Drawing Set

1333

1334 E. Copies of Lorterdan Resolutions of Approval and SEQRA Statement of Findings

1335

1336 F. Copies of technical studies referenced in the DEIS. Such as:

1337 a. Preliminary Stormwater Pollution Prevention Plan

1338 b. Traffic Impact Study

1339 c. Ecological and Wetland Assessments

1340 d. Archaeological Phase 1A/1B

1341

1342

1343 **Timeline of Document Revision**

1344

- 1345 • 6/29/20 Applicant submission of draft scoping outline
- 1346 • 8/5/20 Applicant submission of revised draft scoping outline
- 1347 • 11/11/20 Proposed final scoping outline submitted by Town planning consultant
- 1348 • 12/9/20 Lead Agency adopts final scoping outline
- 1349 • 12/10/20 Final scoping outline filed with Town Clerk posted to Town website,
1350 and circulated to involved agencies by mail/email.